



# CITY OF MILLBRAE

## Annual Comprehensive Financial Report

*For Year Ending June 30, 2025*





# City of Millbrae

Millbrae, California

## *Annual Comprehensive Financial Report*

*For the year ended June 30, 2025*

Prepared by:  
Finance Department





City of Millbrae  
Annual Comprehensive Financial Report  
For the year ended June 30, 2025

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# *City of Millbrae*

621 Magnolia Avenue, Millbrae, CA 94030

**REUBEN D. HOLOBER**  
Mayor

**STEPHEN RAINALDI**  
Vice Mayor

**ANDERS FUNG**  
Councilmember

**SISSY Y. RILEY**  
Councilmember

**BOB NGUYEN**  
Councilmember

**December 30, 2025**

**Citizens of the City of Millbrae,  
Honorable Mayor, and  
Honorable Members of the City Council**

We are pleased to submit the City of Millbrae Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2025. The City has continued to take a cautious and prudent, but proactive approach to secure the city financially through a combination of economic development and cost savings measures to allow for critical operations and maintaining service levels in the community. While the City is sustaining operations, the deferred maintenance and costs of pension and retiree medical insurance will place some financial pressures on the City moving forward. To ameliorate these issues, the City will continue to monitor and diligently plan for a sustainable Millbrae well into the future.

California statutes require that the City issue annually a report on the financial position of its government and business-type activities and that this report is audited by independent certified public accountants.

The 2025 audit was performed by Badawi and Associates. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City, for the fiscal year ended June 30, 2025, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based upon the audit, the independent auditors concluded that there was reasonable basis for rendering an unmodified opinion, which states that the City's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with Generally Accepted Accounting Principles (GAAP). The independent auditor's report is presented as the first component of the financial section of this report.

The financial statements are presented in conformity with GAAP and audited in accordance with Generally Accepted Auditing Standards. Responsibility for the accuracy of the data and the fairness of presentation, including all footnotes and disclosures, rests with the City. We believe the data presented in this report is accurate in all material respects and all statements and disclosures necessary for the reader to obtain a thorough understanding of the City's financial activities have been included.

Management of the City has established an internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatements.

While traditionally addressed to the governing body of the City, this report is intended to provide relevant financial information to the citizens of the City of Millbrae, City staff, creditors, investors, and other concerned readers. We encourage all readers to contact the Finance Department with any questions or comments concerning this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the City of Millbrae**

Incorporated in 1948, the City of Millbrae is located adjacent to the San Francisco International Airport and is 15 miles south of the City of San Francisco, in the heart of San Mateo County. The City encompasses 3.3 square miles and serves a largely residential population of approximately 23,164.

The City Council consists of five members, elected directly by the voters residing in the City to staggered terms of four years each. Effective November 8, 2022, each council member will be voted in by the citizens based on the districts they live in. As the legislative branch of the government, the City Council makes final decisions on all major City matters. The Council adopts ordinances and resolutions necessary for efficient governmental operations, approves the budget, and acts as a board of appeals. It appoints the City Manager and City Attorney, as well as the members of the City's committees and commissions. In addition to serving as the policy makers for the community, the City Council also is responsible for numerous land use decisions within its borders, including the General Plan.

The City of Millbrae operates under a Council-Manager form of government and provides municipal services that include law enforcement, fire protection, construction and maintenance of highways, streets and other infrastructure, community development; planning, and inspection, and management of recreational activities and cultural events. In addition, the City operates a water system, a sewer system, and flood control utility services (storm water / storm drain) as enterprise (business-type) activities.

This report includes all funds of the City of Millbrae and its blended component unit, the Successor Agency to the Redevelopment Agency for the City of Millbrae, for which the City is financially accountable.

## **Mission, Values, and Purpose**

The City of Millbrae has adopted a Mission Statement, Values, and Purposes.

### ***City of Millbrae Mission Statement***

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*Enhancing the quality of life in our shared community, providing great services, encouraging community engagement, fostering economic growth, and embracing cultural diversity in a safe environment.*

## City of Millbrae Our Values

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*We are committed to the following values which are key to achievement of our Mission.*

- **Quality:**

*We will produce nothing less than superior, high quality products and services. The public and our colleagues deserve nothing less.*

- **Customer Service:**

*Service to people is what we are all about. We will provide products and services which meet the changing needs of the community. We will always provide services with respect, courtesy, warmth, and responsiveness.*

- **Integrity and Honesty:**

*Honesty, openness, fair-dealing and the highest ethical behavior are the foundation for our work.*

- **Innovation:**

*We encourage our colleagues and the public to suggest new ideas for improving our products and services, and for doing things more efficiently and effectively.*

- **Teamwork:**

*Teamwork is each of us working together to reach a common goal. Teamwork is accomplished when each member contributes their unique abilities, actively communicates and supports each other.*

- **Colleagues:**

*We recognize, from managers to line workers, we are colleagues working toward a common goal; accomplishment of the City's overall mission. Each of us should share in the City's success which we make possible.*

- **Pride and Enjoyment In Our Work:**

*We believe our work should be a source of personal enjoyment and satisfaction. We accept the challenge and promote a work place in which pride, personal enjoyment, and satisfaction can flourish.*

- **Action Orientation:**

*We are an organization which is decisive. We will act without delay, after considering alternatives and their implications. We are proud of our ability to respond quickly and effectively to emergencies and changing priorities.*

- **Citizen Participation:**

*We are committed to keeping the public informed by using a variety of communication networks. Effective public policy depends on achievement of community consensus.*

- **Cultural Diversity:**

*The world in which we live is always changing. We recognize the need to adapt to meet all new challenges within our community and surrounding region. We will be sensitive to the differing cultural and personal needs of our community.*



- **Legal Responsibility:**

*We accept the challenge to actively participate in legislative activities; supporting that with which we agree and opposing that with which we disagree. We will endeavor to know and comply with all Federal and State mandates.*

- **Regional Responsibility:**

*Our City is a part of a large, interdependent metropolitan area. We will actively participate in regional planning to serve the best interests of our City and the region.*

- **Planning:**

*We are a forward-looking organization, continuously assessing trends and developments which will impact our Mission. We seek to satisfy current needs in a manner which helps obtain our long-range goals.*

## **City of Millbrae Our Purposes**

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*The purpose of the City municipal government is to provide the conditions necessary for a high quality of life and prosperity for Millbrae residents, businesses and institutions.*

*A high quality of life and community prosperity are based upon:*

- **Democratic, Local, Self-Government:** *determination of needs, priorities, and policies by local residents through democratically elected representatives.*
- **Public Health and Safety:** *providing an environment free from disease, pollution, crime, fire and conditions injurious to public health and well-being.*
- **Physical, Cultural, and Social Well-Being:** *providing facilities and programs for our residents to help meet their needs for socialization, recreation, and cultural and spiritual growth.*
- **Economic Prosperity:** *to create conditions which will promote strong sales and trade in our business sector and a strong tax base to support local government services.*
- **Environmental Protection:** *to promote conservation of our natural environment and resources, and to promote an attractive, uncluttered, well-maintained and landscaped urban environment.*
- **Public Facilities and Infrastructure:** *to provide, maintain and operate public facilities and infrastructure essential to serving and supporting the public and private sectors of the City.*

## **Council Goals:**

Each year, the City Council holds one meeting to discuss and organize the yearly goals and priorities for the City of Millbrae. The Council met on March 20, 2025 and updated the priorities for the rest of 2025 and for Fiscal Years 2025-2026 and 2026-2027.

At the end of Fiscal Year 2025, the top priorities for 2025 were:

- Strategic Initiative 3 – Quality of Life/Neighborhood Enhancement/Strong Community (Safe and Clean City)
- Strategic Initiative 5 – Fiscal Sustainability/Economic Development (Economic Development)
- Strategic Initiative 2 – Sustainable City/Infrastructure Investment (Infrastructure)
- Strategic Initiative 4 – City Government & Organization Success (Sovereign City Governance – Fiscal Responsibility)
- Strategic Initiative 3 – Quality of Life/Neighborhood Enhancement/Strong Community (Community Engagement)

## **Budget Process**

The City Council establishes annual budgets for all funds. The City Council establishes goals each year and uses the annual budget process to assign resources to meet those goals and desired service levels for all programs. Budgetary control is legally maintained at the fund level for these funds. Department heads submit budget requests to the City Manager through the Finance Director. The City Manager and Finance Director prepare an estimate of revenues and prepares recommendations for the next year's budget. The City maintains budgetary controls with the ultimate control by City Council at the fund level. Within a fund, the City Manager has discretion to transfer appropriations between departments to achieve City Council goal and policy direction. The preliminary budget may or may not be amended by the City Council and is adopted by resolution by the City Council on or before June 30 in accordance with the municipal code. For Fiscal Year 2024-2025, a one-year budget was adopted and amended during the year as needed for unanticipated projects.

## **The Local Economy**

The City's top three general fund revenue sources are property tax, transient occupancy tax (TOT), and sales tax. In fiscal year 2025, property tax revenues were 2.7% lower than anticipated, and within the variance. This was mainly due to the state not fully paying the Property Tax in Lieu of Vehicle License Fees. The additional \$514,000 owed by the state would have resulted in property tax revenues slightly surpassing anticipated levels. TOT has continued its modest recovery from the pandemic coming right at the anticipated level. Sales tax decreased slightly by 2.4% from the previous fiscal year figures, also within the variance. The general trend for sales tax has been stagnant for California. Two of the City's top revenue sources, TOT and sales tax that were severely impacted by the COVID-19 pandemic in fiscal year 2021 and 2022 continue to recover at a modest pace.

The largest revenue source for the City of Millbrae is property tax. Year over year growth has created increases in assessed valuations and, thus, property tax revenues for local agencies. Between 2015 and 2025, the City of Millbrae's Assessment Roll has increased from \$4.4 billion in property tax valuation to \$8.1 billion, an 86.3% increase.

The City's second largest source of revenue is usually transient occupancy tax (TOT). Due to the COVID-19 pandemic, hotel occupancy plummeted in March 2020. TOT revenue decreased by 75% from the fiscal year 2019 to 2021. A moderate recovery began in fiscal year 2021 and into fiscal year 2022. By fiscal year 2023 and fiscal year 2024, TOT had recovered a significant amount. In fiscal year 2025, further recovery is anticipated to continue at a modest pace.

Sales tax appears to have stabilized closer to historic norms as businesses adapted to the pandemic and post-pandemic. Diversification of the City's economic community would help to mitigate sales tax revenue fluctuations in the future.

The City's commercial base includes a mix of retail, restaurants, hotels, service businesses, and public services but unique to the City, the sales tax is primarily driven by restaurant sales.

The City houses the multi-modal transit center including the Millbrae BART Station providing a link to CalTrain, SamTrans (with both SamTrans and CalTrain set to move into the Gateway Development), and the San Francisco Airport maximizing regional travel options for passengers in the San Francisco Bay Area.

The City has many significant development projects that are in various stages of review, permitting and construction. These projects include:

- Alexandria Center for Life Sciences was completed in April of this year. The primary tenant, Eikon Therapeutics, now occupies the first phase of the project. Subsequent phases of the development are currently on hold but anticipated to commence construction within the next few years. When completed, the 4.7-acre life sciences campus will consist of four buildings totaling approximately 570,000 square feet, containing laboratories and office space for an estimated 2,055 professionals working in the biotechnology industry.
- Tenant improvements for SamTrans and CalTrain to move into the 152,000 square-foot office building at the center of Gateway at Millbrae Station (BART site) are nearly complete. Retail tenants continue to move into the project's 36,200 square feet of retail space. Chick-fil-A, Liberty Bank, Panda Express, Starbucks and Sourdough & Company opened for business this year.
- The Longfellow Life Science Project, known as Avia Labs, was completed and opened this year, but does not currently have tenants. The project consists of 315,000 square-foot Class A laboratories and offices.
- 1100 El Camino Real residential project on the current El Rancho Hotel site consisting of 384 apartment units is currently under building permit review.
- 1301 Broadway, approved by the Planning Commission in August 2024, is under construction. The project consists of a 125,766 square foot, seven-story 97-unit residential affordable housing development at the corner of Broadway and Ludeman Lane.
- Construction continues for 1 Meadow Glen / 959 El Camino Real (Trammell Crow) project located in downtown Millbrae. The project will include 278 multi-family dwelling units, 17, 210 square feet of ground floor commercial space, and a public plaza.
- A development agreement was extended for an additional five years for Serra Station, a 488-unit residential project, of which 73 are affordable.

- Chick-fil-A and Crumbl Cookies stores have been completed and are open to the public.
- T&T supermarket, the largest Asian grocery chain in Canada, is set to open its third Bay Area store in Millbrae in 2026, to be located where the old Lucky's store was on Murchison Drive.

The City will continue to monitor and update the potential economic impacts of these and other proposed developments.

### **Current Economic Conditions and Outlook**

Due to the Federal shutdown that occurred in October, the data for the unemployment rate was not updated for October 2025. The California Employment Development Department reports that, as of August 2025, the City of Millbrae has a labor force of 12,700 and an unemployment rate of 5.8%. This is slightly higher than the rate in San Mateo County (4.1%) and on par with that of the State's rate of 5.5%. The unemployment rates have increased slightly from 2024 and are stabilizing towards historic averages.

The City's economic development efforts and implementation of the City's financial policies assist in promoting Millbrae's long-term fiscal stability.

### **Financial Information**

During the past fiscal year, there were no changes to the City's financial policies or items which impacted the financial information or presentation.

Information concerning significant accounting policies affecting the finances of the City is summarized in the Notes to the Financial Statements.

### **Acknowledgements**

The preparation of this Annual Financial Report could not be accomplished without the efficient and dedicated service of the entire staff of the Finance Department and the support of the auditing firm of Badawi and Associates.

I would also like to thank members of the City Council, the City Manager, and the various departments for their cooperation and support in planning and conducting the financial operations of the City during the fiscal year.

Respectfully Submitted,

Thomas C. Williams  
City Manager

Mike Sung  
Finance Director

## DIRECTORY OF CITY OFFICIALS

### **MAYOR**

*Reuben Holober*

### **MEMBERS OF THE CITY COUNCIL**

*Stephen Rainaldi (Vice Mayor)*

*Anders Fung*

*Sissy Riley*

*Bob Nguyen*

### **COUNCIL APPOINTED OFFICERS**

*Thomas C. Williams (City Manager)*

*Lori Liu (City Attorney, RWG Law)*

### **AGENCY AND DEPARTMENT DIRECTORS**

*Eamonn Allen (Police Chief, San Mateo County Sheriff's Office)*

*Harry Burrowes (Acting Director of Engineering and Public Works)*

*Ahmad Haya (City Engineer)*

*Andrew Mogensen (Community Development Director)*

*Hannah Moran (Recreation Director)*

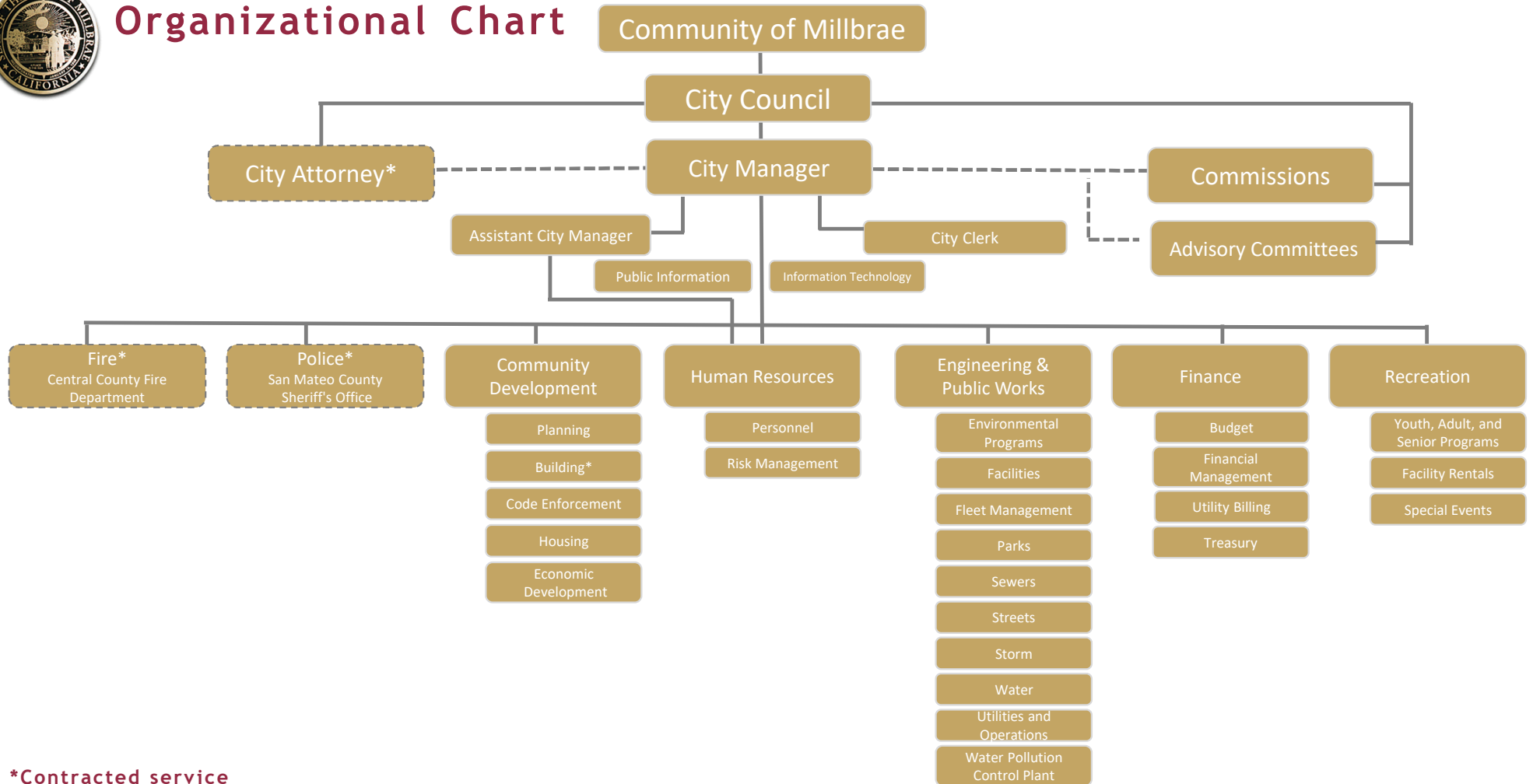
*David Pucci (Fire Chief, Central County Fire Department)*

*Mike Sung (Finance Director)*

*Elaine Tran (City Clerk)*



# Organizational Chart



\*Contracted service



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Millbrae  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO



## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council  
of the City of Millbrae  
Millbrae, California

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Millbrae, California (City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.<sup>5</sup>
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension plan information, and OPEB Plan information on pages 5-20 and 95-108 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements, and budgetary comparison schedules on pages 111-127, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

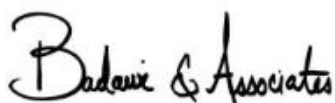
The combining and individual nonmajor fund financial statements and budgetary comparison schedules on pages 111-127 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules on pages 111-127 are fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information. The other information comprises the introductory and statistical section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Badawi & Associates, CPAs  
Emeryville, California  
December 30, 2025

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City of Millbrae's (City) Annual Comprehensive Financial Report (ACFR) presents a narrative overview and analysis of the City's financial activities for the fiscal year ending June 30, 2025. We encourage readers to consider the information presented here in conjunction with the additional information contained in the City's Financial Statements, the related notes and our letter of transmittal that precedes this section.

### FINANCIAL HIGHLIGHTS

- As of June 30, 2025, the City's total net position increased by \$10.4 million or 6.2% from the prior year to \$178.2 million. The increases are primarily related to \$8.8 million increase in total assets compared to the prior year.
- The total current assets increased by \$4.7 million or 5.1% to \$97.5 million while the cash and investments increased by \$4.2 million or 5.0% to \$87.1 million.
- The total net position includes \$138.6 million net investment in capital assets (land, building, and equipment), \$41.4 million in restricted net position, and deficit \$1.8 million in unrestricted net position primarily associated with net pension liability and long-term debt.
- Primary government revenues increased \$5.4 million or 7.1% from the prior year. Primary government expenses increased by \$2.6 million or 3.8%. Tax revenues continue to improve at a moderate pace from their COVID-19 pandemic lows. Increases in primary government expenses are predominantly associated with a pension liability adjustment required under GASB 68.
- The City's governmental funds reported a combined ending fund balance of \$64.7 million, an increase of \$3.0 million or 4.9% from the previous year. Approximately \$15.5 million (24.0%) of this amount is available for spending at the City Council's discretion (unassigned fund balance). While these funds are unassigned, the City Council has designated \$6.2 million to an emergency reserve and made other commitments including adoption of a 5-year capital plan requiring use of available fund balance.
- The City's General Fund unrestricted fund balance (total of committed, assigned, and unassigned fund balance) was \$18.7 million which represents 45.4% of general fund expenditures.
- The City's net pension liability (plus related deferred items) increased \$2.1 million or 4.8% from the prior year, mostly attributable to a deferred decrease in earnings on plan investments, which will increase the City's liability as it is recognized over the course of the next 4 years. The City's Net OPEB Liability (plus related deferred items) decreased by \$0.8 million or 15.5% from the prior year. In 2017, the City took active steps to reduce post-employment benefit liability by establishing an Other Post Employment Benefit (OPEB) Trust.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: (1) Government-wide Financial Statements; (2) Fund Financial Statements; and (3) Notes to the Basic Financial Statements. The Government-wide Financial Statements provide a long-term view of all the City's activities, including all the capital assets and long-term liabilities. The Fund Financial Statements report the City's operations in detail and the focus is primarily on the short-term activities of the City's General Fund and other Major Funds. The Fund Financial Statements measure only current revenues, expenditures, fund balance, and exclude capital assets, and long-term liabilities. The Notes to the Basic Financial statements provide more

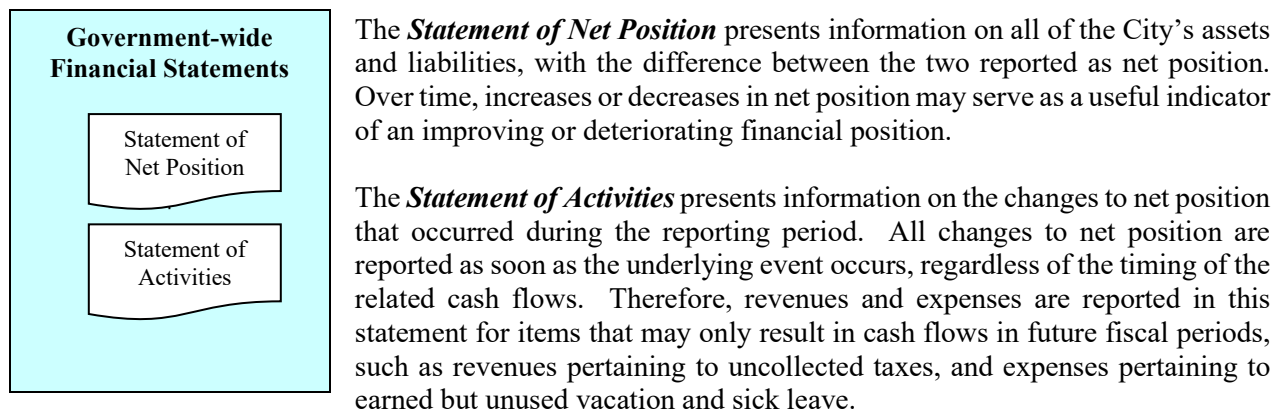
details to the specific components of the City's operations. This report includes the required, supplementary, and statistical information.

The diagram below outlines the major features of both the Government-wide and Fund Financial Statements.

	Government-wide Financial Statements	Fund Financial Statements	
		Governmental Funds	Proprietary Funds
<b>Scope</b>	Entire Entity	The day-to-day operating activities of the City for Governmental Services	The day-to-day operating activities of the City, for Business-type enterprises
<b>Basis of Accounting</b>	Accrual	Modified Accrual	Accrual
<b>Accounting Method</b>	All Revenues and Expenses are recorded, regardless of when the Cash transactions occur	Revenue is recorded when Cash is received, Expenditures are recorded when services or supplies have been received and the liability is due and payable	All Revenues and Expenses are recorded, regardless of when the Cash transactions occur
<b>Measurement Focus</b>	All Economic Resources	Current Financial Resources	All Economic Resources
<b>Type of Asset and Liability Information</b>	All Assets, Capital, Short and Long-term Liabilities	Current Assets and Liabilities due during the year or soon thereafter	All Assets, Capital, Short and Long-term Liabilities

### Government-wide Financial Statements

The Government-wide Financial Statements consist of the following two financial statements: 1) Statement of Net Position; and 2) Statement of Activities. Both are designed to provide readers with a broad overview of the City's financial activities and position, in a manner similar to the financial statements for a private-sector company.



Both of the Government-wide Financial Statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*Governmental Activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*Business-type Activities*). The *Governmental Activities* of the City include General Government, Public Safety, Public Works, Recreation and Culture, Community and Economic Development, and Capital Improvements. The *Business-type Activities* of the City include a Municipal Water System, Wastewater Collection, Water Pollution Control Plant (WPCP), and Storm Drain Maintenance and Improvements.

## **Fund Financial Statements**

The Fund Financial Statements are designed to report information about groups of related funds that are used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. A fund is a separate accounting entity with a self-balancing set of accounts. The City, like other State and Local Governments, utilizes fund accounting to ensure and demonstrate finance related legal compliance. The Funds managed by the City can be divided into the following three categories: Governmental Funds, Proprietary Funds and Fiduciary Funds.

### **Fund**

A separate accounting entity with a self-balancing set of accounts

### **Fund Categories**

Governmental Funds  
Proprietary Funds  
Fiduciary Funds

### *Governmental Funds*

Governmental Funds are used to account for essentially the same functions reported as Governmental Activities in the Government-wide Financial Statements. Most of the City's basic services are reported in Governmental Funds. However, unlike the Government-wide Financial Statements, the Governmental Fund Financial Statements focus on the near-term inflow and outflows of resources, as well as on the balances of resources available at the end of the fiscal year. This information may be useful in evaluating the City's near-term financing requirements.

The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance, provide detailed information on Major Funds. The concept and the determination of Major Funds were established by criteria set forth in the Governmental Accounting Standards Board (GASB) Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, (GASB 34)" and represent the major activities of the City for the year. Major Funds include: the General Fund, Developer Fee Special Revenue Fund and the Low- and Moderate-Income Housing Asset Fund. Major Funds are presented individually, while the activities of Non-Major Funds are presented in summary. Non-Major Fund detailed activity is provided in the form of combining statements elsewhere in this report. Major Funds may change from year to year as a result of changes in the City's activities.

The focus of the Governmental Fund Financial Statements is narrower than that of the Government-wide Financial Statements; therefore, it is useful to compare the information presented for Governmental Funds with similar information presented for Governmental Activities in the Government-wide Financial Statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate this comparison between Governmental Funds and Governmental Activities.

The City adopts an annual appropriated budget, and a budgetary comparison schedule has been provided in the required supplementary information to demonstrate compliance with the budget.

### *Proprietary Funds*

Proprietary Funds are generally used to account for services for which the City charges customers, or internal departments or agencies of the City. The City maintains two types of Proprietary Funds: Enterprise Funds and Internal Service Funds.



### *Enterprise Funds*

Enterprise Funds are utilized to report the same functions presented as Business-type Activities in the Government-wide Financial Statements. Enterprise Funds are supported by fees paid by users based on the amount of services received. The City utilizes Enterprise Funds for the following:

Municipal Water System	To account for the administration, operation, and distribution of the City's Municipal Water System
Wastewater Treatment	To account for the administration, collection, and treatment of the City's Sanitary Sewer System including Wastewater (Sewer) Collections and Water Pollution Control Plant (WPCP)
Storm Drains	To account for the administration, operation, maintenance, and improvements of the City's Storm Drains

### *Internal Service Funds*

Internal Service Funds are utilized to account for the financing of services and supplies provided by one department or agency, to other departments or agencies of the City on a cost-reimbursement basis. These services predominantly benefit governmental rather than Business-type functions; therefore, they are included within the Governmental Activities in the Government-wide Financial Statements. The Internal Service Funds are combined into a single, aggregated presentation, in the Proprietary Fund Financial Statements. Internal Service Fund detailed activity is provided in the form of combining statements elsewhere in this report. The City utilizes Internal Service Funds for the following:

Municipal Garage	To account for the purchase and maintenance of all motor vehicles except for public safety (police and fire) vehicles
General Liability	To account for the resources, claims, and insurance premiums related to general liability costs
Worker's Compensation	To account for the resources, claims, and payment of Workers' Compensation
Unemployment Insurance	To account for the accumulation, claims and payment of Unemployment Insurance
Compensated Absences (or Leave Accrual)	To account for the accumulation of earned compensation
OPEB	To account for the City's Other Post-Employment Benefits

### *Fiduciary Funds*

Fiduciary funds are used to account for financial resources held for the benefit of parties outside the City government. The City holds these funds in a custodial capacity or as an agent for individuals, private organizations, or other governmental units such as the State of California or the United States. Fiduciary funds, such as the Successor Agency to the former Redevelopment Agency, are not reflected in the government-wide statements because the resources of these funds are not available to support the City's governmental activities.

### **Notes to the Basic Financial Statements**

The Notes to the Basic Financial Statements provide additional information that is essential to fully understand the data presented in the Government-wide and Fund Financial Statements.

## **Required Supplemental Information**

This section contains the information about the City budget process including Budget versus Actual Statements for the General Fund as well as information about the City's defined benefit pension plan and OPEB funding information.

## **Supplementary Information**

In addition to the Financial Statements and accompanying notes, this section presents the combining statements and schedules for Non-Major Governmental Funds, Special Revenue Funds, Debt Service Funds, and the Internal Service Funds.

## **GOVERNMENT – WIDE FINANCIAL ANALYSIS**

### **Analysis of Net Position**

Net position may serve over time as a useful indicator of the Government's financial position. As shown on the following table, the City's net position was \$178.2 million as of June 30, 2025, compared to \$167.8 million on June 30, 2024. Overall, Government-wide Net Position increased \$10.4 million and Net Position for Governmental Activities increased \$4.4 million.

The largest portion of the City's net position is \$138.6 million invested in capital assets (e.g., land, buildings, and equipment) less any related outstanding debt used to acquire those assets. The City utilizes capital assets to provide services to citizens; consequently, those assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted the resources needed to repay the debt must be provided from other sources, since the capital assets themselves cannot be liquidated to pay those liabilities.

The restricted portion of net position is \$41.4 million (23.3%) and represents resources that are subject to external restrictions on use such as funds collected for a specific purpose. Examples include Gas Tax funds, Housing Related Funds, Developer Contributions, and Measure A and W Taxes.

Governmental Activities has a large unrestricted deficit net position of \$21.8 million due to the implementation of GASB 68 and GASB 75. This includes the City's net pension liability (plus related deferred items) of \$37.3 million and net OPEB liability (plus related deferred items) of \$3.2 million. The total net pension liability increased \$1.7 million or 4.8%, and the total net OPEB liability decreased by \$0.6 million or 15.5% from the prior year. Further information about the impact of the implementation of GASB 68 and GASB 75 can be found in Notes 12 and 13 to the Financial Statements.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**  
**NET POSITION**  
**06/30/25**  
*(In Thousands)*

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2025	2024	2025	2024	2025	2024
<b>Assets</b>						
Current and other assets	\$ 82,083	\$ 79,416	\$ 34,655	\$ 32,944	\$ 116,738	\$ 112,360
Capital assets	91,508	89,685	91,065	88,433	182,573	178,118
<b>Total assets</b>	<b>173,591</b>	<b>169,101</b>	<b>125,720</b>	<b>121,377</b>	<b>299,311</b>	<b>290,478</b>
<b>Deferred outflows</b>	<b>13,514</b>	<b>18,089</b>	<b>3,771</b>	<b>4,868</b>	<b>17,284</b>	<b>22,957</b>
<b>Liabilities</b>						
Short-Term Liabilities	2,310	2,282	1,464	1,380	3,774	3,662
Long-Term Liabilities	69,142	72,788	49,881	52,228	119,023	125,016
Other liabilities	4,942	4,518	3,774	3,828	8,715	8,346
<b>Total liabilities</b>	<b>76,394</b>	<b>79,587</b>	<b>55,119</b>	<b>57,436</b>	<b>131,513</b>	<b>137,023</b>
<b>Deferred inflows</b>	<b>6,002</b>	<b>7,320</b>	<b>854</b>	<b>1,244</b>	<b>6,856</b>	<b>8,565</b>
<b>Net position:</b>						
Net investments in capital assets	85,072	82,336	53,490	48,978	138,561	131,314
Restricted						
Debt service	1,699	1,501			1,699	1,501
Gas tax	1,628	1,659			1,628	1,659
Developer fee	12,868	13,270			12,868	13,270
Housing activities	16,390	16,324			16,390	16,324
Other special programs	5,949	5,785			5,949	5,785
Measure W	1,292	863			1,292	863
Measure A	1,617	1,200			1,617	1,200
Unrestricted	(21,805)	(22,654)	20,028	18,587	(1,777)	(4,067)
<b>Total net position</b>	<b>\$ 104,709</b>	<b>\$ 100,283</b>	<b>\$ 73,518</b>	<b>\$ 67,565</b>	<b>\$ 178,227</b>	<b>\$ 167,847</b>

*\*Due to rounding, the figures presented in the total rows may not equal the sum of component items.*

The variance in net position from the previous year is depicted in the following table. Factors contributing to the variance from the prior year include:

- Revenues from Governmental Activities (excluding extraordinary items) increased \$4.7 million from \$46.6 million to \$51.3 million. Most revenue categories slightly increased or remained relatively unchanged between 2024 and 2025 mainly due to the continued moderate improvement from the COVID-19 pandemic; this year saw a sustained rebound from several sources. Notable increases occurred in charges for service (\$3.3 million) due to a couple of large development projects (such as the Alexandria Life Science building) and a \$1.0 million increase in property tax, mainly due to the increased development from prior years hitting the property tax roll.
- Expenses associated with Governmental Activities increased \$1.0 million from \$44.7 million in 2024 to \$45.7 million in 2025. Increases in expenses are primarily associated with a \$2.1 million increase in public safety and a \$0.7 million increase in public works offset by a \$0.5 million decrease in general government and \$1.1 million decrease in culture and recreation.

## Analysis of the Changes in Net Position

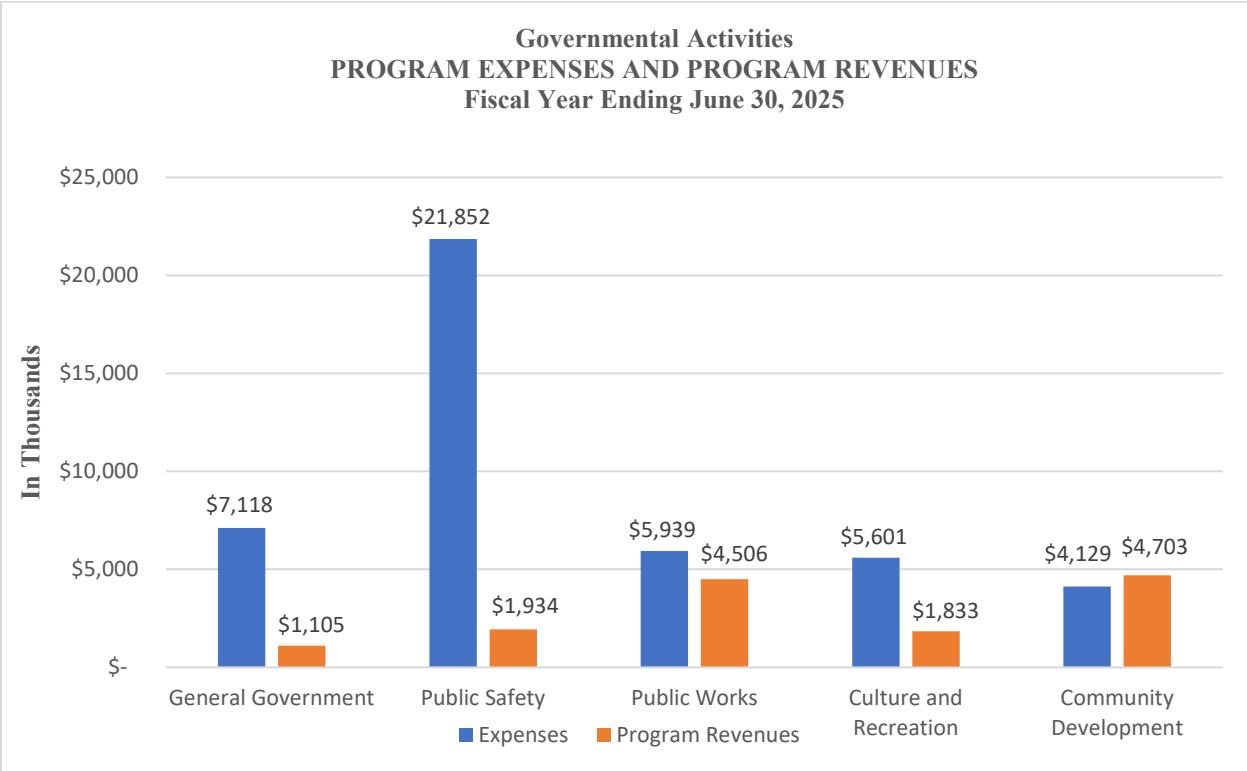
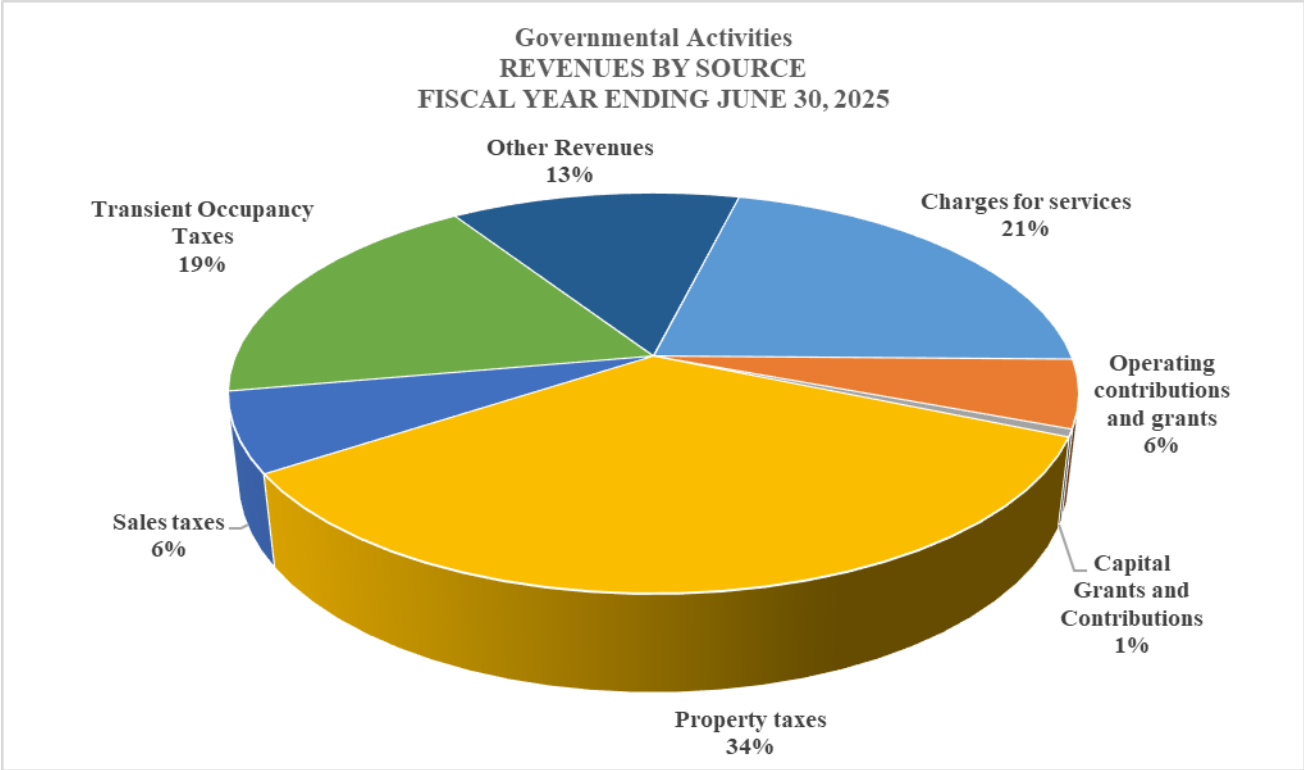
**STATEMENT OF ACTIVITIES  
CHANGE IN NET POSITION  
06/30/25  
(In Thousands)**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2025	2024	2025	2024	2025	2024
<b>Program revenues</b>						
Charges for services	\$ 10,952	\$ 7,607	\$ 29,429	\$ 28,873	\$ 40,381	\$ 36,480
Operating contributions and grants	2,820	2,674	159	-	2,979	2,674
Capital Grants and Contributions	309	330	-	-	309	330
	14,081	10,612	29,588	28,873	43,670	39,485
<b>General revenues</b>						
Property taxes	17,632	16,622			17,632	16,622
Sales taxes	3,295	3,378			3,295	3,378
Transient Occupancy Taxes	9,520	9,376			9,520	9,376
Franchise fees	1,425	1,390			1,425	1,390
Other taxes	1,929	1,832			1,929	1,832
Investment earnings	3,167	3,244	1,274	1,266	4,440	4,509
Miscellaneous	209	117	-	-	209	117
General revenues subtotal	37,176	35,958	1,274	1,266	38,449	37,224
<b>Total Revenues</b>	51,256	46,570	30,862	30,139	82,119	76,709
<b>Expenses by activity</b>						
General government	7,118	7,606			7,118	7,606
Public safety	21,852	19,715			21,852	19,715
Public works	5,939	5,292			5,939	5,292
Culture and recreation	5,601	6,744			5,601	6,744
Community development	4,129	4,257			4,129	4,257
Interest on long term debt	1,038	1,100			1,038	1,100
Municipal water system			11,006	10,052	11,006	10,052
Waste water treatment			13,731	13,077	13,731	13,077
Storm drain			1,324	1,266	1,324	1,266
<b>Total Expenses</b>	45,678	44,712	26,061	24,395	71,739	69,107
Increase (decrease) before transfers and special items	5,579	1,858	4,801	5,744	10,380	7,602
Transfers	(1,152)	(870)	1,152	870	-	-
Change in Net Position	4,427	988	5,953	6,614	10,380	7,602
Beginning Net Position	100,283	99,295	67,565	60,951	167,847	160,246
<b>Ending Net Position (June 30)</b>	<b>\$ 104,709</b>	<b>\$100,283</b>	<b>\$ 73,518</b>	<b>\$ 67,565</b>	<b>\$ 178,227</b>	<b>\$ 167,847</b>

*\*Due to rounding, the figures presented in the total rows may not equal the sum of component items.*

## Governmental Activities

The following charts illustrate the Revenues by Source and City's Expenses and Revenues by Program, for Governmental Activities.

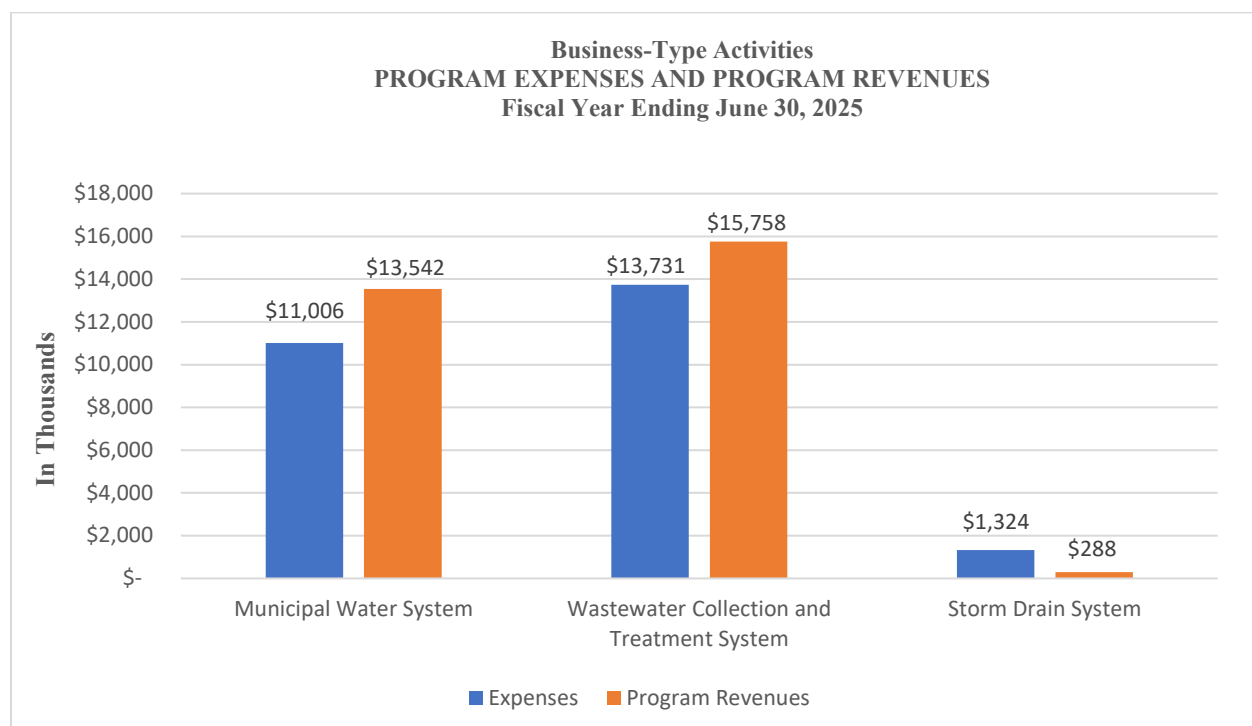


Governmental activities increased the City's total net position by \$4.4 million, a 4.4% increase over the prior fiscal year. This minor increase was primarily driven by the following factors:

- Revenues from governmental activities (excluding special items) totaled \$51.3 million, an increase of \$4.7 million from the prior year. For the same period, expenses (excluding transfers between City funds) totaled \$45.7 million, an increase of \$1.0 million.
- Property tax revenues totaled \$17.6 million, an increase of \$1.0 million or 6.1%, as the City started receiving more property tax due to ongoing development, offset with a \$0.5 million hold by the State of California regarding VLF revenue owed by the State. There continues to be a backlog in VLF revenue provided from the State to be distributed by the County.
- Charges for services revenue increased by \$3.3 million or 44.0% primarily due to more permit fees as the current year received a large amount from a few large projects around the Millbrae station area.
- Investment earnings revenues totaled \$3.2 million, approximately the same amount as the previous fiscal year, primarily due to continued elevated inflation and a higher-for-longer interest rate environment.
- TOT revenues totaled \$9.5 million, an increase of \$0.1 million or 1.5%, as the travel industry continued its recovery from COVID 19 pandemic. In the previous fiscal year, due to the APEC summit, TOT revenues were slightly higher than normal in November 2023.
- Operating grants and contributions totaled \$2.8 million, an increase of \$0.1 million, primarily due to the combination of grants including one for Bayside Manor and Marina Vista Parks.
- Capital grants and contributions totaled \$0.3 million, approximately the same amount as in the previous fiscal year, primarily due to a few smaller grants and donations for various projects.
- The total cost of governmental activities in fiscal year 2025 was \$45.7 million. Of this amount, \$14.1 million was funded by charges for services, operating grants/contributions, and capital grants/contributions.

### **Business-type Activities**

The following chart illustrates the City's Expenses and Revenues by Program, for Business-type Activities.



The City's net position of business activities increased \$6.0 million to \$73.5 million during fiscal year 2024 - 2025. Almost all revenues in these funds are based on fees and service charges. Key factors contributing to the increase from the prior year are as follows:

- Operating revenues in the Water Enterprise Fund increased \$1.4 million to \$13.5 million after around 7% increases in the water fixed and quantity charges. At the same time, operational costs of the system increased by \$1.0 million to \$11.0 million; a portion of which is due to an increase in operating expenses including wholesale water costs.
- Sewer service fees in the Municipal Wastewater Fund decreased by \$0.9 million to \$15.6 million. In the previous fiscal year, there was a very large connection fee that was charged to account for why there was a slight reduction in the current fiscal year. The City also used the new sewer charge structures from the latest rate study. Operating expenses increased \$0.7 million mainly due to a slight cost of living adjustment.
- Business-type activities are intended to be self-sustaining wherein rate-based revenues charged to customers support the operating costs of the funds. While the Storm Drain fund is classified as a business-type activity, the fund is not self-sustaining and requires transfers from the General Fund. This is a common problem among municipalities in San Mateo County, as tax revenues for storm drains are capped by the State Constitution under the provisions of Proposition 218. Because storm drain related expenses are increasing due to increased environmental regulations designed to keep the bay clean, it is expected that the General Fund contribution towards storm drains will grow over time. For Fiscal Year 2025, the transfer from the General Fund to the Storm Drain Fund was \$1.2 million which is approximately the same amount as the prior year.

## **GOVERNMENTAL AND PROPRIETARY FUND ANALYSIS**

As noted earlier, the City utilizes fund accounting to ensure and demonstrate legal compliance and to aid financial management by segregating transactions related to specific governmental activities, functions, or objectives.

### **Governmental Funds**

The focus of the City's Governmental Funds Statement is to provide information on near-term inflows, outflows, and balance of spendable resources available. This type of information is useful in assessing the City's near-term financing requirements. In particular, Unassigned Fund Balance may serve as a useful measure of a government's net resources available at the end of the fiscal year.

The types of Governmental Funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Project Funds.

At the end of fiscal year 2024 - 2025 the City's Governmental Funds reported a combined ending Fund Balance (including restricted funds and funds set aside for emergencies or economic downturn) of \$64.7 million. This represents an increase of \$3.0 million (4.9%) over the prior year ending balance of \$61.7 million.

The General Fund is the chief operating fund of the City. The total General Fund balance including amounts set aside for emergencies and economic downturn is \$21.4 Million. As a measure of liquidity, both unassigned and assigned fund balance can be compared to total fund expenditures. Unassigned fund balance totals \$16.9 million or 41.1% of total general fund expenditures. Of this amount, \$6.2 million was designated for reserves in the 2024 - 2025 budget.

### **Revenue and Expense Comparison**



Due to the COVID-19 pandemic, the City implemented reduction in capital project expenditures, spending and hiring freeze since March 2020. As a result, some comparisons experienced wild fluctuations this fiscal year. Before the transfers, General Fund revenues exceeded expenditures by \$4.1 million. Transfers from the general fund totaling \$3.1 million were related to debt service payments, capital program costs, operating deficits in other funds and internal service funds.

The Low- and Moderate-Income Housing Asset Fund accounts for activities related to affordable housing assets assumed by the City as Housing Successor to the former Redevelopment Agency. The activities are governed by California redevelopment law and must be used to provide housing for people with low and moderate incomes. The fund had an ending fund balance of \$14.4 million, increasing by \$0.1 million during the current fiscal year, primarily resulting from a partial payment of accrued interest. The fund balance reflects funds loaned in the past for affordable housing projects.

Developer Fee Special Revenue Fund was established to account for developer fee revenues to mitigate the cumulative impacts of new development and to accommodate future development. This fund became a major governmental fund in fiscal year 2019 – 2020 due to the receipt of \$13 million developer fees from Millbrae station area development projects. This fund is designated to fund capital improvement projects including acquisition, rehabilitation and new construction of city facilities and infrastructure. The fund had an ending fund balance of \$12.9 million, decreasing by \$0.4 million during the current fiscal year.

Non-Major Government Funds: Other Governmental Funds have a combined ending fund balance of \$16.0 million, an increase of \$2.3 million over the prior year ending balance. This increase is primarily related to overall slight increases in fund balance for most Non-Major Governmental Funds.

The following table presents a summary of actual revenues and other financing sources, expenditures, and the results of operations for the 2024 – 2025 fiscal year compared to the prior fiscal year.

### **Comparative Analysis of Changes in Governmental Fund Balances**

#### **COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FISCAL YEAR ENDING 6/30/2025 (In Thousands)**

	Revenues and Other Financing Sources		Expenditures and Other Financing Uses		Net Change in Fund Balances		Ending Fund Balances	
	2025	2024	2025	2024	2025	2024	2025	2024
General Fund	\$ 45,228	\$ 41,428	\$ 44,197	\$ 40,620	\$ 1,031	\$ 808	\$ 21,405	\$ 20,374
Low and Moderate Income Housing	93	145	8	7	85	138	\$ 14,431	14,345
Developer Fee	643	829	1,045	1,149	(402)	(320)	\$ 12,868	13,270
<b>Other Governmental Funds</b>	10,898	9,227	8,586	8,487	2,312	740	\$ 15,992	13,679
<b>TOTAL</b>	<b>\$ 56,863</b>	<b>\$ 51,629</b>	<b>\$ 53,836</b>	<b>\$ 50,263</b>	<b>\$ 3,027</b>	<b>\$ 1,366</b>	<b>\$ 64,695</b>	<b>\$ 61,668</b>

The following table presents the detailed revenues, program expenditures, other financing sources and uses, and the net change in General Fund Balance for fiscal year 2024 – 2025 compared to the previous fiscal year. Primary drivers for the \$3.8 million increase in revenues were a \$1.3 million increase to licenses and permits, \$1.0 million increases to property tax, \$0.4 million increase to charges for services, and a \$0.6 million increase to fines and forfeitures. The primary driver for \$2.9 million increase in expenditures was

attributable to Public Safety (\$2.9 million), and \$0.6 million increase to Public Works, offset with a slight decrease of \$0.7 million in capital outlay. The public safety component saw a one-time increase of \$0.4 million as working capital for getting the Staffing for Adequate Fire and Emergency Response (SAFER) grant started.

**GENERAL FUND  
REVENUE AND EXPENDITURE COMPARISON  
06/30/25  
(In Thousands)**

	<b>General Fund</b>		<b>Dollar Variance</b>	<b>Percentage Variance</b>
	<b>2025</b>	<b>2024</b>		
<b>REVENUES</b>				
Property Taxes	\$16,814	\$15,856	\$ 958	+6.0%
Sales Tax	3,295	3,378	(83)	-2.5%
Transient Occupancy Tax	9,520	9,376	144	+1.5%
Franchise Fees	1,425	1,390	35	+2.5%
Other Taxes	811	767	44	+5.7%
Licenses and Permits	3,238	1,962	1,276	+65.0%
Charges for Services	2,241	1,889	352	+18.6%
Fines and Forfeitures	1,600	979	621	+63.4%
Use of Money and Property	2,227	2,295	(68)	-3.0%
Grants and Intergovernmental	1,258	988	270	+27.3%
Miscellaneous	2,800	2,548	252	+9.9%
<b>Total Revenues</b>	<b>45,228</b>	<b>41,428</b>	<b>3,801</b>	<b>+9.2%</b>
<b>EXPENDITURES</b>				
General Government	5,477	5,924	(447)	-7.5%
Public Safety	22,982	20,123	2,859	+14.2%
Public Works	4,756	4,145	611	+14.7%
Culture and Recreation	2,410	2,128	282	+13.3%
Community Development	3,733	3,425	308	+9.0%
Capital Outlay	1,781	2,491	(710)	-28.5%
<b>Total Expenditures</b>	<b>41,139</b>	<b>38,236</b>	<b>2,903</b>	<b>+7.6%</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	-	-	-	
Transfers Out	(3,058)	(2,384)	(674)	
<b>Total Other Financing Sources (Uses)</b>	<b>(3,058)</b>	<b>(2,384)</b>	<b>(674)</b>	
<b>NET CHANGE IN FUND BALANCE</b>	<b>1,031</b>	<b>808</b>		
<b>BEGINNING FUND BALANCE</b>	<b>20,374</b>	<b>19,566</b>		
<b>ENDING FUND BALANCE</b>	<b>\$21,405</b>	<b>\$20,374</b>		

**Proprietary Funds**

Proprietary Funds are comprised of enterprise funds and internal service funds. The City's Proprietary Fund Statements provide the same type of information found in the Government-wide Financial Statements under *Business-type Activities* column but include greater details into the nature and extent of various revenue and

expense categories. The City operates three enterprise (business-type) activities: municipal water system, wastewater fund, and storm drain fund. The total enterprise net position at the end of Fiscal Year 2025 was \$73.5 million, an increase of \$6.0 million from Fiscal Year 2024. The primary drivers for this increase are water and sewer rates increase based on the latest studies, and an increase in water rates tied to a higher rate charged by SFPUC (San Francisco Public Utility Commission). Although the net position saw healthy increases from the prior year, several significant capital projects are in the design phase and will require use of net position in the next few years. The total enterprise capital program expenditure is \$19.5 million for the fiscal year 2026. Changes in net position associated with Internal Service Funds are primarily associated with a temporary pause in funding for the worker's compensation fund in the fiscal year.

The following table shows actual revenues, expenses, and results of operations (change in net position) for the fiscal year 2024 – 2025.

#### PROPRIETARY FUNDS

06/30/25

(In Thousands)

	Operating Revenues	Operating Expenses	Operating Income (Loss)	Non-Operating Revenues (Expenses)	Transfers In (Out)	Change In Net Position
Municipal Water System	\$ 13,533	\$ 10,978	\$ 2,555	\$ 416	\$ -	\$ 2,971
Wastewater Fund	15,608	12,807	2,801	120	-	2,921
Storm Drain	288	1,317	(1,029)	9	1,152	132
Internal Service Funds	\$ 2,852	\$ 3,098	\$ (247)	\$ 346	\$ -	\$ 100
<b>TOTAL</b>	<b>\$ 32,281</b>	<b>\$ 28,200</b>	<b>\$ 4,081</b>	<b>\$ 891</b>	<b>\$ 1,152</b>	<b>\$ 6,124</b>

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund final budget differs from the original adopted budget in that revenues were adjusted upward by \$2.3 million, and expenditures were also adjusted upward by \$2.9 million. In total, the final budget for the General Fund reflected a \$0.7 million deficit and the actuals reflected a minor net surplus of \$1.0 million.

General Fund actual revenues were above the amended budget projections by \$1.8 million. Actual expenditure was slightly below the amended budget by \$0.2 million, mainly due to Community Development expenditures coming at \$0.5 million under the amended budget and the actual Capital Outlay was also \$1.0 million under the amended budget offset by Public Works Budget expenditure being \$0.8 million above the amended budget during the fiscal year.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

##### Capital Assets

Capital Assets include land, buildings and improvements, furniture, fixtures and equipment, automobiles and trucks, and infrastructure. Capital Assets for Governmental and Business-type Activities are presented below for the fiscal year 2024 - 2025.

The investment in total capital assets net of depreciation for both the Governmental and Business-type Activities as of June 30, 2025, increased \$4.5 million due to capital assets placed into service during the

year, notably in the categories of construction in progress and infrastructure, offset by disposals of vehicles and depreciation of capital assets in both governmental and business-type activities. Additional information about the City's capital assets can be found in Note 5 to the Financial Statements.

**CAPITAL ASSETS, NET OF ACCUMULATED DEPRECIATION**  
**YEAR ENDING 6/30/2025**  
*(In Thousands)*

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2025	2024	2025	2024	2025	2024
Land	\$14,298	\$14,298	\$ 1,501	\$ 1,501	\$ 15,799	\$ 15,799
Construction in Progress	3,027	1,841	5,320	5,767	8,347	7,608
Buildings and Improvements	39,896	41,120	28,574	29,431	68,470	70,551
Furniture, Fixtures and Equipment	1,568	1,024	2,325	2,449	3,893	3,473
Automobiles and Trucks	988	979	-	-	988	979
Infrastructure	31,731	30,423	53,345	49,285	85,076	79,708
<b>TOTAL</b>	<b>\$91,508</b>	<b>\$89,685</b>	<b>\$91,065</b>	<b>\$88,433</b>	<b>\$182,573</b>	<b>\$178,118</b>

**Debt Administration**

As of June 30, 2025, the City had a total long-term debt outstanding of \$55.5 million. This includes \$17.9 million related to Governmental Activities and \$37.6 million related to Business-type Activities.

The City obligations are in the form of General Obligation Bonds (GOB), Revenue Bonds, Capital Appreciation Bonds, and Direct Lender Tax Exempt Loans.

The following table summarizes the City's outstanding long-term debt on June 30, 2025, in comparison to the prior year. Additional information about the City's Long-Term Debt can be found in Note 7 to the Financial Statements.

**LONG TERM LIABILITIES**  
**YEAR ENDING 6/30/2025**  
*(In Thousands)*

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2025	2024	2025	2024	2025	2024
2004 Pension Obligation Bonds	\$ 10,956	\$ 11,574	\$ -	\$ -	\$ 10,956	\$ 11,574
2013 General Obligation Refunding Bonds	6,750	7,110	-	-	6,750	7,110
Premium, net of amortization	219	239	-	-	219	239
*2009B Wastewater Revenue Certificate of Participation	-	-	-	-	-	-
Premium, net of amortization	-	-	52	58	52	58
2018 Wastewater Revenue Bond	-	-	16,175	16,595	16,175	16,595
Premium, net of amortization	-	-	563	588	563	588
2021 Wastewater Revenue Bond	-	-	16,710	17,600	16,710	17,600
Premium, net of amortization	-	-	4,075	4,614	4,075	4,614
<b>TOTAL</b>	<b>\$ 17,925</b>	<b>\$ 18,923</b>	<b>\$ 37,576</b>	<b>\$ 39,456</b>	<b>\$ 55,500</b>	<b>\$ 58,378</b>

\*Denotes debt that has been refunded; premium continues to be amortized over term of the original bond.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

As discussed in the transmittal letter accompanying this report, the local economy is moderately recovering from the downturn caused by the COVID-19 pandemic. Due to the Federal shutdown that occurred in October, the data for the unemployment rate was not updated for October 2025. The latest data shows that the City's unemployment rate, as reported in August 2025, was 5.8%, which was higher than San Mateo County (4.1%), but inline with the State of California overall (5.5%). The local job market has stabilized as the City navigates into the post-pandemic era, with San Mateo County's unemployment rate ranking as one of the lowest in California. The economy of the City is further discussed in the accompanying Transmittal Letter.

The pandemic had affected every sector and greatly reduced the revenue streams to the General Fund over the last 5 years. The City has made decisions to mitigate those effects and continues to carefully plan ahead as we move past the pandemic and are faced with other rising costs, especially labor, healthcare, and pension costs which also present a challenge to the financial status of the City. The City continues to actively work to fund long term liabilities including infrastructure and facility needs as well as post-employment benefit liabilities (retirement benefits and medical costs for retirees).

For Fiscal Year 2024 - 2025, the City adopted a one-year budget as revenue continues to stabilize. Staff had taken immediate action in 2020 and continued those actions into 2021 through 2025, including the implementation of a hiring freeze and reduced capital expenditures to mitigate the effects of the revenue shortfall that resulted from the COVID-19 pandemic. The Council will continue to evaluate options to maintain financial security into the future.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances.

Please direct any questions or comments you may have or requests for additional information regarding this report to:

City of Millbrae  
Finance Department  
Attn: Finance Director  
621 Magnolia Avenue  
Millbrae, CA 94030

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# **BASIC FINANCIAL STATEMENTS**

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# GOVERNMENT-WIDE FINANCIAL STATEMENTS

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**City of Millbrae**  
**Statement of Net Position**  
**June 30, 2025**

		Primary Government		
		Governmental	Business-Type	Total
		Activities	Activities	
<b>ASSETS</b>				
Current assets:				
Cash and investments	\$	53,276,553	\$ 33,816,447	\$ 87,093,000
Cash with fiscal agent		168,314	309	168,623
Receivables:				
Taxes		4,280,626	-	4,280,626
Accounts - net		465,642	3,280,209	3,745,851
Accrued interest		252,077	-	252,077
Due from other governmental agencies		159,955	-	159,955
Leases		315,667	-	315,667
Internal balances		2,442,069	(2,442,069)	-
Prepaid items		1,492,149	-	1,492,149
Total current assets		62,853,052	34,654,896	97,507,948
Noncurrent assets:				
Land held for resale		1,911,814	-	1,911,814
Loans and notes receivable		14,390,647	-	14,390,647
Leases Receivables		2,927,830	-	2,927,830
Capital assets:				
Non-depreciable		17,324,951	6,820,925	24,145,876
Depreciable, net		74,183,137	84,244,201	158,427,338
Total capital asset		91,508,088	91,065,126	182,573,214
Total noncurrent assets		110,738,379	91,065,126	201,803,505
<b>Total assets</b>		173,591,431	125,720,022	299,311,453
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred employer pension contributions		5,655,811	1,486,940	7,142,751
Deferred outflows of resources - OPEB		7,294	2,530	9,824
Deferred outflows of resources - pension		7,850,581	2,281,106	10,131,687
<b>Total deferred outflows of resources</b>		13,513,686	3,770,576	17,284,262
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable		3,210,498	2,684,534	5,895,032
Interest payable		118,766	119,078	237,844
Deposits payable		1,037,351	969,992	2,007,343
Unearned revenue		575,028	-	575,028
Compensated absences - due within one year		95,818	84,292	180,110
Accrued self-insurance - due within one year		384,365	-	384,365
Long-term debt - due within one year		1,830,000	1,380,000	3,210,000
Total current liabilities		7,251,826	5,237,896	12,489,722
Noncurrent liabilities:				
Compensated absences - due in more than one year		862,364	758,624	1,620,988
Accrued self-insurance - due in more than one year		1,302,000	-	1,302,000
Net OPEB liability		2,695,318	935,384	3,630,702
Net pension liability		48,187,879	12,043,273	60,231,152
Long-term debt - due in more than one year		16,094,571	36,143,517	52,238,088
Total noncurrent liabilities		69,142,132	49,880,798	119,022,930
<b>Total liabilities</b>		76,393,958	55,118,694	131,512,652
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows of resources - pension		2,600,059	640,586	3,240,645
Deferred inflows of resources - OPEB		464,818	161,311	626,129
Deferred inflows of resources - leases		2,936,807	-	2,936,807
Deferred gain on refunding		-	52,326	52,326
<b>Total deferred inflows of resources</b>		6,001,684	854,223	6,855,907
<b>NET POSITION</b>				
Net investment in capital assets		85,071,832	53,489,592	138,561,424
Restricted for:				
Debt service		1,699,079	-	1,699,079
Gas tax		1,627,948	-	1,627,948
Developer fee (Millbrae station area development projects)		12,867,535	-	12,867,535
Housing activities		16,390,236	-	16,390,236
Other special programs		5,948,856	-	5,948,856
Measure W		1,292,420	-	1,292,420
Measure A		1,616,897	-	1,616,897
Total restricted		41,442,971	-	41,442,971
Unrestricted		(21,805,328)	20,028,089	(1,777,239)
<b>Total net position</b>	\$	104,709,475	\$ 73,517,681	\$ 178,227,156

See accompanying Notes to Basic Financial Statements.

**City of Millbrae**  
**Statement of Activities**  
**For the year ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental activities:				
General government	\$ 7,118,250	\$ 850,333	\$ 244,440	\$ 10,182
Public safety	21,851,714	1,737,835	194,663	1,961
Public works	5,939,321	2,125,257	2,380,567	-
Culture and recreation	5,601,353	1,535,815	-	296,975
Community development	4,129,252	4,702,546	-	367
Interest on long-term debt	1,037,927	-	-	-
Total governmental activities	45,677,817	10,951,786	2,819,670	309,485
Business-type activities:				
Municipal water system	11,006,018	13,532,837	9,205	-
Wastewater collection and treatment system	13,731,152	15,608,278	150,000	-
Storm drain system	1,324,013	288,257	-	-
Total business-type activities	26,061,183	29,429,372	159,205	-
Total primary government	\$ 71,739,000	\$ 40,381,158	\$ 2,978,875	\$ 309,485

**General Revenues and transfers:**

Taxes:

Property taxes

Sales taxes

Transient occupancy taxes

Franchise fees

Other taxes

Miscellaneous

Total taxes

Investment earnings

Transfers

**Total general revenues and transfers**

**Change in net position**

**Net position - beginning of year**

**Net position - end of year**

Net (Expense) Revenue and Changes in Net Position			
Total	Governmental Activities	Business-Type Activities	Total
\$ 1,104,955	\$ (6,013,295)	\$ -	\$ -
1,934,459	(19,917,255)	-	-
4,505,824	(1,433,497)	-	-
1,832,790	(3,768,563)	-	-
4,702,913	573,661	-	-
-	(1,037,927)	-	-
14,080,941	(31,596,876)	-	-
13,542,042	-	2,536,024	2,536,024
15,758,278	-	2,027,126	2,027,126
288,257	-	(1,035,756)	(1,035,756)
29,588,577	-	3,527,394	3,527,394
\$ 43,669,518	(31,596,876)	3,527,394	(28,069,482)
17,632,122	-	17,632,122	
3,294,666	-	3,294,666	
9,519,589	-	9,519,589	
1,424,712	-	1,424,712	
1,928,856	-	1,928,856	
208,902	-	208,902	
34,008,847	-	34,008,847	
3,166,685	1,273,638	4,440,323	
(1,151,806)	1,151,806	-	
36,023,726	2,425,444	38,449,170	
4,426,850	5,952,838	10,379,688	
100,282,625	67,564,843	167,847,468	
\$ 104,709,475	\$ 73,517,681	\$ 178,227,156	

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# FUND FINANCIAL STATEMENTS

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*Governmental Fund Financial Statements*

*Proprietary Fund Financial Statements*

*Fiduciary Fund Financial Statements*

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## GOVERNMENTAL FUND FINANCIAL STATEMENTS

*General Fund* was established to account for the revenues and expenditures to carry out basic governmental activities of the City such as general government, public safety, highway and street, culture and recreation, and community development. This fund accounts for all financial transactions not accounted for in the other funds.

*Low and Moderate Income Housing Assets Fund* accounts for the activities related to the housing assets assumed by the City as Housing Successor to the former Redevelopment Agency. The activities are governed by California redevelopment law and must be used to provide housing for people with low and moderate incomes. The main source of revenues for this fund is the repayment of restricted housing loans.

*Developer Fee Special Revenue Fund* accounts for the fees collected from the developers for operational expenditures incurred for the entitlement review of the development projects which are recovered from deposits paid by developers.

*Non-Major Governmental Funds* is the aggregate of all the non-major governmental funds.

**City of Millbrae**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2025**

	Major Funds				
	General	Low and Moderate Income Housing Fund	Developer Fee Special Revenue Fund	Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and investments	\$ 16,855,385	\$ 1,005,743	\$ 13,479,485	\$ 14,641,820	\$ 45,982,433
Cash with fiscal agent	-	-	-	168,314	168,314
Receivables:					
Taxes	4,001,468	-	-	279,158	4,280,626
Accounts - net	336,070	2,383	-	127,189	465,642
Accrued interest	242,212	-	-	9,865	252,077
Due from other governmental agencies	159,955	-	-	-	159,955
Loans	-	11,510,647	-	2,880,000	14,390,647
Leases	3,243,497	-	-	-	3,243,497
Due from other funds	163,773	-	-	-	163,773
Advances to other funds	1,256,000	-	-	-	1,256,000
Prepaid items	1,485,657	-	-	6,492	1,492,149
Land held for resale	-	1,911,814	-	-	1,911,814
<b>Total assets</b>	<b>\$ 27,744,017</b>	<b>\$ 14,430,587</b>	<b>\$ 13,479,485</b>	<b>\$ 18,112,838</b>	<b>\$ 73,766,927</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable and accrued payroll	\$ 2,506,319	\$ -	\$ 278,473	\$ 318,561	\$ 3,103,353
Deposits	593,867	-	333,477	110,007	1,037,351
Due to other funds	-	-	-	163,773	163,773
Advances from other funds	-	-	-	1,256,000	1,256,000
Unearned revenue	302,261	-	-	272,767	575,028
<b>Total liabilities</b>	<b>3,402,447</b>	<b>-</b>	<b>611,950</b>	<b>2,121,108</b>	<b>6,135,505</b>
<b>Deferred inflows of resources:</b>					
Deferred inflows of resources - leases	2,936,807	-	-	-	2,936,807
<b>Total Deferred inflows of resources</b>	<b>2,936,807</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,936,807</b>
<b>Fund Balances:</b>					
Nonspendable	2,741,657	-	-	6,492	2,748,149
Restricted	-	14,430,587	12,867,535	14,144,849	41,442,971
Committed	-	-	-	3,260,529	3,260,529
Assigned	1,744,552	-	-	-	1,744,552
Unassigned	16,918,554	-	-	(1,420,140)	15,498,414
<b>Total fund balances</b>	<b>21,404,763</b>	<b>14,430,587</b>	<b>12,867,535</b>	<b>15,991,730</b>	<b>64,694,615</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 27,744,017</b>	<b>\$ 14,430,587</b>	<b>\$ 13,479,485</b>	<b>\$ 18,112,838</b>	<b>\$ 73,766,927</b>

See accompanying Notes to Basic Financial Statements.

# City of Millbrae

## Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2025

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<b>Total Fund Balances - Total Governmental Funds</b>	<b>\$ 64,694,615</b>
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Amounts reported for Governmental Activities in the Statement of Net Position were different because:

Capital assets used in governmental activities were not current financial resources. Therefore, they were not reported in the Governmental Funds Balance Sheet.

Non-depreciable (and net of internal service fund capital assets of \$95,765)	17,229,186
Depreciable, net of accumulated depreciation (and net of internal service fund capital assets of \$2,052,334)	72,130,803

Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in the Governmental Funds Balance Sheet.	(118,766)
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Net OPEB liabilities are not due and payable in the current period, and therefore are not recorded in the governmental funds	(2,695,318)
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Employer contributions for pension were recorded as expenditures in the governmental funds. However, in the Government-Wide Financial Statement these contributions are deferred. The amount of deferred contribution, net of internal service fund amount is:	5,557,729
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In the Government-Wide Financial Statement certain differences between actuarial estimates and actual results for pension and OPEB are deferred and amortized over a period of time, however in the governmental funds no transactions are recorded. The following are the amount, net of internal service funds amount:

Deferred outflows of resources - pension	7,700,115
Deferred outflows of resources - OPEB	7,294
Deferred inflows of resources - pension	(2,557,805)
Deferred inflows of resources - OPEB	(464,818)

Long-term liabilities were not due and payable in the current period. Therefore, they were not reported in the Governmental Funds Balance Sheet.

Long-term liabilities - due within one year:	
Long-term debt	(1,830,000)
Long-term liabilities - due in more than one year:	
Net pension liability, net of internal service fund amount	(47,393,480)
Long-term debt	(16,094,571)

Internal service funds are used to charge the costs of certain services such as risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Government-Wide Statement of Net Position.	8,544,491
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<b>Net Position of Governmental Activities</b>	<b>\$ 104,709,475</b>
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# City of Millbrae

## Statement of Revenues, Expenditures and Changes in Fund Balances

### Governmental Funds

For the year ended June 30, 2025

	Major Funds				
	Low and Moderate Income Housing Fund		Developer Fee Special Revenue Fund	Non-Major Governmental Funds	Total Governmental Funds
	General	Fund	Fund	Funds	Funds
<b>REVENUES:</b>					
Property tax	\$ 16,813,812	\$ -	\$ -	\$ 818,310	\$ 17,632,122
Sales tax	3,294,666	-	-	-	3,294,666
Transient occupancy tax	9,519,589	-	-	-	9,519,589
Franchise fees	1,424,712	-	-	-	1,424,712
Other taxes	810,724	-	-	2,415,882	3,226,606
Licenses and permits	3,238,398	-	-	174,649	3,413,047
Charges for services	2,241,397	-	109,485	2,891,673	5,242,555
Fines and forfeitures	1,600,017	-	-	-	1,600,017
Use of money and property	2,227,182	93,181	533,863	689,444	3,543,670
Grants and intergovernmental	1,257,992	-	-	571,634	1,829,626
Miscellaneous	2,799,888	-	-	1,429,968	4,229,856
<b>Total revenues</b>	<b>45,228,377</b>	<b>93,181</b>	<b>643,348</b>	<b>8,991,560</b>	<b>54,956,466</b>
<b>EXPENDITURES:</b>					
Current:					
General government	5,476,988	7,731	15,540	50,443	5,550,702
Public safety	22,982,230	-	-	-	22,982,230
Public works	4,755,689	-	-	1,203,983	5,959,672
Culture and recreation	2,410,040	-	-	3,411,466	5,821,506
Community development	3,733,451	-	136,157	445,734	4,315,342
Capital outlay	1,780,645	-	893,702	1,430,446	4,104,793
Debt service:					
Principal	-	-	-	1,745,000	1,745,000
Interest, and fiscal charges	-	-	-	298,649	298,649
<b>Total expenditures</b>	<b>41,139,043</b>	<b>7,731</b>	<b>1,045,399</b>	<b>8,585,721</b>	<b>50,777,894</b>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<b>4,089,334</b>	<b>85,450</b>	<b>(402,051)</b>	<b>405,839</b>	<b>4,178,572</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	-	-	-	1,906,612	1,906,612
Transfers out	(3,058,418)	-	-	-	(3,058,418)
<b>Total other financing sources (uses)</b>	<b>(3,058,418)</b>	<b>-</b>	<b>-</b>	<b>1,906,612</b>	<b>(1,151,806)</b>
<b>Net change in fund balances</b>	<b>1,030,916</b>	<b>85,450</b>	<b>(402,051)</b>	<b>2,312,451</b>	<b>3,026,766</b>
<b>FUND BALANCES:</b>					
Beginning of year	20,373,847	14,345,137	13,269,586	13,679,279	61,667,849
End of year	\$ 21,404,763	\$ 14,430,587	\$ 12,867,535	\$ 15,991,730	\$ 64,694,615

See accompanying Notes to Basic Financial Statements.

# City of Millbrae

## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities and Changes in Net Position For the year ended June 30, 2025

<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$ 3,026,766</b>
Amounts reported for governmental activities in the Statement of Activities were different because:	
Governmental Funds reported acquisition of capital assets as expenditures in various functions and in capital outlay. However, in the Government-Wide Statement of Activities, the cost of those assets will be allocated over their estimated useful lives as depreciation expense. This was the amount of capital assets recorded in the current period net of \$763,784 capital asset additions recorded in the internal service funds.	4,070,716
Depreciation expense on capital assets was reported in the Government-Wide Statement of Activities, but they did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental Funds. This amount was recorded as depreciation expense in the current year net of \$278,942 that was recorded in the internal service funds.	(2,716,723)
Loss on the disposal of capital assets was reported in the Government-Wide Statement of Activities , but they did not require the use of current financial resources. Therefore, it was not reported as expenditures in the Governmental Funds.	(15,948)
Current year employer pension contributions are recorded as expenditures in the governmental funds, however these amounts are reported as a deferred outflow of resources in the Government-Wide Statement of Net Position. The amount of pension contribution, net of internal service fund amount is:	5,557,729
Pension expense is recorded as incurred in the Government-Wide Statement of Activities, however pension expense is not recognized in the governmental funds.	(7,249,501)
Current year employer OPEB contributions are recorded as expenditures in the governmental funds, however these amounts are reported as a reduction to Net OPEB Liability in the Government-Wide Statement of Net Position. The amount of OPEB contribution, net of internal service fund amount is:	806,208
OPEB expense is recorded as incurred in the Government-Wide Statement of Activities, however OPEB expense is not recognized in the governmental funds.	(228,885)
Expenses to accrue for the unpaid interest to long-term debt are reported in the Government-Wide Statement of Activities and Changes in Net Position, but they do not require the use of current financial resources. Therefore, these expenses are not reported in the Governmental Funds.	(766,521)
Bond proceeds provided current financial resources to Governmental Funds, but issuing debt increased long-term liabilities in the Government-Wide Statement of Net Position. Repayment of bond principal was an expenditure in Governmental Funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position.	
Long-term debt repayments	1,745,000
Proceeds and premiums/discounts on issuance of debt are recorded as revenues/expenditures in the Fund Financial Statements. In the Government-Wide Financial Statements, these costs are capitalized and reported as long-term debt and the premium/discounts are amortized over the life of the debt.	19,743
Interest expense on long-term debt was reported in the Government-Wide Statement of Activities, but it did not require the use of current financial resources. Therefore, interest expense was not reported as expenditures in the Governmental Funds. The following amount represents the change in accrued interest from the prior year.	7,500
Internal service funds are used to charge the costs of certain services such as risk management to individual funds. The net revenue of the internal service funds is reported with governmental activities.	170,766
<b>Change in Net Position of Governmental Activities</b>	<b>\$ 4,426,850</b>

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## PROPRIETARY FUND FINANCIAL STATEMENTS

*Municipal Water System Fund* accounts for activities related to providing water service to Millbrae residents and businesses.

*Wastewater Collection and Treatment System Fund* accounts for activities related to providing sanitary sewer collection and wastewater treatment services to Millbrae residents and businesses.

*Storm Drain System Fund* accounts for resources and costs of maintenance and improvements of the City's storm drain system.

*Internal Service Funds* account for the City operations financing and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services to other City funds be financed through user charges to those funds.

**City of Millbrae**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2025**

	Business-Type Activities Enterprise Funds				
	Municipal Water System	Collection and Treatment System	Non-Major Storm Drain System	Total	Internal Service Funds
<b>ASSETS</b>					
Current assets:					
Cash and investments	\$ 11,063,671	\$ 22,302,388	\$ 450,388	\$ 33,816,447	\$ 7,294,120
Cash with fiscal agents	-	309	-	309	-
Receivables:					
Accounts - net	3,199,262	62,094	18,853	3,280,209	-
Total current assets	14,262,933	22,364,791	469,241	37,096,965	7,294,120
Noncurrent assets:					
Capital assets:					
Non-depreciable capital assets	352,147	6,254,644	214,134	6,820,925	95,765
Depreciable capital assets, net	18,661,054	61,983,496	3,599,651	84,244,201	2,052,334
Total capital assets	19,013,201	68,238,140	3,813,785	91,065,126	2,148,099
Total noncurrent assets	19,013,201	68,238,140	3,813,785	91,065,126	2,148,099
<b>Total assets</b>	<b>33,276,134</b>	<b>90,602,931</b>	<b>4,283,026</b>	<b>128,162,091</b>	<b>9,442,219</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred employer pension contributions	337,352	1,061,347	88,241	1,486,940	98,082
Deferred outflows of resources - OPEB	483	1,861	186	2,530	-
Deferred outflows of resources - pension	517,530	1,628,206	135,370	2,281,106	150,466
<b>Total deferred outflows of resources</b>	<b>855,365</b>	<b>2,691,414</b>	<b>223,797</b>	<b>3,770,576</b>	<b>248,548</b>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable and accrued payroll	915,235	1,702,821	66,478	2,684,534	107,145
Interest payable	-	119,078	-	119,078	-
Deposits	811,492	157,000	1,500	969,992	-
Due to other funds	-	-	-	-	-
Unearned revenue	-	-	-	-	-
Compensated absences - due within one year	26,598	53,595	4,099	84,292	95,818
Accrued self insurance - due within one year	-	-	-	-	384,365
Long-term debt - due within one year	-	1,380,000	-	1,380,000	-
Total current liabilities	1,753,325	3,412,494	72,077	5,237,896	587,328
Noncurrent liabilities:					
Compensated absences - due in more than one year	239,383	482,351	36,890	758,624	862,364
Accrued self-insurance - due in more than one year	-	-	-	-	1,302,000
Net pension liability	2,732,338	8,596,240	714,695	12,043,273	794,399
Net OPEB liability	178,669	687,923	68,792	935,384	-
Long-term debt - due in more than one year	-	36,143,517	-	36,143,517	-
Total noncurrent liabilities	3,150,390	45,910,031	820,377	49,880,798	2,958,763
<b>Total liabilities</b>	<b>4,903,715</b>	<b>49,322,525</b>	<b>892,454</b>	<b>55,118,694</b>	<b>3,546,091</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Pension related amounts	145,334	457,237	38,015	640,586	42,254
OPEB related amounts	30,812	118,635	11,864	161,311	-
Gain on refunding	-	52,326	-	52,326	-
<b>Total deferred inflows of resources</b>	<b>176,146</b>	<b>628,198</b>	<b>49,879</b>	<b>854,223</b>	<b>42,254</b>
<b>NET POSITION</b>					
Net investment in capital assets	19,013,201	30,662,606	3,813,785	53,489,592	2,148,099
Unrestricted	10,038,437	12,681,016	(249,295)	22,470,158	3,954,323
<b>Total net position</b>	<b>\$ 29,051,638</b>	<b>\$ 43,343,622</b>	<b>\$ 3,564,490</b>	<b>75,959,750</b>	<b>\$ 6,102,422</b>
Some amounts reported for business-type activities in the Statement of Net Position are different because of certain internal service fund assets and liabilities are included with business-type activities				(2,442,069)	
Net position business-type activities				<u>\$ 73,517,681</u>	

See accompanying Notes to Basic Financial Statements.



# City of Millbrae

## Statement of Revenues, Expenses and Changes in Fund Net Position

### Proprietary Funds

For the year ended June 30, 2025

	Business-Type Activities Enterprise Funds				
	Wastewater				
	Municipal Water System	Collection and Treatment System	Non-Major Storm Drain System	Total	Internal Service Funds
<b>OPERATING REVENUES:</b>					
Water sales	\$ 13,532,837	\$ -	\$ -	\$ 13,532,837	\$ -
Sewer service fees	-	15,550,958	-	15,550,958	-
Interdepartmental charges	-	-	-	-	2,843,869
Storm drain fees	-	-	269,748	269,748	-
Miscellaneous	-	57,320	18,509	75,829	7,718
<b>Total operating revenues</b>	<b>13,532,837</b>	<b>15,608,278</b>	<b>288,257</b>	<b>29,429,372</b>	<b>2,851,587</b>
<b>OPERATING EXPENSES:</b>					
Personnel services	2,317,542	5,982,066	606,429	8,906,037	717,117
Contractual services	1,121,355	1,981,222	428,852	3,531,429	133,965
Materials, supplies and other services	1,371,811	2,283,436	93,029	3,748,276	612,843
Water purchases	5,402,842	-	-	5,402,842	-
Depreciation	500,956	1,640,806	116,409	2,258,171	278,942
Utilities	104,081	522,994	34,412	661,487	-
Insurance premiums and claims	158,960	396,837	37,764	593,561	1,355,612
<b>Total operating expenses</b>	<b>10,977,547</b>	<b>12,807,361</b>	<b>1,316,895</b>	<b>25,101,803</b>	<b>3,098,479</b>
<b>OPERATING INCOME</b>	<b>2,555,290</b>	<b>2,800,917</b>	<b>(1,028,638)</b>	<b>4,327,569</b>	<b>(246,892)</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>					
Interest revenue	406,420	858,586	8,632	1,273,638	320,959
Interest expense and fiscal charges	-	(888,201)	-	(888,201)	-
Gain (loss) on sale	-	-	-	-	25,520
Grants	9,205	150,000	-	159,205	-
<b>Total nonoperating revenues (expenses)</b>	<b>415,625</b>	<b>120,385</b>	<b>8,632</b>	<b>544,642</b>	<b>346,479</b>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	<b>2,970,915</b>	<b>2,921,302</b>	<b>(1,020,006)</b>	<b>4,872,211</b>	<b>99,587</b>
Transfers in	-	-	1,151,806	1,151,806	-
<b>Total transfers</b>	<b>-</b>	<b>-</b>	<b>1,151,806</b>	<b>1,151,806</b>	<b>-</b>
<b>Change in net position</b>	<b>2,970,915</b>	<b>2,921,302</b>	<b>131,800</b>	<b>6,024,017</b>	<b>99,587</b>
<b>NET POSITION</b>					
Beginning of year	26,080,723	40,422,320	3,432,690		6,002,835
End of year	<u>\$ 29,051,638</u>	<u>\$ 43,343,622</u>	<u>\$ 3,564,490</u>		<u>\$ 6,102,422</u>
Some amounts reported for business-type activities in the Statement of Activities are different because a portion of the net income of certain internal service funds is reported with the business-type activities which those funds service				(71,179)	
Change in net position of business-type activities				<u>\$ 5,952,838</u>	

**City of Millbrae**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the year ended June 30, 2025**

	Business-Type Activities Enterprise Funds				
	Wastewater				Internal
	Municipal	Collection and	Non-Major		Service
	Water	Treatment	Storm Drain	Total	Funds
	System	System	System		
<b>CASH FLOWS FROM (USED IN) OPERATING ACTIVITIES:</b>					
Receipts from others	\$ -	\$ 57,320	\$ -	\$ 57,320	\$ 7,718
Receipts from customers	13,192,406	15,526,437	276,945	28,995,788	-
Receipts from other funds	-	-	-	-	2,872,979
Payments to suppliers	(8,153,912)	(4,550,320)	(743,403)	(13,447,635)	(696,378)
Payments to employees	(2,202,745)	(5,783,204)	(595,727)	(8,581,676)	(650,524)
Claims paid	(158,960)	(396,837)	(37,764)	(593,561)	(1,506,355)
<b>Cash Flows from (used in) Operating Activities</b>	<b>2,676,789</b>	<b>4,853,396</b>	<b>(1,099,949)</b>	<b>6,430,236</b>	<b>27,440</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>					
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Cash received from other funds	-	-	1,151,806	1,151,806	(103,152)
<b>Cash Flows from Noncapital Financing Activities</b>	<b>9,205</b>	<b>150,000</b>	<b>1,151,806</b>	<b>1,311,011</b>	<b>(103,152)</b>
<b>CASH FLOWS FROM (USED IN) CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Acquisition of capital assets, net	(631,096)	(3,994,263)	(265,056)	(4,890,415)	(763,784)
Proceeds from sale of capital assets	-	-	-	-	25,520
Principal payments on debt	-	(1,287,243)	-	(1,287,243)	-
Interest paid	-	(1,486,188)	-	(1,486,188)	-
<b>Cash Flows from (used in) Noncapital Financing Activities</b>	<b>(631,096)</b>	<b>(6,767,694)</b>	<b>(265,056)</b>	<b>(7,663,846)</b>	<b>(738,264)</b>
<b>CASH FLOWS FROM INVESTMENT ACTIVITIES</b>					
<b>FINANCING ACTIVITIES</b>					
Interest	406,420	858,586	8,632	1,273,638	320,959
<b>Cash Flows from Noncapital Financing Activities</b>	<b>406,420</b>	<b>858,586</b>	<b>8,632</b>	<b>1,273,638</b>	<b>320,959</b>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b>2,461,318</b>	<b>(905,712)</b>	<b>(204,567)</b>	<b>1,351,039</b>	<b>(493,017)</b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b>8,602,353</b>	<b>23,208,409</b>	<b>654,955</b>	<b>32,465,717</b>	<b>7,787,137</b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b>\$ 11,063,671</b>	<b>\$ 22,302,697</b>	<b>\$ 450,388</b>	<b>\$ 33,816,756</b>	<b>\$ 7,294,120</b>
<b>FINANCIAL STATEMENT PRESENTATION:</b>					
Cash and investments	\$ 11,063,671	\$ 22,302,388	\$ 450,388	\$ 33,816,447	\$ 7,294,120
Cash with fiscal agents	-	309	-	309	-
<b>Total</b>	<b>\$ 11,063,671</b>	<b>\$ 22,302,697</b>	<b>\$ 450,388</b>	<b>\$ 33,816,756</b>	<b>\$ 7,294,120</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:</b>					
Operating income	\$ 2,555,290	\$ 2,800,917	\$ (1,028,638)	\$ 4,327,569	\$ (246,892)
Adjustments to reconcile operating income to net cash provided by operating activities:					
Depreciation	500,956	1,640,806	116,409	2,258,171	278,942
Changes in assets and liabilities:					
Accounts receivable	(364,941)	(54,521)	(11,312)	(430,774)	29,110
Deferred outflows - pension	226,628	713,000	59,278	998,906	65,890
Deferred outflows - OPEB	18,837	72,528	7,253	98,618	-
Accounts payable and accrued payroll	(153,823)	237,332	(187,110)	(103,601)	50,430
Deposits payable	24,510	30,000	-	54,510	-
Compensated absences	66,728	74,577	2,853	144,158	41,491
Accrued self-insurance	-	-	-	-	(150,743)
Net OPEB Liability	(58,118)	(223,770)	(22,377)	(304,265)	-
Net pension liability	(51,857)	(163,149)	(13,564)	(228,570)	(15,077)
Deferred inflows - pension	(88,433)	(278,219)	(23,131)	(389,783)	(25,711)
Deferred inflows - OPEB	1,012	3,895	390	5,297	-
<b>Total adjustments</b>	<b>121,499</b>	<b>2,052,479</b>	<b>(71,311)</b>	<b>2,102,667</b>	<b>274,332</b>
<b>Net cash provided by (used in) operating activities</b>	<b>\$ 2,676,789</b>	<b>\$ 4,853,396</b>	<b>\$ (1,099,949)</b>	<b>\$ 6,430,236</b>	<b>\$ 27,440</b>

See accompanying Notes to Basic Financial Statements.

## FIDUCIARY FUND FINANCIAL STATEMENTS

### Private Purpose Trust Funds

*Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund* accounts for the activities of the Successor Agency to the former Redevelopment Agency of the City of Millbrae.

### OPEB Trust Fund

*OPEB Trust Fund* accounts for contributions made to the City's established IRC section 115 irrevocable trust fund with Benefit Trust Company and created as part of the City's OPEB (Other Post Employment Benefits) funding strategy.

### Custodial Fund

*Peninsula Traffic Congestion Relief Alliance Custodial Fund* accounts for activities relating to the Peninsula Traffic Congestion Relief Alliance (PTCRA), also known as Commute.org. The City acts as a fiscal agent for this entity.

**City of Millbrae**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2025**

	Successor Agency Agency to the Redevelopment Agency Private- Trust Fund	OPEB Trust Fund	Peninsula Traffic Congestion Relief Custodial Fund
<b>ASSETS</b>			
Current assets			
Cash and investments	\$ 454,412	\$ -	\$ 1,304,112
Cash with fiscal agents	375	936,953	-
OPEB plan cash and investments:			
Mutual Funds	-	8,867,374	-
Receivables	-	-	1,108,159
Prepaid items	-	-	10,136
<b>Total assets</b>	<b>454,787</b>	<b>9,804,327</b>	<b>2,422,407</b>
<b>LIABILITIES</b>			
<b>Liabilities:</b>			
Current liabilities			
Payable to broker	-	15,819	-
Accounts payable and accrued liabilities	-	-	811,073
Accrued salaries and benefits	-	-	49,398
Unearned revenues	-	-	154,986
Interest payable	67,490	-	-
Long-term debt			
Portion due within one year	320,000	-	-
Portion due in more than one year	4,049,562	-	-
<b>Total liabilities</b>	<b>4,437,052</b>	<b>15,819</b>	<b>1,015,457</b>
<b>NET POSITION</b>			
Restricted for OPEB	-	9,788,508	-
Restricted for other purposes	(3,982,265)	-	1,406,950
<b>Total net position</b>	<b>\$ (3,982,265)</b>	<b>\$ 9,788,508</b>	<b>\$ 1,406,950</b>

**City of Millbrae**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the year ended June 30, 2025**

	Successor Agency Agency to the Redevelopment Agency Private- Trust Fund	OPEB Trust Fund	Peninsula Traffic Congestion Relief Custodial Fund
<b>ADDITIONS:</b>			
Property tax	\$ 503,001	\$ -	\$ -
Intergovernmental	-	-	5,569,083
Investment income:			
Interest and dividends	3,704	584,856	46,102
Net increase in fair value of investments	-	361,135	-
Investment expense	-	(24,857)	-
Total Investment Income	-	921,134	
Transfer from the City of San Carlos	-	-	1,285,610
Other	-	-	10,409
<b>Total additions</b>	<b>506,705</b>	<b>921,134</b>	<b>6,865,102</b>
<b>DEDUCTIONS:</b>			
Contract and administration services	16,538	-	-
Transportation	-	-	5,451,253
Interest and fiscal charges	154,401	-	6,899
<b>Total deductions</b>	<b>170,939</b>	<b>-</b>	<b>5,458,152</b>
<b>Change in net position</b>	<b>335,766</b>	<b>921,134</b>	<b>1,406,950</b>
<b>NET POSITION:</b>			
Beginning of year	(4,318,031)	8,867,374	-
End of year	<u>\$ (3,982,265)</u>	<u>\$ 9,788,508</u>	<u>\$ 1,406,950</u>

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# NOTES TO BASIC FINANCIAL STATEMENTS

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**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of Millbrae, California (City) have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**A. Financial Reporting Entity**

The City of Millbrae (City) was incorporated as a general law city in 1948. The City operates under the Council-Manager form of government and provides the following services: public safety (police and fire), highways and streets, wastewater collection and treatment, water utility, recreation, public improvements, planning and zoning, building inspections, and general administration services.

**B. Basis of Accounting and Measurement Focus**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity with its own self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. These funds are established for the purpose of carrying out specific activities or certain objectives in accordance with specific regulations, restrictions or limitations. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the City accompanied by a total column.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liabilities are incurred.

Certain types of transactions reported as program revenues for the City are reported in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made in regards to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- Due to/from other funds
- Transfers in/out

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

***B. Basis of Accounting and Measurement Focus, Continued***

**Governmental Fund Financial Statements**

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net position as presented in these statements to the net position presented in the government-wide financial statements. The City has presented all major funds that meet specific qualifications.

All governmental funds are accounted for on a spending or “current financial resources” measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the balance sheets. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

The City reports the following funds as major governmental funds of the City.

General Fund accounts for resources traditionally associated with governmental activities that are not required legally or by sound financial management to be accounted for in another fund.

Low and Moderate Income Housing Asset Special Revenue Fund accounts for revenues and expenditures related to the housing assets assumed by the City as Housing Successor to the former Redevelopment Agency.

Developer Fee Special Revenue Fund accounts for the fees collected from the developers for operational expenditures incurred for the entitlement review of the development projects which are recovered from deposits paid by developers.

Revenues are recorded when received in cash, except that revenues subject to accrual (generally those received 60 days after year-end) are recognized when due. The primary revenue sources that have been treated as susceptible to accrual by the City are property taxes, taxpayer-assessed tax revenues (sales taxes, transient occupancy taxes, franchise taxes, etc.), grant revenues and earnings on investments. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided.

**Proprietary Fund Financial Statements**

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Change in Net Position, and a Statement of Cash Flows for all proprietary funds.

A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been allocated between governmental activities and business-type activities in the Government-Wide Financial Statements.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

***B. Basis of Accounting and Measurement Focus, Continued***

**Proprietary Fund Financial Statements, Continued**

Proprietary funds are accounted for using the “economic resources” measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which a liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The City reports the following funds as proprietary funds of the City.

Municipal Water System Fund accounts for activities related to providing water service to Millbrae residents and businesses.

Wastewater Collection and Treatment System Fund accounts for activities related to providing sanitary sewer collection and wastewater treatment services to Millbrae residents and businesses.

Storm Drain System Fund accounts for the resources and costs of maintenance and improvements of the City's storm drain systems.

Internal service fund balances and activities have been allocated between governmental activities and business-type activities in the Government-Wide Financial Statements. These funds account for municipal garage (fleet) services, workers' compensation, general liability, unemployment insurance, compensated absences, and other postemployment benefits funding; all of which are provided to other departments on an expense-reimbursement basis.

**Fiduciary Fund Financial Statements**

Fiduciary fund financial statements consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. The City has three fiduciary funds which are a private-purpose trust fund, an OPEB Trust Fund, and a custodial fund. Private-purpose trust funds account for resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments (i.e. unclaimed property/escheat property). OPEB trust fund accounts for contributions made to the City's established trust for the City's Single Employer Defined Benefits OPEB Plan. Custodial funds are used to report other fiduciary activities not reported in a trust. Fiduciary funds are accounted for using the accrual basis of accounting. The City reports the following fiduciary fund:

Successor Agency to the Redevelopment Agency Private Purpose Trust Fund - The Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund accounts for the accumulation of resources to be used for payments at appropriate amounts and times in the future. The financial activities of the funds are excluded from the Government-wide financial statements, but are presented in the separate Fiduciary Fund financial statements.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

***B. Basis of Accounting and Measurement Focus, Continued***

**Fiduciary Fund Financial Statements, Continued**

OPEB Trust Fund – OPEB Trust Fund accounts for contributions made to the City's established IRC section 115 irrevocable trust fund with Benefit Trust Company and created as part of the City's OPEB (other post-employment benefits) funding strategy.

Peninsula Traffic Congestion Relief Alliance Custodial Fund – This fund accounts for activities relating to the Peninsula Traffic Congestion Relief Alliance (PTCRA), also known as Commute.org. The City acts as a fiscal agent for this entity.

***C. Cash, Cash Equivalents and Investments***

The City pools cash resources from all funds in order to facilitate the management of cash. The balance in the pooled cash account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. In accordance with GASB Statement No. 40, Deposit and Investment Disclosures (Amendment of GASB No. 3), certain disclosure requirements for Deposits and Investment Risks were made in the following areas:

- Interest Rate Risk
- Credit Risk
  - Overall
  - Custodial Credit Risk
  - Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end, and other disclosures.

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, highly liquid market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

The City participates in an investment pool managed by the State of California entitled Local Agency Investment Fund (LAIF) which has invested a portion of the pooled funds in Structured Notes and Asset-Backed Securities. LAIF's investments are subject to credit risk with the full faith and credit of the State of California collateralizing these investments. In addition, these Structured Notes and Asset-Backed Securities are subject to market risk as to the change in interest rates.

Cash equivalents are considered amounts in demand deposits and short-term investments with a maturity date within three months of the date acquired by the City and are presented as "Cash and Investments" in the accompanying Basic Financial Statements.

The City considers all pooled cash and investments (consisting of cash and investments and restricted cash and investments) held by the City as cash and cash equivalents because the pool is used essentially as a demand deposit account from the standpoint of the funds. The City also considers all non-pooled cash and investments (consisting of cash with fiscal agent and restricted cash and investments held by fiscal agent) as cash and cash equivalents because investments meet the criteria for cash equivalents defined above.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

***D. Restricted Cash and Investments***

Certain restricted cash and investments are held by fiscal agents for the redemption of bonded debt, for acquisition and construction of capital projects, and to meet bond indenture debt reserve requirements. Cash and investments are also restricted for deposits held for others within the enterprise funds.

***E. Prepaids and Supplies***

Certain payments to vendors reflect costs applicable to future accounting periods. Supplies are valued at cost on a first-in first-out basis. Supplies in the General Fund consist of expendable supplies held for consumption by all departments of the City. The cost is recorded as expenditure at the time individual inventory items are withdrawn for use (consumption method). The General Fund supplies amount is equally offset by non-spendable fund balance, which indicates that it does not constitute expendable available financial resources. Supplies in the enterprise funds consist principally of materials and supplies for utility operations and are expensed as consumed.

***F. Capital Assets***

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at acquisition value on the date donated. The City defines capital assets as those assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years.

During the fiscal year ended June 30, 2025 the City recorded the historical costs and depreciation of infrastructure assets consistent the requirements of GASB 34.

The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of those assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

Depreciation is provided using the straight line method which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The City has assigned the useful lives listed below to capital assets:

Water and Wastewater Mains, Lines and Trunks	15–20 years
Buildings and Improvements	7 – 50 years
Furniture, Fixtures and Equipment	5 – 20 years
Automobiles and Trucks	2 – 10 years
Infrastructure	25–65 years

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**G. Leases Receivables**

The City's lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreement, the City may receive variable lease payments that are dependent upon the lessee's revenue. The variable payments are recorded as an inflow of resources in the period the payment is received. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable.

**H. Interest Payable**

In the Government-Wide Financial Statements, interest payable on long-term debt is recognized as the liability is incurred.

In the Fund Financial Statements, proprietary fund types recognize the interest payable when the liability is incurred.

**I. Unearned Revenue**

Unearned revenue is recognized for transactions for which revenue has not yet been earned. Typical transactions recorded as unearned revenues in the Government-Wide Financial Statements are prepaid charges for services.

**J. Claims and Judgments**

The short-term and long-term workers' compensation claims liability is reported in the Workers' Compensation Service Fund. The short-term and long-term general claims liability is reported in the General Liability Internal Service Fund. The short-term liability which will be liquidated with current financial resources is the amount of settlement reached, but unpaid, related to claims and judgments entered.

**K. Long-Term Debt**

Government-Wide Financial Statements – Long-term debt and other long-term obligations are reported as liabilities in the appropriate activities.

Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable is reported net of the applicable bond premium or discount. Bond issuance costs, except any portion related to prepaid insurance costs, are recognized as an expense in the period incurred.

Governmental Fund Financial Statements – The governmental fund financial statements do not present long-term debt. As such, long-term debt is shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

Bond premiums and discounts are recognized during the current period as other financing sources or uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Bond proceeds are reported as other financing sources.

Proprietary Fund Financial Statements use the same principles as those used in the Government-Wide Financial Statements.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

***L. Property Taxes***

State Constitution Article 13 provides for a maximum general property tax rate statewide of \$1.00 per \$100 of assessed value. At the time of transfer of ownership, assessed value is calculated at 100% of market value as defined by the above-referenced Articles 13; with limited exceptions, otherwise assessed value is calculated as the lesser of full cash value at the time of acquisition or 2% over the prior year assessed value. The State Legislature has determined the method of distribution of receipts from a \$1.00 tax levy among the counties, cities, school districts and other districts. Counties, cities and school districts may levy such additional tax rate as is necessary to repay voter-approved debt.

The County of San Mateo assesses properties and bills for and collects property taxes as follows:

	Secured	Unsecured
Valuation/lien dates	January 1	January 1
Levy dates	On or before November 1	July 1
Due dates (delinquent after)	50% on November 1 (December 10) 50% on February 1 (April 10)	July 1 (August 31)

***M. Revenue Recognition for Water and Wastewater Enterprise Funds***

Revenues are recognized based on cycle billings rendered to customers. Revenues for services provided but not billed at the end of a fiscal period are accrued.

***N. Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position (balance sheet) will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position (balance sheet) will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

***O. Pension***

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employees' Retirement System (CalPERS) plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. General fund is the governmental fund used to liquidate the pension liabilities of the governmental activities.

City of Millbrae  
Notes to Basic Financial Statements  
For the year ended June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

P. Other Postemployment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City’s plan (OPEB Plan) and additions to/deductions from the OPEB Plan’s fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. General fund is the governmental fund used to liquidate the OPEB liabilities of the governmental activities. Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2024
Measurement Date	June 30, 2025
Measurement Period	July 1, 2024 to June 30, 2025

Q. Net Position

Net Position is the excess of all the City's assets and deferred outflow of resources over all its liabilities and deferred inflows of resources, regardless of fund. Net Position is divided into three captions under GASB Statement 34. These captions apply only to Net Position, which is determined only at the Government-wide and proprietary funds level, and are described below:

**Net investment in capital assets**, describes the portion of Net Position which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets.

**Restricted** describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the City cannot unilaterally alter. These principally include developer fees received for use on capital projects, debt service requirements, and redevelopment funds restricted to low and moderate-income purposes.

**Unrestricted** describes the portion of Net Position which is not restricted to use.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City’s policy is to apply restricted net position first.

R. Fund Balances

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash and receivables, less its liabilities.

The City's fund balances are classified in accordance with Governmental Accounting Standards Board Statement Number 54 (GASB 54), *Fund Balance Reporting and Governmental Fund Type Definitions*, which requires the City to classify its fund balances based on spending constraints imposed on the use of resources. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. The City Council, through resolution, is able to constrain funds for specific purposes, thus creating assigned balances. Each category in the following hierarchy is ranked according to the degree of spending constraint.



**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**R. Fund Balances, Continued**

**Nonspendables** represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, notes receivable, and land held for redevelopment are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then nonspendable amounts are required to be presented as a component of the applicable category.

**Restricted** fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation which requires the resources to be used only for a specific purpose. Nonspendable amounts subject to restrictions are included along with spendable resources.

**Committed** fund balances have constraints imposed by formal action of the City Council which may be altered only by formal action by Resolution of the City Council. Nonspendable amounts subject to Council commitments are included along with spendable resources.

**Assigned** fund balances are amounts constrained by the City's intent to be used for a specific purpose, but are neither restricted nor committed. The City Council expressed its intent to classify certain fund balances "assigned" through resolutions.

**Unassigned** fund balance represents residual amounts that have not been restricted, committed, or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds.

**S. Use of Estimates**

The accompanying basic financial statements have been prepared on the modified accrual basis of accounting in accordance with GAAP. This requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities as of the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**T. New Pronouncements**

In 2025, the City adopted new accounting standards in order to conform to the following Governmental Accounting Standards Board Statements:

- *GASB Statement No. 101, Compensated Absences* - The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. No restatements were recorded as part of implementing this accounting pronouncements as adjustments were not considered to be material to the basic financial statements.
- *GASB Statement No. 102, Certain Risk Disclosures* - The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**2. CASH AND INVESTMENTS**

**A. Summary of Cash and Investments**

The City maintains a cash and investment pool for all funds. Certain restricted funds that are held and invested by independent outside custodians through contractual agreements are not pooled. These restricted funds include cash and investment held by trustees.

The following is a summary of cash and investments at June 30, 2025:

	Government-Wide Statement of Net Position		Fiduciary Funds Statement of Net Position	Total
	Governmental Activities	Business-Type Activities		
Cash and investments	\$ 53,276,553	\$ 33,816,447	\$ 1,758,524	\$ 88,851,524
Restricted cash and investments	168,314	309	375	168,998
OPEB trust investment pool	-	-	9,804,327	9,804,327
Total cash and investments	<u>\$ 53,444,867</u>	<u>\$ 33,816,756</u>	<u>\$ 11,563,226</u>	<u>\$ 98,824,849</u>

Cash and investments as of June 30, 2025 consisted of the following:

Deposits:	
Cash on hand	1,710
Deposits with financial institutions	<u>3,636,353</u>
Total deposits	<u>3,638,063</u>
Investments:	
San Mateo Investment Pool	4,487,304
Local Agency Investment funds	1,189,519
CAMP	51,480,785
Other Investments	<u>28,055,854</u>
Total investments	<u>85,213,462</u>
Total City Treasury	<u>88,851,525</u>
Restricted cash and investments	168,998
Cash with Fiscal Agent	15,819
OPEB Trust Mutual Funds	<u>9,788,507</u>
<b>Total cash and investments</b>	<u><u>\$ 98,824,849</u></u>

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**2. CASH AND INVESTMENTS, Continued**

***B. Deposits***

The carrying amount of the City's cash deposit was \$3,636,353 at June 30, 2025. Bank balances before reconciling items were a positive amount of \$4,420,806 at June 30, 2025. The largest reconciling item was outstanding checks, for which the City had sufficient subsequent deposits to cover. The City has waived the collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation. The remaining amount was collateralized with securities held by the pledging financial institutions in the City's name.

The California Government Code (Code) requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. The Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits.

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash and investments is allocated to the various funds based on the period-end cash and investment balances. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

***C. Investments***

**Authorized Investments by the City**

The City's Investment Policy and the California Government Code allow the City to invest in the following securities, provided the credit ratings are acceptable of the issuers are acceptable to the City. Any other investment not specified hereunder shall be made only upon prior approval by the City Council. This does not address the City's investments of debt proceeds held by fiscal agents that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

When a percentage limitation for a particular security type is indicated, that percentage is applicable only on the date of purchase. Credit criteria listed in this section refers to the credit rating at the time the security is purchased.

- Local government investment pools either state-administered or developed through joint powers statutes and other intergovernmental agreement legislation;
- U.S. Treasury obligations which carry the full faith and credit guarantee of the United States government and are considered to be the most secured investments available;
- U.S. government agency and instrumentality obligations that have a liquid market value with a readily determinable market value;
- Certificates of deposit and other evidences of deposit at financial institutions;

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**2. CASH AND INVESTMENTS, Continued**

***C. Investments, Continued***

**Authorized Investments by the City, Continued**

- Negotiable Certificates of Deposit issued by a nationally or state-chartered bank, a savings association, or a federal association (as defined by Section 5102 of the Financial Code), a state or federal credit union, or by a federally or state licensed branch of a foreign bank. No more than 30% of the City's portfolio may be invested in negotiable CD's;
- Bankers' acceptances with a rating of the highest ranking or highest letter and number rating as provided for by a nationally recognized statistical-rating organization (NRSRO). Purchases of bankers' acceptances may not exceed 180 days. No more than 40% of the City's portfolio may be invested in bankers' acceptances;
- Commercial paper, rated in the highest tier by an NRSRO. The entity that issues the commercial paper must meet all the following conditions in either paragraph a or paragraph b:
  - A. The entity meets the following criteria: (i) is organized and operating in the United States as a general corporation, (ii) has total assets in excess of five hundred million dollars (\$500,000,000), and (iii) has debt other than commercial paper, if any, that is rated "A" or higher by an NRSRO;
  - B. The entity meets the following criteria: (i) is organized in the United States as special purpose corporation, trust, or limited liability company, (ii) has program-wide credit enhancements including, but not limited to, over collateralization, letters of credit, or surety bond, and (iii) has commercial paper that is rated "A-1" or higher, or the equivalent by a NRSRO;
  - C. Eligible commercial paper will have a maximum maturity of 270 days or less. No more than 25% of the City's portfolio may be invested in commercial paper. The City may purchase no more than 10% of the outstanding commercial paper of any single issuer;
- Investment-grade obligations of the State of California or any local agency within the state, including bonds payable solely out of revenues from a revenue producing property owned, controlled or operated by the state or any local agency, or by a department, board, agency or authority of the state or any local agency;
- Investment-grade registered treasury notes or bonds of any of the other 49 states in addition to California, including bonds payable solely out of the revenues from a revenue-producing property owned, controlled, or operated by a state, or by a department, board, agency, or authority of any of these states;
- Medium-Term Notes issued by corporations organized and operating within the United States or by depository institutions licensed by the U.S. or any state and operating within the U.S. Medium-term corporate notes will be rated in a rating category "A" or its equivalent or better by a NRSRO. No more than 30% of the City's portfolio may be invested in medium-term notes; and

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**2. CASH AND INVESTMENTS, Continued**

***C. Investments, Continued***

**Authorized Investments by the City, Continued**

- Money Market Mutual Funds are eligible for investment if the companies providing the mutual funds invest in only in instruments authorized by Government Code, Sections 53601 and/or 53635. Such companies shall have attained either the highest ranking or the highest letter and numerical rating provided by not less than two of the three largest nationally recognized rating services, or retain an investment advisor registered with the Securities and Exchange Commission with not less than five (5) years' experience investing in securities and obligations authorized and with assets under management in excess of five hundred million dollars (\$500,000,000). The purchase price of the share of beneficial interest shall not include any commission that these companies charge.

City did not enter into any reverse repurchase agreements during the year ended June 30, 2025.

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City's investments with LAIF at June 30, 2025, include a portion of the pool funds invested in Structured Notes and Asset-Backed Securities. These investments include the following:

Structured Notes – are debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or have embedded forwards or options.

Asset-Backed Securities – the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from a pool of assets such as principal and interest repayments from a pool of mortgages (such as Collateralized Mortgage Obligations) or credit card receivables.

As of June 30, 2025, the City had \$1,189,519 invested in LAIF, which had invested 3.81% of the pool investment funds in Structured Notes and Asset-Backed Securities as compared to 3.00% in the previous year. The LAIF fair value factor of 1.001198310 was used to calculate the fair value of the investments in LAIF.

The City is also a voluntary participant in the San Mateo County Investment Fund (County Pool) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the County. The City reports its investment in the County Pool at the fair value amount provided by the County. Included in the County Pool's investment portfolio are US Treasury Notes, Obligations issued by agencies of the United States Government, LAIF, Corporate Notes, Commercial Paper, collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, and floating rate securities issued by federal agencies, government-sponsored enterprises, and corporations. The fair value factor of 0.9913 was used to calculate the fair value of the investments in the County Pool.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**2. CASH AND INVESTMENTS, Continued**

***C. Investments, Continued***

**Authorized Investments by the City, Continued**

The City is a participant in the California Asset Management Program (CAMP). CAMP is an investment pool offered by the California Asset Management Trust (the Trust). The Trust is a joint powers authority and public agency created by the Declaration of Trust and established under the provisions of the California Joint Exercise of Powers Act (California Government Code Sections 6500 et seq., or the "Act") for the purpose of exercising the common power of CAMP participants to invest certain proceeds of debt issues and surplus funds. CAMP investments are limited to investments permitted by subdivisions (a) to (n), inclusive, of Section 53601 of the California Government Code. The City reports its investments in CAMP at the amortized costs provided by CAMP, which is the same as the value of the pool share in accordance with GASB 79 requirements. At June 30, 2025, the fair value was approximate to the City's cost. At June 30, these investments had an average maturity of 45 days.

The City, as a CAMP shareholder, may withdraw all or any portion of the funds in its CAMP account at any time by redeeming shares. The CAMP Declaration of Trust permits the CAMP trustee to suspend the right of withdrawal from CAMP or to postpone the date of payment of redemption proceeds if the New York Stock Exchange is closed other than for customary weekend and holiday closings, if trading on the New York Stock Exchange is restricted, or if, in the opinion of the CAMP trustees, an emergency exists such that disposal of the CAMP pool securities or determination of its net asset value is not reasonably practicable. If the right of withdrawal is suspended, the City may either withdraw its request for that withdrawal or receive payment based on the net asset value of the CAMP pool next determined after termination of the suspension of the right of withdrawal.

**Authorized Investments by the Debt Agreements**

The City must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City ordinances, bond indentures or State statutes. The table on the following page identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**2. CASH AND INVESTMENTS, Continued**

***C. Investments, Continued***

**Authorized Investments by the Debt Agreements , Continued**

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality *
Local government investment pools	N/A	N/A
U.S. Treasury obligations	5 years	N/A
State of California Obligations	5 years	A2/ A
California Local Agency Obligations	5 years	N/A
Derivatives	N/A	N/A
Bankers' Acceptances	180 days	A-1
Commercial Paper	270 days	A-1
Medium Term Notes	5 years	A
Short-Term Certificates of Deposit	1 year	A-1
Asset-Backed Securities	5 years	AA
Repurchase Agreements	30 days	A
Money Market Mutual Funds	N/A	AA-M
Collateralized Bank Deposits	N/A	N/A
California Local Agency Investment Fund	N/A	N/A
Unsecured CD's, deposit accounts, time deposits	30 days	A-1
Special Revenue Bonds	5 years	AA

\* - at the time of purchase

There are no restrictions on the maximum amount invested in each security type or a maximum that can be invested in any one issuer.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**2. CASH AND INVESTMENTS, Continued**

***C. Investments, Continued***

**Investments Held in Trust for Other Post-Employment Benefits**

The City established an irrevocable Section 115 OPEB Trust with Keenan Financial Services and Benefit Trust. As of June 30, 2025, the trust had a balance of \$9,804,327. The Trust's policy for allocation of invested assets is established and may be amended by the Board of Authority through a majority vote. It is the policy of the Board to pursue an investment strategy that reduces risk through prudent diversification of the portfolio across a broad selection of specific asset classes. The investment policy has a long-term focus. It discourages both major shifts of asset class allocations over a short time-span, and except for liquidity purposes, the use of cash equivalents. See Note 13 Section D for the Trust Board's adopted asset allocation policy and rate of return as of June 30, 2025.

***D. Risk Disclosures***

*Custodial Credit Risk:* Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Under California Government Code Section 53651, depending on specific types of eligible securities, a bank must deposit eligible securities posted as collateral with its Agent having a fair value of 105% to 150% of the City's cash on deposit. All of the City's deposits are either insured by the Federal Depositary Insurance Corporation (FDIC) or collateralized with pledged securities held in the trust department of the financial institutions in the City's name.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City's Investment Policy limits its exposure to custodial credit risk by requiring that all security transactions entered into by the City, including collateral for repurchase agreements, be conducted on a delivery-versus-payment basis. Securities are to be held by a third party custodian.

*Interest Risk:* Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.



**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**2. CASH AND INVESTMENTS, Continued**

**D. Risk Disclosures, Continued**

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution to the City's investments by maturity:

Investment Type	Fair Value	Investment Maturities (in years)				
		1 year or Less	1-2 years	2-3 years	3-4 years	4-5 years
Local Agency Investment Fund	\$ 1,189,519	\$ 1,189,519	\$ -	\$ -	\$ -	\$ -
San Mateo County Pool	4,487,304	4,487,304	-	-	-	-
California Asset Management Program Pool	51,480,785	51,480,785	-	-	-	-
Money Market Funds - Black Rock Fed Fund	163,259	163,259	-	-	-	-
U.S. Treasury Notes	13,792,932	2,551,229	1,363,446	4,546,174	720,139	4,611,944
Federal Agency Coll. Mortgage Obligation	5,579,377	-	830,179	823,117	3,324,841	601,240
Municipal Bond	209,305	209,305	-	-	-	-
Corporate Bonds and Notes	6,098,812	78,936	2,128,884	661,808	1,631,720	1,597,464
Certificates of Deposit	253,474	-	253,474	-	-	-
Asset-Backed Securities	1,958,695	-	-	193,135	1,060,985	704,575
<b>Total</b>	<b>\$ 85,213,462</b>	<b>\$ 60,160,337</b>	<b>\$ 4,575,983</b>	<b>\$ 6,224,234</b>	<b>\$ 6,737,685</b>	<b>\$ 7,515,223</b>

**Credit Risk:** Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below are the ratings as of June 30, 2025 for each investment type:

Investment type	AAA	AA+	AA	AA-	A+	A	A-	AAAm	A-1	NR/NA	Total
U.S. Treasury Notes	\$ -	\$ 13,792,932	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 13,792,932
Federal Agency Coll. Mortgage Oblig.	-	5,579,377	-	-	-	-	-	-	-	-	5,579,377
Corporate Bonds and Notes	-	-	379,152	1,012,614	2,935,655	1,604,105	167,286	-	-	-	6,098,812
Certificates of Deposit	-	-	-	-	-	-	-	-	253,474	-	253,474
Asset-Backed Securities	1,837,575	-	-	-	-	-	-	-	-	121,120	1,958,695
Municipal Bond	-	-	165,000	44,305	-	-	-	-	-	-	209,305
California Asset Management Program Pool	-	-	-	-	-	-	-	51,480,785	-	-	51,480,785
Money Market Funds - Black Rock Fed Fund	-	-	-	-	-	\$ 163,259	-	-	-	-	163,259
<i>Not rated:</i>											
Local Agency Investment Fund	-	-	-	-	-	-	-	-	-	1,189,519	1,189,519
San Mateo County Investment Fund	-	-	-	-	-	-	-	-	-	4,487,304	4,487,304
Total Investments	-	-	-	-	-	-	-	-	-	-	<u>\$ 85,213,462</u>

**E. Investment Valuation**

Investments (except for money market accounts, time deposits, and commercial paper) are measured at fair value on a recurring basis. *Recurring* fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investment fair value measurements at June 30, 2025 are described on the following page.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**2. CASH AND INVESTMENTS, Continued**

***E. Investment Valuation, Continued***

Investments included in LAIF and San Mateo County Pool as well as restricted cash and investments included money market accounts and guaranteed investment contracts are not subject to fair value measurement disclosure.

Investment Type	Total	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
Investments subject to levels				
U.S. Treasury Securities	\$ 13,792,932	\$ -	\$ 13,792,932	\$ -
Federal Agency Securities	5,579,377	-	5,579,377	-
Municipal Bond	209,305	-	209,305	-
Corporate Bonds and Notes	8,057,507	-	8,057,507	-
Total investments subject to levels	27,639,121	-	27,639,121	-
Investments not subject to levels				
San Mateo County Pool	4,487,304	-	-	-
Local Agency Investment Fund	1,189,519	-	-	-
Money Market Funds - Black Rock Fed Fund	163,259	-	-	-
Certificates of deposit	253,474	-	-	-
Investments Measured at Net Asset Value Per Share				
California Asset Management Program Pool	51,480,785	-	-	-
Total investments	\$ 85,213,462	\$ -	\$ 27,639,121	\$ -

US treasury notes categorized as Level 2 are valued based on prices quoted in active markets for those securities. Government agency obligation, corporate bonds and certificates of deposit categorized as Level 2 are valued based on quoted prices for similar instruments in active markets, quoted prices for identical or similar instruments in markets that are not active and model-based valuations for which all significant assumptions are observable or can be corroborated by observable market data.

**3. INTERFUND TRANSACTIONS**

**Transfers**

At June 30, 2025, the City had the following transfers in/out which arise in the normal course of operations.

Transfers Out	Transfers In		
	Non-Major Governmental Fund	Non-Major Enterprise Fund	Total
General Fund	\$ 1,906,612	\$ 1,151,806	\$ 3,058,418
Total	\$ 1,906,612	\$ 1,151,806	\$ 3,058,418

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**3. INTERFUND TRANSACTIONS, Continued**

**Transfers, Continued**

Transfers from the General Fund were approved by City Council and made to the Non-Major Governmental Funds for (1) debt service payments, (2) to finance capital projects and the acquisition of replacement vehicles and (3) to provide annual financial support to Recreation and Field License Agreement funds, and to the Non-Major Enterprise Fund was to provide additional financing for operations.

**Due to and from Other Funds**

At June 30, 2025, the City had the following due to/from:

	Due to Other Funds	
	Non-Major Governmental Fund	Total
Due from Other Funds		
General Fund	\$ 163,773	\$ 163,773
Total	\$ 163,773	\$ 163,773

These amounts represent temporary borrowings to cover cash shortfalls expected to be resolved in the following fiscal year.

**Advances to and from Other Funds**

At June 30, 2025, the City had the following advances to/from:

	Advance from Other Funds	
	Non-Major Governmental Fund	Total
Advance to Other Funds		
General Fund	\$ 1,256,000	\$ 1,256,000
Total	\$ 1,256,000	\$ 1,256,000

Advances from the General Fund were approved by City Council and made to cover the shortfalls of the new recreation center project. The interfund loan will be repaid over 10 years by the rent payments from the new recreation center.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**4. LOANS AND NOTES RECEIVABLE**

As of June 30, 2025, the City's loans and notes receivable totaled \$14,390,647 and were composed of the following:

	Balance as of June 30, 2025
Low-and-Moderate First Time Home Buyer Program	\$ 297,926
Dolores Lia Apartments Loan	5,700,000
Bayshore Affordable LP	2,880,000
Below Market Rate Loans:	
88 South Broadway	4,143,040
1388 Broadway	1,369,681
<b>Total:</b>	<b>\$ 14,390,647</b>

**Low-and-Moderate-Income First Time Home Buyer Program**

The program was established to provide mortgages for up to 20 employees of School Districts located within the City. In order to qualify, participants must be employees of these Districts and they must be home buyers in low-and-moderate-income categories who do not qualify for a home purchase without down payment assistance. These loans bear no interest nor require payments for the first ten years of the loan or until the participant ceases employment with the District, whichever is earlier. After that date the loans bear a negotiated interest rate and require monthly interest payments. The loans are secured by second deeds of trust, require the principal balance to be paid at the end of the thirty-year term, and must be repaid in full if the property is sold to an unqualified buyer.

**Dolores Lia Apartments Loan**

In June 2011, the former Redevelopment Agency authorized the execution of a loan commitment agreement pursuant to which the Agency agreed to provide a residual receipts loan of \$5.7 million to Pacific West Communities, Inc. for the acquisition and rehabilitation/permanent financing of a 27- unit affordable residential rental project located at 1275 El Camino Real (the Dolores Lia Project). The loan bears simple interest at three percent per annum. Annual payment on this note is payable on a residual receipt basis with 60% of all surplus cash payable toward principal and interest. The entire outstanding principal balance of the note, together with interest accrued thereon shall be payable in full on the maturity which is 57 years from the date of the note.

**Bayshore Affordable LP**

In spring of 2018, the Millbrae City Council approved a development agreement (DA) and related entitlements with Republic Urban for The Gateway at Millbrae Station Project, consisting of a hotel, office and retail space, additional BART parking, and 400 residential units, 100 of which will be affordable. Republic Urban, in turn, partnered with The CORE Companies in order to complete 80 of these affordable units as veterans housing, affordable at Very Low and Low income levels.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**4. LOANS AND NOTES RECEIVABLE, Continued**

**Bayshore Affordable LP, Continued**

Section 2.3.7 of the DA requires the City to contribute \$2,880,000 to support the provision of an additional 5% of on-site affordable housing. Pursuant to the DA, the City's \$2,880,000 payment was to be made upon approval of certificate of occupancy for the affordable units. In order to facilitate the financing for the veterans affordable housing project, Republic Urban and CORE, the developer of Bayshore Affordable, L.P., are requesting that the City make the \$2,880,000 payment in the form of a loan directly to Bayshore Affordable, L.P. at the time of the closing of the financing for the project, instead of at the time of the issuance of a certificate of occupancy to Republic Urban.

The loan bears simple interest at 1.45% per annum. While this payment is now structured to be structured as a loan to assist project financing (instead of the required cash contribution outlined in the DA), the City is unlikely to recoup the loan proceeds, as repayment would occur only in the event that there are excess funds after all expenses of the project have been met.

**Below Market Rate Loans**

The former Redevelopment Agency sponsored a program that provided homeownership opportunities to individuals and families of moderate-income by offering below-market-rate deferred payment financing. The Agency provided below-market-rate/deferred payment financing for ten (10) units located at 88 South Broadway and eight (8) units located at 1388 Broadway. The loans have a term of forty-five (45) years, and provided the Owner is not in default, no interest shall accrue on the principal balance of the loan. Upon the expiration of the forty-five (45) year agreement, the Owner may renew for an additional forty-five (45) years. The loan, together with sale proceeds exceeding the resale affordable price, is payable in full upon the sale, encumbrance or other transfer of property.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**5. CAPITAL ASSETS**

**A. Government-Wide Financial Statements**

As of June 30, 2025, the City's capital assets consisted of the following:

	Governmental Activities	Business-Type Activities	Total
Non-depreciable assets:			
Land	\$ 14,298,260	\$ 1,500,500	\$ 15,798,760
Construction in progress	3,026,691	5,320,425	8,347,116
Total non-depreciable assets	17,324,951	6,820,925	24,145,876
Depreciable assets:			
Buildings and Improvements	52,163,995	41,822,725	93,986,720
Furniture, Fixtures and Equipment	5,123,852	15,233,747	20,357,599
Automobiles and Trucks	4,636,405	17,110	4,653,515
Infrastructure	77,669,658	68,004,780	145,674,438
	139,593,910	125,078,362	264,672,272
Less accumulated depreciation:			
Buildings and improvements	12,255,470	13,248,531	25,504,001
Furniture, Fixtures and Equipment	3,556,290	12,908,447	16,464,737
Automobiles and Trucks	3,648,136	17,109	3,665,245
Infrastructure	45,950,877	14,660,075	60,610,952
Total accumulated depreciation	65,410,773	40,834,162	106,244,935
Total depreciable assets	74,183,137	84,244,200	158,427,337
<b>Total capital assets</b>	<b>\$ 91,508,088</b>	<b>\$ 91,065,125</b>	<b>\$ 182,573,213</b>

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**5. CAPITAL ASSETS, Continued**

**A. Government-Wide Financial Statements, Continued**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balance at June 30, 2024	Additions	Deletions	Transfers	Balance at June 30, 2025
<b>Government activities</b>					
Capital assets not being depreciated:					
Land	\$ 14,298,260	\$ -	\$ -	\$ -	\$ 14,298,260
Construction in progress	1,841,007	4,834,500	-	(3,648,816)	3,026,691
Total capital assets not being depreciated	16,139,267	4,834,500	-	(3,648,816)	17,324,951
Capital assets being depreciated:					
Buildings and Improvements	52,127,615	-	-	36,380	52,163,995
Furniture, Fixtures, and Equipment	4,481,024	-	(23,921)	666,749	5,123,852
Automobiles and Trucks	4,483,658	-	(74,762)	227,509	4,636,405
Infrastructure	74,951,480	-	-	2,718,178	77,669,658
Total capital assets being depreciated	136,043,777	-	(98,683)	3,648,816	139,593,910
Less accumulated depreciation for:					
Buildings and Improvements	10,995,300	1,260,170	-	-	12,255,470
Furniture, Fixtures, and Equipment	3,457,358	106,905	(7,973)	-	3,556,290
Automobiles and Trucks	3,504,350	218,548	(74,762)	-	3,648,136
Infrastructure	44,540,835	1,410,042	-	-	45,950,877
Total accumulated depreciation	62,497,843	2,995,665	(82,735)	-	65,410,773
Total capital assets, net	73,545,934	(2,995,665)	(15,948)	3,648,816	74,183,137
Government activities capital assets, net	\$ 89,685,201	\$ 1,838,835	\$ (15,948)	-	\$ 91,508,088

Depreciation expense by program for capital assets for the year ended June 30, 2025 was as follows:

General Government	\$ 1,962,128
Public Works	727,631
Culture and Recreation	21,176
Community Development	5,788
Internal Service Funds	278,942
<b>Total Governmental Activities</b>	<b>\$ 2,995,665</b>

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**5. CAPITAL ASSETS, Continued**

**A. Government-Wide Financial Statements, Continued**

The following is a summary of changes in the capital assets for business-type activities during the fiscal year:

	Balance at June 30, 2024	Additions	Deletions	Transfers	Balance at June 30, 2025
<b>Business-type activities</b>					
Capital assets not being depreciated:					
Land	\$ 1,500,500	\$ -	\$ -	\$ -	\$ 1,500,500
Construction in Progress	5,767,074	4,890,415	-	(5,337,064)	5,320,425
Total capital assets not being depreciated	7,267,574	4,890,415	-	(5,337,064)	6,820,925
Capital assets being depreciated:					
Building and Improvements	41,822,725	-	-	-	41,822,725
Furniture, Fixtures, and Equipment	15,153,117	-	-	80,630	15,233,747
Automobiles and Trucks	26,696	-	(9,586)	-	17,110
Infrastructure	62,748,347	-	-	5,256,434	68,004,781
Total capital assets being depreciated	119,750,885	-	(9,586)	5,337,064	125,078,363
Less accumulated depreciation for:					
Building and Improvements	12,391,351	857,180	-	-	13,248,531
Furniture, Fixtures, and Equipment	12,704,252	204,195	-	-	12,908,447
Automobiles and Trucks	26,695	-	(9,586)	-	17,109
Infrastructure	13,463,279	1,196,796	-	-	14,660,075
Total accumulated depreciation	38,585,577	2,258,171	(9,586)	-	40,834,162
Total depreciable capital assets, net	81,165,308	(2,258,171)	-	5,337,064	84,244,201
Business-type activities capital assets, net	\$ 88,432,882	\$ 2,632,244	\$ -	\$ -	\$ 91,065,126

Depreciation expense for the year ended June 30, 2025 was as follows:

Wastewater Collection and Treatment System	\$ 500,956
Municipal Water System	1,640,806
Storm Drain System	116,409
<b>Total Business-Type Activities</b>	<b>\$ 2,258,171</b>

**B. Capital Asset Contributions**

Some capital assets may be acquired using Federal and State grant funds, or they may be contributed by developers or other governments. GASB Statement 34 requires that these contributions be accounted for as revenues at the time the capital assets are contributed.



**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**6. PROPERTY HELD FOR RESALE**

In 2012, the City elected to act as the successor housing agency to, and upon the dissolution of, the former Redevelopment Agency. In that capacity, the Successor Agency to the former Redevelopment Agency transferred land held for resale back to the City. Such land parcels are accounted for at the lower of cost or net realizable value or agreed-upon sales price if a disposition agreement has been made with a developer.

**7. LEASES**

**Leases Receivable**

**AT&T**

In May 2007, the City entered into a lease with New Cingular Wireless PCS, LLC. Under the lease, the lessee pays the City \$1,834.90 per month with 15% increase every 5 years for 5 years in exchange for the use of a site located in the City. The lease term shall automatically be extended for five additional 5 years unless the lessee elects not to exercise such renewal term. The City estimates the lessee will extend the lease until 2040. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%, which is the 5-year US Treasury rate. In fiscal year 2025, the City recognized \$30,000 of lease revenue and \$12,263 of interest revenue under the lease.

**Crown Castle**

On April 9, 2002, the City entered into a lease with Pacific Bell Wireless. Under the lease, the lessee pays the City \$1,750 per month with 3% increase annually for 5 years in exchange for the use of 160 square feet of ground space at 340 Madrone Street. The lease term shall automatically be extended for five additional 5-year terms unless the lessee elects not to exercise such renewal term. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%, which is the 5-year US Treasury rate. In fiscal year 2025, the City recognized \$33,956 of lease revenue and \$683 of interest revenue under the lease.

**T-Mobile A**

On January 22, 1996, the City entered into a lease with Pacific Bell Mobile Services. Under the lease, the lessee pays the City \$850 per month with annual CPI increase with a minimum of 3% and maximum of 7% for 5 years in exchange for the use of ground space at the La Prenda Tank Site. The lease term shall automatically be extended for five additional 5-year terms unless the lessee elects not to exercise such renewal term. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%, which is the 5-year US Treasury rate. In fiscal year 2025, the City recognized \$23,842 of lease revenue and \$920 of interest revenue under the lease.

**T-Mobile B**

On November 4, 2010, the City entered into a lease with T-Mobile West Corporation. Under the lease, the lessee pays the City \$1,200 per month with 3% increase annually for 5 years in exchange for the use of 315 square feet of ground space. The lease term shall automatically be extended for five additional 5 years unless the lessee elects not to exercise such renewal term. The City estimates the lessee will extend the lease until 2040. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%, which is the 5-year US Treasury rate. In fiscal year 2025, the City recognized \$19,377 of lease revenue and \$10,345 of interest revenue under the lease.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**7. LEASES, Continued**

**Outfront Media**

On August 31, 2015, the City entered into a lease with OutFront Media, LLC(lessee). Under the lease, the lessee pays the City \$200,000 per year with increase every 5 years for 20 years in exchange for the use of Existing Sign located on the land in the City. In the year where the total rent paid by lessee is less than thirty five percent of the gross revenues for that lease year, then in addition to the base rent, the lessee shall also pay the City the percentage rate. However, if the total base rent paid by the lessee in any lease year equals or exceeds thirty five percent of the gross revenues for that lease year, then the lessee shall have no obligation to pay percentage rent for that lease year. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%, which is the 5-year US Treasury rate. In fiscal year 2025, the City recognized \$202,766 of lease revenue and \$71,602 of interest revenue under the lease.

**Montessori**

On June 6, 2022, the City entered into a lease with the Millbrae Montessori School, Inc. Under the lease, the lessee pays the City \$7,500 per month ending on September 1, 2027 in exchange for the use of the Preschool Facilities. The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.01%. In fiscal year 2025, the City recognized \$82,833 of lease revenue and \$7,241 of interest revenue under the lease.

The future payments as of June 30, 2025 are as follows:

Year Ending June 30,	AT&T		Crown Castle		T-Mobile A		T-Mobile B	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 21,873	\$ 11,615	\$ 3,055	\$ 8	\$ 16,213	\$ 163	\$ 12,223	\$ 9,994
2027	23,379	10,946	-	-	-	-	13,272	9,612
2028	28,347	10,164	-	-	-	-	14,373	9,197
2029	29,212	9,299	-	-	-	-	15,528	8,749
2030	30,103	8,407	-	-	-	-	16,741	8,265
2031-2035	184,040	26,808	-	-	-	-	104,046	32,693
2036-2040	78,898	2,296	-	-	-	-	144,349	14,169
2041	-	-	-	-	-	-	16,987	150
Total	\$ 395,851	\$ 79,535	\$ 3,055	\$ 8	\$ 16,213	\$ 163	\$ 337,519	\$ 92,828

Year Ending June 30,	Outfront Media		Montessori		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 177,019	\$ 66,731	\$ 85,284	\$ 4,716	\$ 315,667	\$ 93,226
2027	188,830	61,170	87,887	2,113	313,368	83,840
2028	194,593	55,407	22,370	112	259,682	74,880
2029	200,532	49,468	-	-	245,272	67,516
2030	206,652	43,348	-	-	253,496	60,020
2031-2035	1,259,286	109,464	-	-	1,547,371	168,966
2036-2040	68,407	343	-	-	291,654	16,808
2041	-	-	-	-	16,987	150
Total	\$ 2,295,318	\$ 385,932	\$ 195,541	\$ 6,941	\$ 3,243,497	\$ 565,407

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**8. LONG-TERM DEBT**

**A. Governmental Activities**

The following is a summary of governmental long-term debt and other obligations for the year ended June 30, 2025:

	Original Issue Amount	Balance June 30, 2024	Additions	Retirements	Balance June 30, 2025	Due Within One Year
Joint Power Financing Authority:						
<b>2004 Pension Obligation</b>						
<b>Bonds Series A-2</b>						
4.35%-6.58%, due 6/1/2034	\$ 11,521,630	\$ 11,574,226	\$ 766,521	\$ (1,385,000)	\$ 10,955,747	\$ 1,440,000
<b>2013 General Obligation</b>						
<b>Refunding Bonds</b>						
1%-5%, due 8/1/2037	9,745,000	7,110,000	-	(360,000)	6,750,000	390,000
Premium, net of amortization	454,096	238,567	-	(19,743)	218,824	-
Subtotal Bonds and Loans outstanding		18,922,793	766,521	(1,764,743)	17,924,571	1,830,000
Claims payable		1,837,108	-	(150,743)	1,686,365	384,365
Compensated absences		916,690	41,492	-	958,182	95,818
<b>Total Long-Term Debt</b>		<b>\$ 21,676,591</b>	<b>\$ 808,013</b>	<b>\$ (1,915,486)</b>	<b>\$ 20,569,118</b>	<b>\$ 2,310,183</b>

\*Adjustment made for compensated absences is a net amount.

**2004 Pension Obligation Bonds - Original Issue \$11,521,630**

On June 29, 2004, the California Statewide Communities Development Authority issued the 2004 Series A-2 Capital Appreciation Bonds in the amount of \$18,529,195, of which \$11,521,630 was the City's portion. The bond proceeds were used to prepay the unfunded liability of the Miscellaneous and Safety Pension Plans through the California Public Employees' Retirement System.

The Bonds do not pay periodic interest. Interest on the Bonds will accrete in value at the rates of 4.35% to 6.58%. The accreted value on any date other than an interest payment date shall be calculated by straight line interpolation of the accreted value as of the immediately preceding and succeeding interest payment date. Repayments of the accreted principal commenced June 1, 2008.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**8. LONG-TERM DEBT, Continued**

**A. Governmental Activities, Continued**

**2013 General Obligation Refunding Bonds – Original Issue \$9,745,000**

On August 1, 2013, the City issued 2013 General Obligation Refunding Bonds in the amount of \$9,745,000 to refund the 2001 General Obligation Bonds (Millbrae Public Library Project). Net proceeds of \$10,015,470 were deposited in an irrevocable trust with an escrow agent to provide funds for the future debt service payments on the refunded bonds. As a result, the 2001 Public Library General Obligation Bonds are considered defeased and the liability for those bonds has been removed from the Statement of Net Position. The reacquisition price equaled the net carrying value of the refunded bonds. The advance refunding reduced the total debt service payments over 23 years by \$1,659,678 and resulted in an economic gain of \$1,106,127.

The 2013 General Obligation Refunding Bonds bear interest rates ranging from 1.0% to 5.0%. Principal payments are due annually on August 1 and interest payments are due semiannually on August 1 and February 1, through August 2036. The total principal and interest remaining to be paid on the bonds is \$8,609,156. Principal and interest paid for the current year were \$654,038.

**B. Business-Type Activities**

The City's debt issues and transactions of business-type activities are summarized below and discussed in detail thereafter.

	Original Issue Amount	Balance June 30, 2024	Additions	Retirements	Balance June 30, 2025	Due Within One Year
<b>Enterprise Funds:</b>						
<b>2018 Wastewater Revenue</b>						
3.0-5.0%, due 12/1/2047	\$ 18,630,000	\$ 16,595,000	\$ -	\$ (420,000)	\$ 16,175,000	\$ 440,000
Premium, net of amortization	745,358	588,332	-	(25,125)	563,207	-
<b>2021 Wastewater Revenue</b>						
5% bond, Due 12/1/2039	20,015,000	17,600,000	-	(890,000)	16,710,000	940,000
Premium, net of amortization	6,576,198	4,614,402	-	(539,092)	4,075,310	-
Subtotal Bonds and Loans outstanding		39,397,734	-	(1,874,217)	37,523,517	1,380,000
Compensated absences		698,758	144,158	-	842,916	84,292
<b>Total Long-Term Debt</b>		<b>\$ 40,096,492</b>	<b>\$ 144,158</b>	<b>\$ (1,874,217)</b>	<b>\$ 38,366,433</b>	<b>\$ 1,464,292</b>

\*Adjustment made for compensated absences is a net amount.

**2018 – Wastewater Revenue Bonds – Original Issue \$18,630,000**

On April 10, 2018, the Millbrae Public Financing Authority issued the 2018 Wastewater Revenue Bonds to finance the acquisition and construction of improvements to the wastewater system. Principal payments are due annually on December 1 and interest payments are due semiannually on June 1 and December 1, through December 1, 2047. Debt service is payable from the net revenue of the municipal wastewater treatment facility fund. Interest on the bonds ranges from 3.0% to 5.0%. The total principal and interest remaining to be paid on the bonds is \$23,526,485. Principal and interest paid for the current year were \$1,023,931.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**8. LONG-TERM DEBT, Continued**

**B. Business-Type Activities, Continued**

**2021- Wastewater Revenue Refunding Bonds – Original Issue \$20,015,000**

On February 11, 2021, the City issued 2021 Refunding Wastewater Revenue Bonds to refinance the 2009 Certificates and SRF loan. The bond will be secured by the Net Revenues of the Wastewater system on a parity with the City's installment payment obligations securing the Millbrae Public Financing Authority's 2018 Wastewater Revenue Bonds. The Wastewater Revenue Refunding Bonds bear interest rates 5.0%. Principal payments are due annually on December 1 and interest payments are due semiannually on June 1 and December 1, through December 2039. The total principal and interest remaining to be paid on the bonds is \$22,977,000. The advance refunding reduced the total debt service payments over 18 years by \$4,612,023 and resulted in an economic gain of \$4,504,289. The amount of pledged revenue for the current year were \$5,300,309.

**C. Debt Service Requirements**

The annual debt service requirements are as follows (A):

Year Ending June 30,	Governmental Activities		Business-Type Activities		Total
	Principal (B)	Interest	Principal	Interest	
2026	\$ 1,830,000	\$ 275,288	\$ 1,380,000	\$ 1,394,431	\$ 2,774,431
2027	1,910,000	258,794	1,450,000	1,323,681	2,773,681
2028	1,995,000	240,925	1,525,000	1,249,306	2,774,306
2029	2,085,000	217,925	1,600,000	1,171,181	2,771,181
2030	2,175,000	193,425	1,680,000	1,089,181	2,769,181
2031-2035	10,370,000	613,100	9,700,000	4,163,550	13,863,550
2036-2040	1,475,000	59,700	8,430,000	2,185,553	10,615,553
2041-2045	-	-	4,220,000	887,075	5,107,075
2046-2048	-	-	2,900,000	154,525	3,054,525
Subtotal	21,840,000	\$ 1,859,157	32,885,000	\$ 13,618,483	\$ 46,503,483
Premium	218,824		4,638,517		
<b>Total</b>	<b>\$ 22,058,824</b>		<b>\$ 37,523,517</b>		

(A) Cash basis; interest is not affected by amortization as presented

(B) Includes unaccreted discount totaling \$4,134,253.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**8. LONG-TERM DEBT, Continued**

***D. Compensated Absences***

Compensated absences comprise of unpaid vacation and the vested portion of sick leave, which are accrued as earned. The City's liability for compensated absences is recorded in various Governmental funds or Proprietary funds as appropriate. The liability for compensated absences is determined annually. Compensated absences are reported in governmental funds only if they have matured. For all governmental funds, amounts expected to be permanently liquidated are recorded as fund liabilities; the long-term portion is recorded in the Statement of Net Position. Compensated absences are liquidated by the fund that has recorded the liability. The long-term portion of governmental activities compensated absences is liquidated primarily by the General Fund.

Employees accrue vacation, annual leave, earned time off, and holiday leave up to certain maximums based on the employee's bargaining unit. Employees may elect to be paid a portion of these leaves at various times according to the applicable Memorandum of Understanding. Sick leave may be accumulated without limit.

In accordance with GASB Statement No. 101, Compensated Absences, the City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. The liability includes vacation leave and sick leave expected to be used or paid upon termination, retirement, or death. The City uses the first-in, first-out (FIFO) method to estimate the amount of compensated absences expected to be used or paid.

The amount of outstanding compensated leaves payable was \$1,801,098 as of June 30, 2025.

	Balance June 30, 2024	Additions	Deletions	Balance June 30, 2025	Due Within One Year
<b>Governmental Activities</b>					
Compensated Leaves Payable	\$ 916,690	\$ 695,749	\$ (654,257)	\$ 958,182	\$ 95,818
<b>Business-Type Activities</b>					
Compensated Leaves Payable	\$ 698,758	\$ 680,212	\$ (536,054)	\$ 842,916	\$ 84,292

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**9. FUND BALANCES**

Detailed classifications of the City's fund balances as of June 30, 2025, are below:

	General Fund	Low and Moderate Income Housing Asset Fund	Developer Fee Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:					
Prepays	\$ 1,485,657	\$ -	\$ -	\$ 6,492	\$ 1,492,149
Advances to Other Funds	1,256,000	-	-	-	1,256,000
Total Nonspendable Fund Balances	2,741,657	-	-	6,492	2,748,149
Restricted for:					
Low and Moderate Income Housing	-	14,430,587	-	-	14,430,587
Measure W	-	-	-	1,292,420	1,292,420
Gas Tax	-	-	-	1,627,948	1,627,948
Measure A	-	-	-	1,616,897	1,616,897
Integrated Waste Management	-	-	-	1,622,607	1,622,607
Developer Housing Fee	-	-	-	3,959,698	3,959,698
Developer Impact Fee	-	-	12,867,535	-	12,867,535
Debt Service	-	-	-	1,699,079	1,699,079
Affordable Housing	-	-	-	1,959,649	1,959,649
Measure M	-	-	-	122,777	122,777
PEG	-	-	-	231,416	231,416
LifeMoves	-	-	-	12,358	12,358
Total Restricted Fund Balances	-	14,430,587	12,867,535	14,144,849	41,442,971
Committed for:					
Community Development Technology	-	-	-	1,242,811	1,242,811
General Plan Update	-	-	-	2,017,718	2,017,718
Total Committed Fund Balances	-	-	-	3,260,529	3,260,529
Assigned for:					
Construction	934,874	-	-	-	934,874
Materials/Equipment/Software	89,486	-	-	-	89,486
Services/Maintenance	720,192	-	-	-	720,192
Total Assigned Fund Balances	1,744,552	-	-	-	1,744,552
Unassigned:	16,918,554	-	-	(1,420,140)	15,498,414
Total Fund Balances	\$ 21,404,763	\$ 14,430,587	\$ 12,867,535	\$ 15,991,730	\$ 64,694,615

**10. NEGATIVE FUND BALANCE**

At June 30, 2025, the Recreation Center Capital Project Fund, General Liability and Leave Accrual Internal Service Fund had deficit fund balances in the amount of \$1,413,648, \$129,614 and \$529,760, respectively. The deficits in the Recreation Center Capital Project Fund, General Liability, and Leave Accrual Internal Service Fund will be eliminated with future revenues.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**11. ENCUMBRANCES/COMMITMENTS**

Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. As of June 30, 2025, the amount of encumbrances by major funds and non-major funds expected to be honored upon performance by the vendor in the following fiscal year are:

	Major Funds		Non-Major Funds	Total
	General Fund	Developer Fee Fund		
Construction	\$ 934,874	\$ 768,842	\$ 1,572,479	\$ 3,276,195
Materials/Equipment/Software	89,486	-	10,500	99,986
Services/Maintenance	720,192	11,060	341,527	1,072,779
	<u>\$ 1,744,552</u>	<u>\$ 779,902</u>	<u>\$ 1,924,506</u>	<u>\$ 4,448,960</u>

**12. EXPENDITURES IN EXCESS OF APPROPRIATIONS**

The following fund had expenditures in excess of appropriations for fiscal year 2023. The excess in the general fund were due to unanticipated projects requiring additional legal fees and contractual public safety variable costs that came higher than expected.

The following fund had expenditures in excess of appropriations	
Nonmajor Special Revenue Fund	
Special Recreation	\$ 123,718
Integrated Waste Management	129,086
Affordable Housing	19,000

**13. RETIREMENT BENEFITS**

**A. Plan Description**

All qualified permanent and probationary employees are eligible to participate in the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (Plan) administered by the California Public Employees' Retirement System (CalPERS). The Plan consists of individual rate plans (benefit tiers) within a safety risk pool (Police and Fire) and a miscellaneous risk pool (all others). Plan assets may be used to pay benefits for any employer rate plan of the safety and miscellaneous risk pools. Accordingly, rate plans within the safety or miscellaneous pools are not separate plans under GASB Statement No. 68. Individual employers may sponsor more than one rate plan in the miscellaneous or safety risk pools. The City sponsors five rate plans (miscellaneous classic, miscellaneous PEPRA, safety fire classic, safety fire PEPRA and safety police classic). Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions, and membership information that can be found on the CalPERS website.



**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**13. RETIREMENT BENEFITS, Continued**

**B. Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 55 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employee's Retirement Law.

The rate plan's provisions and benefits in effect at June 30, 2025 are summarized as follows:

	Safety - Fire		Safety - Police		Miscellaneous	
Hire Date	Prior to January 1, 2013		Prior to January 1, 2013		Prior to January 1, 2013	
Benefit vesting schedule	5 years service		5 years service		5 years service	
Benefit payment	Monthly for life		Monthly for life		Monthly for life	
Retirement age	55		55		55	
Monthly benefits, as a % of annual salary	3%		3%		2.7%	
Required employee contribution rates	0.00%		0.00%		8.00%	
Required employer contribution rates	0.00%		0.00%		16.94%	
Required payment for unfunded liability	\$	1,920,193	\$	1,553,825	\$	2,903,846

	Safety - Fire - PEPRA		Miscellaneous - PEPRA	
Hire Date	On or after January 1, 2013		On or after January 1, 2013	
Benefit vesting schedule	5 years service		5 years service	
Benefit payments	Monthly for life		Monthly for life	
Retirement age	57		62	
Monthly benefits, as a % of annual salary	2.70%		2.00%	
Required employee contribution rates	0.00%		8.25%	
Required employer contribution rates	0.00%		8.18%	
Required payment for unfunded liability	\$	1,408	\$	16,732

Beginning in fiscal year 2017, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability. The dollar amounts are billed on a monthly basis. The City's required contribution for the unfunded liability are noted in the table above.

**Contributions** – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an actuarial basis annually and are effective on July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2025, the contributions recognized against net pension liability for the Plan were \$5,253,386.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**13. RETIREMENT BENEFITS, Continued**

**C. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions**

As of June 30, 2025, the City reported net pension liability for its proportionate shares of the net pension liabilities of the rate plans as \$60,231,152.

The City's net pension liabilities for the Plans are measured as the proportionate share of the total net pension liability of each Plan. The net pension liability of the Plans are measured as of June 30, 2023, and the total pension liability for the Plans used to calculate the net pension liability was determined by actuarial valuations as of June 30, 2022 rolled forward to June 30, 2023 using standard update procedures. The City's proportionate share of the net pension liability was based on the City's plan liability and asset-related information where available, and proportional allocations of individual plan amounts as of the valuation date where not available.

The City's proportionate share of the net pension liability for the Plan as of June 30, 2023 and 2024 were as follows:

Proportion - June 30, 2023	0.49772%
Proportion - June 30, 2024	0.49665%
Change - Increase (Decrease)	-0.00107%

For the year ended June 30, 2025, the City recognized pension income of \$9,240,178. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 7,142,751	\$ -
Changes of assumptions	1,516,549	-
Differences between expected and actual experience	5,063,884	181,866
Changes in employer's proportion	-	2,666,243
Differences between the employer's contribution and the employer's proportionate share of contributions	357,286	392,536
Net differences between projected and actual earnings on plan investments	3,193,968	-
Total	\$ 17,274,438	\$ 3,240,645

The amount of \$7,142,751 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**13. RETIREMENT BENEFITS, Continued**

**C. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions, Continued**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year Ending June 30:	
2026	\$ 1,786,192
2027	6,574,415
2028	(375,795)
2029	(1,093,770)

**Actuarial Assumptions** - The total pension liabilities in the June 30, 2023 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Projected Salary Increase	Varies by entry age and service
Mortality <sup>(1)</sup>	Derived by CalPERS' membership data for all funds
Post Retirement Benefit Increase	Contract COLA or 2.30% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.3% thereafter

(1) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 *CalPERS Experience Study and Review of Actuarial Assumptions*. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

**Discount Rate** - The discount rate used to measure the total pension liability for each Plan was 6.90%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) will be made at the current member contribution rates that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, each Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members for all plans in the PERF. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability for each Plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**13. RETIREMENT BENEFITS, Continued**

**C. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions, Continued**

In determining the long-term expected rate of return, CalPERS took into account long-term market return expectations as well as the expected pension fund cash flows. Projected returns for all asset classes are estimated and, combined with risk estimates, are used to project compound (geometric) returns over the long term. The discount rate used to discount liabilities was informed by the long-term projected portfolio return.

The table below reflects the expected real rate of return by asset class.

Asset Class	Assumed Asset Allocation	Real Return (a,b)
Global Equity-Cap weighted	30.00%	4.45%
Global Equity-non-Cap weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage Backed Securities	5.00%	0.50%
Investment Grade Corporate	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.80%
Private Debt	5.00%	3.75%
Real Estate	15.00%	3.21%
Liquidity	-5.00%	-0.59%
Total	100%	

(a) An expected inflation of 2.3% used for this period.

(b) Figures are based on the 2021 Asset Liability Management study.

***Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate –***

The following presents the City's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

Discount Rate	1% Decrease 5.90%	Current 6.90%	1% Increase 7.90%
Net Pension Liability	\$ 87,156,382	\$ 60,231,152	\$ 38,137,133

***Pension Plan Fiduciary Net Position*** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**14. POST-EMPLOYMENT BENEFITS**

**A. Plan Description**

By Council resolution and through agreements with its labor units, the City provides certain health care benefits for retired employees (including spouse and dependents) under third-party insurance plans. The City participates in the CalPERS health care plan, which is governed under the California Public Employees Health and Medical Care Act (PEMCHA). Required retiree medical plan contributions are also governed by PEMCHA for member agencies. The City administers a trust for the single-employer OPEB Plan, and does not issue a separate financial report for the plan.

A summary of eligibility and retiree contribution requirements are shown below by bargaining unit:

Eligibility	<ul style="list-style-type: none"> <li>• Service (50 &amp; 5 years CalPERS service) or Disability retirement</li> <li>• Retire directly from City under CalPERS</li> </ul>
Management & Confidential	<p>PEMHCA Method:</p> <ul style="list-style-type: none"> <li>• Actives: Hired on or before June 1, 2013, City contributes premium up to \$1,386; Employees hired after June 1, 2013, City contributes the minimum PEMHCA amount as required by State law for retiree medical.</li> <li>• Retirees: Hired on or before June 1, 2013, City pays medical premium and reimburses Medicare Parts A &amp; B up to \$1,386. Employees hired after June 1, 2013, City contributes the minimum PEMHCA amount as required by State law for retiree medical.</li> <li>• Management &amp; Confidential joined PEMHCA in 1986</li> </ul>
Firefighter	<ul style="list-style-type: none"> <li>• Fire Captain Retirees: City contributes \$1,386 toward medical premiums</li> <li>• Firefighter Retirees: City contributes maximum monthly amount of \$222, reduced by PEMHCA minimum, if applicable</li> </ul>
Sanitation and Teamsters	<ul style="list-style-type: none"> <li>• Teamsters Local 856 Health &amp; Welfare Trust</li> <li>• Retiree pays full premium</li> <li>• Not included in valuation</li> </ul>
Surviving Spouse Benefit	<ul style="list-style-type: none"> <li>• 100% of retiree benefit continues to surviving spouse if retiree elects CalPERS survivor annuity</li> </ul>

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**14. POST-EMPLOYMENT BENEFITS, Continued**

**B. Employees Covered**

Inactive employees or beneficiaries currently receiving benefits	87
Inactive employees entitled to but not yet receiving benefits	-
Active employees	<u>38</u>
Total	<u><u>125</u></u>

**C. Contributions**

Beginning in fiscal year 2016-17, the City prefunds an irrevocable Internal Revenue Code Section 115 OPEB Trust (Trust) with Benefit Trust Company. For the measurement period July 1, 2023 – June 30, 2024, the City made \$869,356 of cash benefit payments outside of the trust and made \$149,248 of implied subsidy benefit payments outside of the trust.

**D. Net OPEB Liability**

The City's net OPEB liability measured as of June 30, 2025 was \$3,630,702, and the total OPEB liability used to calculate the net OPEB liability of \$13,419,209 were based on the following assumptions:

Valuation Date	June 30, 2024
Measurement Date	June 30, 2025
Actuarial Assumptions:	
Discount Rate	5.60% at June 30, 2024 and 5.60% at June 30, 2023
General Inflation	2.50% per annum
Contribution Policy	Contributes full ADC
Salary Increases	Aggregate 2.75%
Mortality	2021 CalPERS Mortality for Miscellaneous and School Employees
Medical Trend	4.00%

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized below:

Asset Class	Target Allocation	Expected Real Rate of Return
All Fixed Income	55%	4.25%
Real Estate Investment Trusts	4%	7.25%
All Domestic Equities	22%	7.25%
All International Equities	19%	7.25%
Total	<u><u>100%</u></u>	
Assumed Long-Term Rate of Inflation		2.50%
Expected Long-Term Rate of Return, Rounded		5.60%

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**14. POST-EMPLOYMENT BENEFITS, Continued**

**E. Discount Rate**

The discount rate used to measure the total OPEB liability was 5.6 percent. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**F. Changes in the Net OPEB Liability**

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability / (Asset)
<b>Balance at June 30, 2024</b>	\$ 13,679,089	\$ 8,867,374	\$ 4,811,715
<b>Changes in the year:</b>			
Service cost	91,504	-	91,504
Interest	738,086		738,086
Benefit changes	-	-	-
Expected Investment Income	-	495,795	(495,795)
Experience (Gains)/Losses		-	-
Changes in assumptions		-	-
Contribution - employer	-		-
Contribution - employee		1,089,470	(1,089,470)
Investment Gains/(Losses)	-	453,139	(453,139)
Benefit payments	(1,089,470)	(1,089,470)	-
Administrative expenses	-	(27,801)	27,801
<b>Net changes</b>	<b>(259,880)</b>	<b>921,133</b>	<b>(1,181,013)</b>
<b>Balance at June 30, 2025</b>	<b>\$ 13,419,209</b>	<b>\$ 9,788,507</b>	<b>\$ 3,630,702</b>

The plan's fiduciary net position as a percentage of the total OPEB liability was 72.94%.

**G. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the City if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2025:

	1% Decrease (4.60%)	Current Rate (5.60%)	1% Increase (6.60%)
Net OPEB Liability	\$4,784,010	\$3,630,702	\$2,635,916

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**14. POST-EMPLOYMENT BENEFITS, Continued**

***H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates***

The following presents the net OPEB liability of the City if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2025:

	<u>1% Decrease</u>	<u>Current Trend</u>	<u>1% Increase</u>
Net OPEB Liability	\$2,755,186	\$3,630,702	\$4,588,678

***I. OPEB Expense and Deferred Outflows/(Inflows) of Resources Related to OPEB***

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The recognition period differs depending on the source of the gain or loss.

For the fiscal year ended June 30, 2025, the City recognized OPEB expense of \$311,797 and reported deferred outflows and inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 412,954
Changes in assumptions	9,824	-
Net difference between projected and actual earnings on plan investments	-	213,175
Total	<u>\$ 9,824</u>	<u>\$ 626,129</u>

***J. Recognition of Deferred Outflow and Deferred Inflows of Resources***

The deferrals will be recognized in OPEB expense in the following fiscal years:

<u>Fiscal Year Ending June 30:</u>	<u>Deferred Outflows/(Inflows) of Resources</u>
2026	\$ 76,758
2027	(351,060)
2028	(251,376)
2029	(90,627)



**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**15. RISK MANAGEMENT**

**A. Insurance Coverage**

The City participates in Pooled Liability Assurance Network Joint Powers Authority (PLAN JPA). PLAN JPA established to provide liability insurance coverage, claims and risk management, and legal defense to its participating members. PLAN JPA provides \$15,000,000 of general liability coverage per occurrence and is responsible for paying claims in excess of the City's \$100,000 deductible. PLAN JPA also provides \$1,000,000 of employee theft coverage in the excess of the city's \$5,000 deductible. For the year ended June 30, 2025, the City paid PLAN JPA \$1,053,421 in contribution and did not receive a refund of premiums paid in prior years. Financial statements may be obtained from PLAN JPA, 1750 Creekside Oaks Drive, Suite 200, Sacramento, CA, 95833.

The City has also purchased excess coverage insurance for worker's compensation claims from an independent commercial insurance company with \$500,000 self-insured retention. For the past three fiscal years, the amount of settlements did not exceed insurance coverage.

**B. Liability for Uninsured Claims**

The City provides for the uninsured portion of claims and judgments in the Workers' Compensation and General Liability Internal Service Funds. Claims and judgments, including a provision for claims incurred but not reported, are recorded when a loss is deemed probable of assertion and the amount of the loss is reasonably determinable. As discussed above, the City has coverage for such claims, but it has retained the risk for the deductible or uninsured portion of these claims.

The City's liability for uninsured claims is limited to workers' compensation and general liability claims, as discussed above, and were estimated by an actuarial study and management respectively based on prior year's claims experience as follows:

	Fiscal 2024-2025			Fiscal 2023-2024
	Workers' Compensation Claims	General Liability Claims	Total	Totals
Balances, beginning of year	\$ 1,692,000	\$ 145,108	\$ 1,837,108	\$ 1,577,782
Net change in:				
Liability for current fiscal year claims	7,944	(4,186)	3,758	577,490
Claims paid	(112,944)	(41,557)	(154,501)	(318,164)
Balances, end of year	\$ 1,587,000	\$ 99,365	\$ 1,686,365	\$ 1,837,108
Current portion	\$ 285,000	\$ 99,365	\$ 384,365	\$ 445,108
Noncurrent portion	1,302,000	-	1,302,000	1,392,000
	\$ 1,587,000	\$ 99,365	\$ 1,686,365	\$ 1,837,108

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**16. JOINTLY GOVERNED ORGANIZATIONS**

The City participates in the joint ventures discussed below through formally organized and separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, these entities exercise full powers and authorities within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each joint venture is governed by a board consisting of representatives from member municipalities. Each board controls the operations of the respective joint venture, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on that board. Obligations and liabilities of these joint ventures are not the City's responsibility and the City does not have an equity interest in the assets of each joint venture except upon dissolution of the joint venture.

**A. *City/County Association of Governments of San Mateo County (C/CAG)***

City/County Association of Governments of San Mateo County was formed in 1990 between the County and various cities in San Mateo County to prepare, adopt, monitor and enforce state mandated plans for the management of traffic congestion, integrated solid waste, airport land use and hazardous waste. The City's contribution to C/CAG was \$79,411 for the year ended June 30, 2025. Financial statements may be obtained by mailing a request to the City of San Carlos, 666 Elm Street, San Carlos, CA 94070.

**B. *Transportation System Management***

Transportation Systems Management (TSM) was established in 1991 by the Cities of South San Francisco, Brisbane, Colma, Daly City, Half Moon Bay, Millbrae, Pacifica and San Bruno for the purpose of mitigating traffic congestion. Financial statements for TSM may be obtained from Sam Trans, 401 Marina Boulevard, South San Francisco, CA 94080.

**17. CONTINGENT LIABILITIES AND COMMITMENTS**

**A. *Contingent Liabilities***

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney there is no pending litigation which is likely to have a material adverse effect on the financial position of the City.

**B. *Bay Area Water Supply and Conservation Agency Revenue Bonds Surcharge***

The City contracts with the City and County of San Francisco for the purchase of water from the Hetch Hetchy System operated by the San Francisco Public Utilities Commission (SFPUC). The City is also a member of the Bay Area Water Supply and Conservation Agency (BAWSCA) which represents the interests of all the 24 cities and water districts, as well as two private utilities, that purchase wholesale water from the SFPUC.

In 2009, the City entered into a new 25 year agreement with the SFPUC that includes an individual water supply guarantee of 3.152 million gallons per day (MGD) to the City. One of the ways that the new agreement differs from the old is in how facilities constructed by the SFPUC that benefit the regional customers are treated from a rate and financial perspective. Under the old agreement, facilities were built, capitalized, and added to the rate base with a rate of return (interest), and then paid for over their useful lives through wholesale rates. Under the new agreement, the SFPUC issues revenue bonds and the debt service (which also includes an interest component) is paid for through rates over the life of the bonds.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**17. CONTINGENT LIABILITIES AND COMMITMENTS, Continued**

***B. Bay Area Water Supply and Conservation Agency Revenue Bonds Surcharge, Continued***

During the transition from the old to the new contracts, one of the issues addressed was how to deal with the \$370 million in assets that were still being paid for by the wholesale customers under the old agreement. The assets were transferred to the new agreement, assigned a life with an agreed upon rate of return of 5.13%. Also negotiated was a provision to allow the wholesale customers to prepay any remaining existing assets' unpaid principal balance without penalty or premium. This prepayment was executed through the issuance of bonds by BAWSCA which provide a better interest rate given the favorable rate environment.

BAWSCA issued Revenue Bonds in the principal amount of \$335,780,000 in January 2013 to prepay the capital cost recovery payment obligation and fund a stabilization fund. The Bonds mature in October 2034 and are secured by surcharges to the monthly water purchase charges imposed upon the participating members. The Bonds are not a debt obligation of any member, and BAWSCA's failure to pay its Bonds would not constitute a default by any participating member.

Should any participating member fail to pay its share, BAWSCA will rely on the stabilization fund and will pursue all legal remedies to collect the shortfall from the delinquent member. In the interim, other participating members may have their portion adjusted to insure the continued payment of the debt service surcharge.

The risk of bearing the debt service expense of a defaulting member is not significantly different than the risk each member assumes currently for fluctuations in water purchase charges. Under the Bond indenture, BAWSCA maintains a stabilization fund. If surcharge revenues collected are less than needed (due to a member's failure to pay timely), BAWSCA uses the stabilization fund to fund the debt service deficiency, and increases the surcharge in the subsequent year to make up for the prior year shortfall and reimburse the stabilization fund account. Also, given that each participating agency's governing body adopted a Resolution to participate in the Bond issue, Management believes that default is generally very unlikely.

The annual debt service surcharges are a fixed amount for each participant and are calculated by taking the subsequent fiscal year's debt service, multiplied by each participant's actual water purchase as a percent of total wholesale customer water purchases from the prior fiscal year. One twelfth of the annual surcharge is included in the monthly bill from SFPUC. Because each participant's share of the debt service surcharge is proportional to the amount of water purchased during the prior fiscal year, the City's share of the debt service will fluctuate from year to year.

The City paid its surcharge of \$259,068 during fiscal year 2025, which is included as a component of purchased water expenses in the Water Enterprise Fund. The surcharge for fiscal year 2026 is estimated to be \$221,388.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

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**17. CONTINGENT LIABILITIES AND COMMITMENTS, Continued**

**C. San Mateo County Animal Shelter**

Since 1951, cities in San Mateo County have contracted with the County to manage animal control field and sheltering services. The current shelter has been determined to be inadequate to meet current animal sheltering services. In May 2014, all the municipalities signed an agreement, effective September 9, 2014, to share in the construction costs for a new animal control center by repaying the County through a 30-year, interest-free lease agreement in the amount of \$20.2 million. The City's share of annual lease payments is based on a formula using a three year average of shelter use and percentage of population in the County. The City's estimated annual lease payment is \$95,408. The actual lease payments will be determined and payments will commence after the new animal shelter facility is completed, and will be due each July 1st.

**18. RDA OBLIGATION RETIREMENT TRUST FUND (SUCCESSOR AGENCY) ACTIVITIES**

**A. Redevelopment Dissolution**

In an effort to balance its budget, the State of California adopted ABx1 26 on June 28, 2011, amended by AB1484 on June 27, 2012, which suspended all new redevelopment activities except for limited specified activities as of that date and dissolved redevelopment agencies as of January 31, 2012.

The suspension provisions prohibited all redevelopment agencies from a wide range of activities, including incurring new indebtedness or obligations, entering into or modifying agreements or contracts, acquiring or disposing of real property, taking actions to adopt or amend redevelopment plans and other similar actions, except actions required by law or to carry out existing enforceable obligations, as defined in ABx1 26.

ABx1 26 and AB1484 allowed three regulatory oversight authorities, the Successor Authority's Oversight Board, State Controller and Department of Finance (DOF), to review the former Authority's asset transfer, obligation payments and wind down activities. ABx1 26 specifically directs the State Controller to review the activities of all redevelopment agencies to determine whether an asset transfer between an agency and any public agency occurred on or after January 1, 2011. If an asset transfer did occur and the public agency that received the asset is not contractually committed to a third party for the expenditure or encumbrance of the asset, the legislation purports to require the State Controller to order the asset returned to the redevelopment agency. The State Controller completed its review in April 2016. The City subsequently brought the asset transfer review to the Oversight Board. The transfer identified as required to be returned in the asset transfer review was made during FY 2016.

Effective January 31, 2012, all California redevelopment agencies were dissolved. Certain assets of the Authority's Low- and Moderate-Income Housing Fund were distributed to a Housing Successor; and all remaining Authority assets and liabilities were distributed to a Successor Agency.

Under the provisions of AB 1484, the City could elect to become the Housing Successor and retain the housing assets. The City elected to become the Housing Successor and on January 24, 2012, and on February 1, 2012 certain housing assets were transferred to the City's Housing Successor Special Revenue Fund.

Cash and investments of the Successor Agency are discussed in Note 2.

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**18. RDA OBLIGATION RETIREMENT TRUST FUND (SUCCESSOR AGENCY) ACTIVITIES,**  
**Continued**

**B. Capital Assets**

The Successor Agency assumed the capital assets of the former Redevelopment Agency as of February 1, 2012. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair market value on the date contributed. The Successor Agency's policy is to capitalize all assets with costs exceeding certain minimum thresholds and with useful lives exceeding two years.

All capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

Depreciation of all capital assets is charged as an expense against operations each year and the total amount of depreciation taken over the years, called accumulated depreciation, is reported on the balance sheet as a reduction in the book value of capital assets.

Depreciation is provided using the straight line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The Successor Agency has assigned the useful lives and capitalization thresholds listed below to capital assets.

Buildings and Improvements	7 – 50 years
Furniture, Fixtures and Equipment	5 – 20 years
Automobiles and Trucks	2 – 10 years
Infrastructure	25–65 years

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

No capital asset was recorded at June 30, 2025.

**C. Long-Term Debt**

**Tax Allocations Bonds and Loans**

All of the long-term debt of the Successor Agency is comprised of Tax Allocation Bonds issued by the Redevelopment Agency. The Bonds are special obligations of the Agency and are secured only by the Agency's tax increment revenues. Tax Allocation Bond and loan transactions were as follows:

	Original Issue Amount	Balance June 30, 2024	Additions	Deletions	Balance June 30, 2025	Due Within One Year
Redevelopment Tax						
2015 Tax Allocation	\$ 6,505,000	\$ 4,540,000	\$ -	\$ (305,000)	\$ 4,235,000	\$ 320,000
Bond Premium	-	147,907	-	(13,345)	134,562	-
Total long term debt	<u>\$ 6,505,000</u>	<u>\$ 5,811,287</u>	<u>\$ -</u>	<u>\$ (318,345)</u>	<u>\$ 4,369,562</u>	<u>\$ 320,000</u>

**City of Millbrae**  
**Notes to Basic Financial Statements**  
**For the year ended June 30, 2025**

**18. RDA OBLIGATION RETIREMENT TRUST FUND (SUCCESSOR AGENCY) ACTIVITIES,**  
**Continued**

**C. Long-Term Debt, Continued**

**2015 Tax Allocation Refunding Bonds**

On July 1, 2015, the Successor Agency issued \$6,505,000 Series 2015 Tax Allocation Refunding Bonds. The bonds were issued to refund the 2005 Tax Allocation Bonds. The economic gain on refunding of these bonds was \$351,443.

The 2015 Tax Allocation Refunding Bonds mature annually starting August 1, 2016 through 2036, with installments ranging from \$205,000 to \$460,000. The interest on the bonds is payable semi-annually on each February 1 and August 1, with coupon rates ranging from 2.00% to 5.00%.

**Pledged Revenues**

The 2015 Tax Allocation Refunding Bonds of the Successor Agency are payable solely from and secured by tax revenues deposited into Redevelopment Property Tax Trust Fund.

**Debt Service Requirements**

Debt service requirements are as follows:

Year ending June 30:	Principal	Interest	Total
2026	\$ 320,000	\$ 153,975	\$ 473,975
2027	335,000	140,950	475,950
2028	345,000	129,888	474,888
2029	355,000	117,638	472,638
2030	370,000	104,950	474,950
2031-2035	2,050,000	302,038	2,352,038
2036-2039	460,000	9,200	469,200
Subtotal	4,235,000	\$ 958,639	\$ 5,193,639
Premium	134,562		
<b>Total</b>	<b>\$ 4,369,562</b>		

**D. Commitments and Contingencies**

**State Approval of Enforceable Obligations**

The Successor Agency prepares a Recognized Obligation Payment Schedule (ROPS) annually that contains all proposed expenditures for the subsequent one year period. The ROPS is subject to the review and approval of the Oversight Board as well as the State Department of Finance. The obligations incurred by the Successor Agency were approved by the State in advance.

Although the State Department of Finance may not question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the State Department of Finance cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

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# REQUIRED SUPPLEMENTARY INFORMATION

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**City of Millbrae**  
**Notes to Required Supplementary Information**  
**For the year ended June 30, 2025**

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**1. BUDGETS AND BUDGETARY ACCOUNTING**

**A. *Budgetary Procedures***

Every year, the City Manager submits to the City Council a proposed operating budget for the next fiscal year. The operating budget includes proposed expenditures and the means of financing them and is subject to public hearings where comments are obtained for consideration. Council adopts the budget through passage of a budget resolution at which time the proposed expenditures become appropriations to various Funds and City Departments. The budget is effective the following July 1, and may be amended by subsequent City Council resolutions.

The legal level of budgetary control is the fund level and the Council must approve any revision of budget that increases the total expenditures of any fund. All appropriations remaining at year end lapse, except for purchases in progress. With City Council approval, prior year unexpended and open project and grant appropriations will be rolled-over into the new fiscal year.

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for all funds except for Capital Projects Funds (which are budgeted on project length basis).

**B. *Encumbrances***

The City uses an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of moneys are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary integration in all budgeted funds. Since encumbrances do not yet constitute expenditures or liabilities, encumbrances outstanding at year-end are reported as an assignment of fund balances unless they relate to restricted or committed resources. Unexpended appropriations lapse at year end and must be re-appropriated in the following year.

**City of Millbrae**  
**Required Supplementary Information**  
**For the year ended June 30, 2025**

**Budgetary Comparison Schedule, General Fund**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES:</b>				
Property tax	\$ 15,777,405	\$ 17,277,405	\$ 16,813,812	\$ (463,593)
Sales tax	3,323,400	3,323,400	3,294,666	(28,734)
Transient occupancy tax	9,565,271	9,565,271	9,519,589	(45,682)
Franchise Tax	1,513,461	1,513,461	1,424,712	(88,749)
Other taxes	741,099	741,099	810,724	69,625
Licenses and permits	2,971,564	2,571,564	3,238,398	666,834
Charges for services	1,699,008	1,799,008	2,241,397	442,389
Fines and forfeitures	955,518	1,355,518	1,600,017	244,499
Use of money and property	1,689,347	1,289,347	2,227,182	937,835
Grants and intergovernmental	268,626	1,405,651	1,257,992	(147,659)
Miscellaneous	2,635,952	2,635,952	2,799,888	163,936
<b>Total revenues</b>	<b>41,140,651</b>	<b>43,477,676</b>	<b>45,228,377</b>	<b>1,750,701</b>
<b>EXPENDITURES:</b>				
Current:				
General government	4,910,917	5,100,279	5,476,988	(376,709)
Public safety	22,699,043	23,088,623	22,982,230	106,393
Public works	3,778,889	3,980,425	4,755,689	(775,264)
Culture and recreation	2,161,104	2,163,382	2,410,040	(246,658)
Community development	4,186,922	4,230,922	3,733,451	497,471
Capital outlay	750,000	2,792,377	1,780,645	1,011,732
<b>Total expenditures</b>	<b>38,486,875</b>	<b>41,356,008</b>	<b>41,139,043</b>	<b>216,965</b>
<b>REVENUE OVER (UNDER) EXPENDITURES</b>	<b>2,653,776</b>	<b>2,121,668</b>	<b>4,089,334</b>	<b>1,967,666</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	(2,655,751)	(2,795,751)	(3,058,418)	(262,667)
<b>Total other financing sources (uses)</b>	<b>(2,655,751)</b>	<b>(2,795,751)</b>	<b>(3,058,418)</b>	<b>(262,667)</b>
<b>Net change in fund balance</b>	<b>\$ (1,975)</b>	<b>\$ (674,083)</b>	<b>1,030,916</b>	<b>\$ 1,704,999</b>
<b>FUND BALANCES:</b>				
Beginning of year			20,373,847	
End of year			<u>\$ 21,404,763</u>	

**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**Budgetary Comparison Schedule, Low and Moderate Income Housing Asset Fund**

	Budget Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget Positive (Negative)
<b>REVENUES:</b>				
Use of money and property	\$ 30,000	\$ 30,000	\$ 93,181	\$ 63,181
<b>Total revenues</b>	<u>30,000</u>	<u>30,000</u>	<u>93,181</u>	<u>63,181</u>
<b>EXPENDITURES:</b>				
Current:				
General government	<u>7,731</u>	<u>7,731</u>	<u>7,731</u>	<u>-</u>
<b>Total expenditures</b>	<u>7,731</u>	<u>7,731</u>	<u>7,731</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>\$ 22,269</u>	<u>\$ 22,269</u>	85,450	<u>\$ 63,181</u>
Beginning Fund Balance			<u>14,345,137</u>	
Ending Fund Balance			<u>\$ 14,430,587</u>	

**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**Budgetary Comparison Schedule, Developer Fee Special Revenue Fund**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES:</b>				
Charges for services	\$ -	\$ -	\$ 109,485	\$ 109,485
Use of money and property	-	-	533,863	533,863
<b>Total revenues</b>	-	-	643,348	643,348
<b>EXPENDITURES:</b>				
Current:				
General government	-	-	15,540	(15,540)
Community development	-	-	136,157	(136,157)
Capital outlay	-	1,590,341	893,702	696,639
<b>Total expenditures</b>	-	1,590,341	1,045,399	544,942
<b>Net change in fund balance</b>	\$ -	\$ (1,590,341)	(402,051)	\$ 1,188,290
<b>FUND BALANCES:</b>				
Beginning of year			13,269,586	
End of year			<u>\$ 12,867,535</u>	

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**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**2. DEFINED BENEFIT PENSION PLAN**

*A. Schedule of the City's Proportionate Share of the Net Pension Liability - Last 10 Years*

	6/30/2025	6/30/2024	6/30/2023	6/30/2022
Measurement date	6/30/2024	6/30/2023	6/30/2022	6/30/2021
Proportion of the net pension liability	0.496650%	0.497720%	0.517400%	0.661810%
Proportionate share of the net pension liability	\$ 60,231,152	\$ 62,092,594	\$ 59,764,292	\$ 35,792,327
Covered payroll	\$ 9,292,215	\$ 8,267,600	\$ 7,733,319	\$ 7,356,631
Proportionate share of the net pension liability as percentage of covered payroll	648.19%	751.04%	772.82%	486.53%
Plan fiduciary net position as a percentage of the total pension liability	78.08%	76.21%	76.68%	88.29%

**Note to Schedule:**

The CalPERS discount rate was increased from 7.5% to 7.65% in fiscal year 2016, then decreased from 7.65% to 7.15% in fiscal year 2018, and decreased to 6.9% in fiscal year 2023.

The CalPERS mortality assumptions were adjusted in fiscal year 2019

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6/30/2021	6/30/2020	6/30/2019	6/30/2018	6/30/2017	6/30/2016
6/30/2020	6/30/2019	6/30/2018	6/30/2017	6/30/2016	6/30/2015
0.498470%	0.502670%	0.505901%	0.491466%	0.494261%	0.499079%
\$ 54,235,940	\$ 51,509,253	\$ 48,749,947	\$ 48,739,905	\$ 42,768,893	\$ 34,256,328
\$ 7,598,472	\$ 7,644,691	\$ 7,355,105	\$ 6,165,233	\$ 5,834,899	\$ 6,870,921
713.77%	673.79%	662.80%	790.56%	732.98%	498.57%
75.10%	75.26%	75.26%	73.31%	74.06%	78.40%

**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**2. DEFINED BENEFIT PENSION PLAN, Continued**

***B. Schedule of Pension Contributions - Last 10 Years***

	6/30/2025	6/30/2024	6/30/2023	6/30/2022
Contractually required contribution(actuarially determined)	\$ 7,142,751	\$ 5,253,386	\$ 6,016,160	\$ 5,520,289
Contribution in relation to the actuarially determined contributions	(7,142,751)	(5,253,386)	(6,016,160)	(5,520,289)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 10,128,514	\$ 9,292,215	\$ 8,267,600	\$ 7,733,319
Contributions as a percentage of covered payroll	70.52%	56.54%	72.77%	71.38%

**Notes to Schedule:**

Valuation date:	6/30/2022	6/30/2021	6/30/2020	6/30/2019
Methods and assumptions used to determine contribution rates:				
Actuarial cost method	Entry age	Entry age	Entry age	Entry age
	Level	Level	Level	Level
Amortization method	percentage of payroll, closed	percentage of payroll, closed	percentage of payroll, closed	percentage of payroll, closed
	Varies, not more than 30 years	Varies, not more than 30 years	Varies, not more than 30 years	Varies, not more than 30 years
Remaining amortization period	years	years	years	years
Asset valuation method	Fair Value	Fair Value	Fair Value	Fair Value
Inflation	2.300%	2.300%	2.500%	2.500%
	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service	Varies by entry age and service
Salary increases				
Investment rate of return	6.80%	6.80%	7.00%	7.00%
	Depending on age, service, and type of employment	Depending on age, service, and type of employment	Depending on age, service, and type of employment	Depending on age, service, and type of employment
Payroll Growth				



6/30/2021	6/30/2020	6/30/2019	6/30/2018	6/30/2017	6/30/2016
\$ 5,173,206	\$ 4,514,053	\$ 4,107,984	\$ 3,312,932	\$ 2,334,524	\$ 2,064,418
(5,173,206)	(4,514,053)	(4,107,984)	(3,312,932)	(2,334,524)	(2,064,418)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 7,356,631	\$ 7,598,472	\$ 7,644,691	\$ 7,355,105	\$ 6,165,233	\$ 5,834,899
70.32%	59.41%	53.74%	45.04%	37.87%	35.38%
6/30/2018	6/30/2017	6/30/2016	6/30/2015	6/30/2014	6/30/2013
Entry age	Entry age	Entry age	Entry age	Entry age	Entry age
Level	Level	Level	Level	Level	Level
percentage of	percentage of	percentage of	percentage of	percentage of	percentage of
payroll, closed	payroll, closed	payroll, closed	payroll, closed	payroll, closed	payroll, closed
Varies, not	Varies, not	Varies, not	Varies, not	Varies, not	Varies, not
more than 30	more than 30	more than 30	more than 30	more than 30	more than 30
years	years	years	years	years	years
Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value
2.500%	2.625%	2.75%	2.75%	2.75%	2.75%
Varies by entry	Varies by entry	Varies by entry	Varies by entry	Varies by entry	Varies by entry
age and service	age and service	age and service	age and service	age and service	age and service
7.00%	7.25%	7.375%	7.50%	7.50%	7.50%
Depending on	Depending on	Depending on	Depending on	Depending on	Depending on
age, service,	age, service,	age, service,	age, service,	age, service,	age, service,
and type of	and type of	and type of	and type of	and type of	and type of
employment	employment	employment	employment	employment	employment

**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**3. OTHER POSTEMPLOYMENT BENEFITS**

***A. Schedule of Changes in Net OPEB Liability and Related Ratios During the Measurement Period - Last 10 Years\****

<i>Measurement Period</i>	2024/2025	2023/2024	2022/2023	2021/2022
<b>Total OPEB Liability</b>				
Service Cost	\$ 91,504	\$ 89,832	\$ 87,428	\$ 199,133
Interest on the total OPEB liability	738,086	788,513	795,746	756,792
Differences between expected and actual experience	-	(743,320)	-	682,585
Changes of assumptions	-	17,684	-	(145,016)
Benefit payments, including refunds of employee contributions	(1,089,470)	(1,018,604)	(1,008,458)	(1,025,000)
<b>Net change in total OPEB liability</b>	<b>(259,880)</b>	<b>(865,895)</b>	<b>(125,284)</b>	<b>468,494</b>
<b>Total OPEB liability - beginning</b>	<b>13,679,089</b>	<b>14,544,984</b>	<b>14,670,268</b>	<b>14,201,774</b>
<b>Total OPEB liability - ending (a)</b>	<b>\$ 13,419,209</b>	<b>\$ 13,679,089</b>	<b>\$ 14,544,984</b>	<b>\$ 14,670,268</b>
<b>Plan Fiduciary Net Position</b>				
Contributions - employer	\$ 1,089,470	\$ 1,018,604	\$ 1,008,458	\$ 1,025,000
Contributions - employee	-	-	-	-
Net investment income	948,934	850,277	517,301	(1,633,407)
Benefit payments, including refunds of employee contributions	(1,089,470)	(1,018,604)	(1,008,458)	(1,025,000)
Administrative expense	(27,801)	(24,857)	(22,938)	(26,791)
<b>Net change in plan fiduciary net position</b>	<b>921,133</b>	<b>825,420</b>	<b>494,363</b>	<b>(1,660,198)</b>
<b>Plan fiduciary net position - beginning</b>	<b>8,867,374</b>	<b>8,041,954</b>	<b>7,547,591</b>	<b>9,207,789</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 9,788,507</b>	<b>\$ 8,867,374</b>	<b>\$ 8,041,954</b>	<b>\$ 7,547,591</b>
<b>Net OPEB liability/(asset) - ending (a) - (b)</b>	<b>\$ 3,630,702</b>	<b>\$ 4,811,715</b>	<b>\$ 6,503,030</b>	<b>\$ 7,122,677</b>
Plan fiduciary net position as a percentage of the total OPEB liability	72.9%	64.8%	55.3%	51.4%
Covered-employee payroll <sup>(1)</sup>	\$ 5,508,974	\$ 5,348,518	\$ 5,084,401	\$ 4,340,933
Net OPEB liability as a percentage of covered-employee payroll	65.9%	90.0%	127.9%	164.1%

\* Fiscal year 2018 was the 1st year of implementation, therefore less than ten years are presented

(1) - Contributions are not based on a measure of pay

Changes of assumption - the discount rate used to measure the total OPEB liability was changed from 6% to 5.5% for measurement date June 30, 2021.

2020/2021	2019/2020	2018/2019	2017/18
\$ 188,616	\$ 204,896	\$ 198,928	\$ 193,134
794,245	821,818	818,192	813,998
-	(241,583)	-	-
690,772	(211,223)	-	-
(1,041,312)	(993,063)	(932,212)	(953,848)
632,321	(419,155)	84,908	53,284
13,569,453	13,988,608	13,903,700	13,850,416
\$ 14,201,774	\$ 13,569,453	\$ 13,988,608	\$ 13,903,700
\$ 1,043,516	\$ 996,962	\$ 932,212	\$ 4,453,848
-	-	-	-
1,598,616	419,932	371,984	166,768
(1,041,312)	(993,063)	(932,212)	(953,848)
(27,480)	(25,870)	(20,688)	(21,544)
1,573,340	397,961	351,296	3,645,224
7,634,449	7,236,488	6,885,191	3,239,967
\$ 9,207,789	\$ 7,634,449	\$ 7,236,487	\$ 6,885,191
\$ 4,993,985	\$ 5,935,004	\$ 6,752,121	\$ 7,018,509
64.8%	56.3%	51.7%	49.5%
\$ 4,640,548	\$ 4,797,844	\$ 4,869,011	\$ 4,662,129
107.6%	123.7%	138.7%	150.5%

**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

**3. OTHER POSTEMPLOYMENT BENEFITS, Continued**

***B. Schedule of OPEB Contributions – Last 10 Years\****

Fiscal Year Ended June 30	2025	2024	2023
Actuarially Determined Contribution (ADC)	N/A	N/A	N/A
Contributions in relation to the ADC	1,089,470	1,018,604	1,008,458
Contribution deficiency (excess)	N/A	N/A	N/A
Covered-employee payroll	\$ 5,508,974	\$ 5,348,518	\$ 5,084,401
Contributions as a percentage of covered-employee	19.8%	19.0%	19.8%

**Notes to Schedule of Employer Contribution:**

Valuation Date	N/A, no	N/A, no	N/A, no
Actuarial Cost Method	actuarially	actuarially	actuarially
	determined	determined	determined
	contribution	contribution	contribution
	amount was	amount was	amount was
Amortization Method	determined for	determined for	determined for
Amortization Period	fiscal year ended	fiscal year ended	fiscal year ended
	June 30, 2024.	June 30, 2024.	June 30, 2023.
Asset Valuation Method	Employer	Employer	Employer
	contributions and	contributions and	contributions and
	covered-	covered-	covered-
	employee payroll	employee payroll	employee payroll
	information is	information is	information is
Discount Rate	provided for	provided for	provided for
General Inflation	informational	informational	informational
Medical Trend	and comparative	and comparative	and comparative
	purposes only.	purposes only.	purposes only.
Mortality			
Mortality Improvement			

\* Fiscal year 2018 was the 1st year of implementation, therefore less than ten years are presented

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2022	2021	2020	2019	2018
N/A	\$ 667,000	\$ 659,000	\$ 648,000	\$ 884,000
1,025,000	1,043,516	996,962	932,212	4,453,848
N/A	\$ (376,516)	\$ (337,962)	\$ (284,212)	\$ (3,569,848)
\$ 4,340,933	\$ 4,640,548	\$ 4,797,844	\$ 4,869,011	\$ 4,662,129
23.6%	22.5%	20.8%	19.1%	95.5%

N/A, no actuarially determined contribution amount was determined for fiscal year ended June 30, 2022. Employer contributions and covered-employee payroll information is provided for informational and comparative purposes only.	January 1, 2020 Entry Age Normal,  Level % of pay 16-year fixed period for 2020/21 Investment gains and losses spread over 5-year rolling period  6% 2.75% 4% to 7.25% depending on plan. CalPERS 1997- 2015 experience study Mortality projected fully generational with Scale MP-2019	January 1, 2018 Entry Age Normal, Level % of pay 17-year fixed period for 2019/20 Investment gains and losses spread over 5-year rolling period  6% 2.75% 4% to 7.5% depending on plan. CalPERS 1997- 2015 experience study Mortality projected fully generational with Scale MP-2017	January 1, 2018 Entry Age Normal, Level % of pay 18-year fixed period for 2018/19 Investment gains and losses spread over 5-year rolling period  6% 2.75% 4% to 7.5% depending on plan. CalPERS 1997- 2015 experience study Mortality projected fully generational with Scale MP-2017	January 1, 2018 Entry Age Normal, Level % of pay 19-year fixed period for 2017/18 Investment gains and losses spread over 5-year rolling period  6% 2.75% 4% to 7.5% depending on plan. CalPERS 1997- 2015 experience study Mortality projected fully generational with Scale MP-2017
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**City of Millbrae**  
**Required Supplementary Information, Continued**  
**For the year ended June 30, 2025**

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**3. OTHER POSTEMPLOYMENT BENEFITS, Continued**

*C. Schedule of Investment Returns - OPEB Trust Program - Last 10 Years\**

Year	Annual Money-Weighted Rate of Return, Net of Investment Expenses
2017	8.7900%
2018	3.5300%
2019	5.4100%
2020	5.5900%
2021	20.6100%
2022	-18.0300%
2023	6.5500%
2024	10.2600%
2025	9.9800%

\* Fiscal year 2017 was the 1st year of implementation, therefore less than ten years are presented

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# **SUPPLEMENTARY INFORMATION**

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## NON-MAJOR GOVERNMENTAL FUNDS

### Special Revenue Funds

*Measure A Fund* accounts for additional county-wide sales tax imposed to provide resources for street and highway improvements.

*Gas Tax* accounts for gasoline tax allocated by the State for street and highway maintenance and improvements.

*Special recreation* accounts for fees and charges and expenditures for recreation and culture programs.

*Integrated Waste Management* accounts for solid waste franchise fees dedicated to AB939 compliance, that is, to fund City programs related to solid waste reduction and recycling.

*Other* accounts for moneys received from the Asset Forfeitures, Grants and other special revenue funds.

*Measure W Fund* accounts for additional county-wide sales tax imposed to provide resources for local transportation purposes.

*Affordable Housing Fund* - accounts for impact fees that collected from developers to help fund affordable housing.

### Debt Service Funds

*Library Bonds Debt Service Fund* accounts for the accumulation of resources for, and payment of principal and interest on, the City's 2001 general obligation bond issued for the Millbrae Public Library Project and the City's 2013 general obligation bonds issued to refinance the 2001 general obligation bonds.

*2004 Taxable Pension Obligation Bonds* accounts for payment of principal and interest on the City's share of the 2004 California Statewide Community Development Authority Capital Appreciation Bonds.

### Capital Project Funds

*Recreation Center Capital Project Fund* accounts for activities relating to rebuilding the Millbrae Recreation Center, including insurance proceeds committed for that purpose.

**City of Millbrae**  
**Combining Balance Sheet**  
**Non-Major Governmental Funds**  
**June 30, 2025**

	Special Revenue Funds				
	Measure A	Gas Tax	Special Recreation	Integrated Waste Management	Other
<b>ASSETS</b>					
Cash and investments	\$ 1,572,478	\$ 1,463,935	\$ 532,892	\$ 1,579,701	\$ 4,765,249
Cash with fiscal agents	-	-	-	-	-
Receivables:					
Taxes	63,409	70,112	-	87,201	-
Accounts - net	-	112,148	8,916	-	-
Accrued interest	-	-	-	-	9,865
Loan receivables	-	-	-	-	2,880,000
Prepaid items	-	-	6,492	-	-
<b>Total assets</b>	<b>\$ 1,635,887</b>	<b>\$ 1,646,195</b>	<b>\$ 548,300</b>	<b>\$ 1,666,902</b>	<b>\$ 7,655,114</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable	\$ 18,990	\$ 18,247	\$ 165,526	\$ 44,295	\$ 68,336
Deposits	-	-	110,007	-	-
Due to other funds	-	-	-	-	-
Advance from other funds	-	-	-	-	-
Unearned revenue	-	-	272,767	-	-
<b>Total liabilities</b>	<b>18,990</b>	<b>18,247</b>	<b>548,300</b>	<b>44,295</b>	<b>68,336</b>
<b>Fund Balances:</b>					
Nonspendable	-	-	6,492	-	-
Restricted	1,616,897	1,627,948	-	1,622,607	4,326,249
Committed	-	-	-	-	3,260,529
Unassigned	-	-	(6,492)	-	-
<b>Total fund balances</b>	<b>1,616,897</b>	<b>1,627,948</b>	<b>-</b>	<b>1,622,607</b>	<b>7,586,778</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,635,887</b>	<b>\$ 1,646,195</b>	<b>\$ 548,300</b>	<b>\$ 1,666,902</b>	<b>\$ 7,655,114</b>

Special Revenue Funds		Debt Service Funds		Capital Project Fund	Total Non-Major Governmental Funds
Measure W	Affordable Housing	Library Fund	2004 Pension Obligation Bonds	Recreation Center Capital Projects	
\$ 1,233,984	\$ 1,962,816	\$ 1,530,765	\$ -	\$ -	\$ 14,641,820
-	-	-	168,314	-	168,314
58,436	-	-	-	-	279,158
-	-	-	-	6,125	127,189
-	-	-	-	-	9,865
-	-	-	-	-	2,880,000
-	-	-	-	-	6,492
<u>\$ 1,292,420</u>	<u>\$ 1,962,816</u>	<u>\$ 1,530,765</u>	<u>\$ 168,314</u>	<u>\$ 6,125</u>	<u>\$ 18,112,838</u>

\$ -	\$ 3,167	\$ -	\$ -	\$ -	\$ 318,561
-	-	-	-	-	110,007
-	-	-	-	163,773	163,773
-	-	-	-	1,256,000	1,256,000
-	-	-	-	-	272,767
-	3,167	-	-	1,419,773	2,121,108

-	-	-	-	-	6,492
1,292,420	1,959,649	1,530,765	168,314	-	14,144,849
-	-	-	-	-	3,260,529
-	-	-	-	(1,413,648)	(1,420,140)
<u>1,292,420</u>	<u>1,959,649</u>	<u>1,530,765</u>	<u>168,314</u>	<u>(1,413,648)</u>	<u>15,991,730</u>
<u>\$ 1,292,420</u>	<u>\$ 1,962,816</u>	<u>\$ 1,530,765</u>	<u>\$ 168,314</u>	<u>\$ 6,125</u>	<u>\$ 18,112,838</u>

# City of Millbrae

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

### Non-Major Governmental Funds

For the year ended June 30, 2025

	Special Revenue Funds				
	Measure A	Gas Tax	Special Recreation	Integrated Waste Management	Other
<b>REVENUES:</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Other taxes	775,057	1,297,750	-	-	-
License and permits	-	-	-	-	174,649
Charges for services	-	-	1,452,006	452,777	986,890
Use of money and property	126,093	131,945	-	63,571	174,825
Grants and intergovernmental	-	-	-	84,535	287,099
Miscellaneous	-	-	2,804	-	42,164
<b>Total revenues</b>	<b>901,150</b>	<b>1,429,695</b>	<b>1,454,810</b>	<b>600,883</b>	<b>1,665,627</b>
<b>EXPENDITURES:</b>					
Current:					
General government	-	-	-	8,691	20,325
Public works	64,112	512,463	-	581,548	45,860
Culture and recreation	-	-	2,707,200	65	704,201
Community development	-	-	-	-	426,734
Capital outlay	419,726	947,851	-	-	23,750
Debt service:					
Principal	-	-	-	-	-
Interest, and fiscal charges	-	-	-	-	-
<b>Total expenditures</b>	<b>483,838</b>	<b>1,460,314</b>	<b>2,707,200</b>	<b>590,304</b>	<b>1,220,870</b>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<b>417,312</b>	<b>(30,619)</b>	<b>(1,252,390)</b>	<b>10,579</b>	<b>444,757</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	-	-	1,306,676	-	599,936
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>1,306,676</b>	<b>-</b>	<b>599,936</b>
<b>Net change in fund balances</b>	<b>417,312</b>	<b>(30,619)</b>	<b>54,286</b>	<b>10,579</b>	<b>1,044,693</b>
<b>FUND BALANCES:</b>					
Beginning of the year	1,199,585	1,658,567	(54,286)	1,612,028	6,542,085
End of year	\$ 1,616,897	\$ 1,627,948	\$ -	\$ 1,622,607	\$ 7,586,778

Special Revenue Funds		Debt Service Funds		Capital Project Fund	Total Non-Major Governmental Funds
Measure W	Affordable Housing	Library Fund	2004 Pension Obligation Bonds	Recreation Center Capital Projects	
\$ -	\$ -	\$ 818,310	\$ -	\$ -	\$ 818,310
343,075	-	-	-	-	2,415,882
-	-	-	-	-	174,649
-	-	-	-	-	2,891,673
85,966	-	-	59,669	47,375	689,444
-	-	-	-	200,000	571,634
-	-	-	1,385,000	-	1,429,968
429,041	-	818,310	1,444,669	247,375	8,991,560
-	-	21,427	-	-	50,443
-	-	-	-	-	1,203,983
-	-	-	-	-	3,411,466
-	19,000	-	-	-	445,734
-	-	-	-	39,119	1,430,446
-	-	360,000	1,385,000	-	1,745,000
-	-	294,038	4,611	-	298,649
-	19,000	675,465	1,389,611	39,119	8,585,721
429,041	(19,000)	142,845	55,058	208,256	405,839
-	-	-	-	-	1,906,612
-	-	-	-	-	1,906,612
429,041	(19,000)	142,845	55,058	208,256	2,312,451
863,379	1,978,649	1,387,920	113,256	(1,621,904)	13,679,279
\$ 1,292,420	\$ 1,959,649	\$ 1,530,765	\$ 168,314	\$ (1,413,648)	\$ 15,991,730

# City of Millbrae

## Combining Schedules of Revenues, Expenditures and Changes in Fund Balances

### Budget and Actual - Non-Major Governmental Funds

For the year ended June 30, 2025

	Special Revenue Funds					
	Measure A			Gas Tax		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
<b>REVENUES:</b>						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other taxes	720,000	775,057	55,057	1,247,720	1,297,750	50,030
License and permits	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Use of money and property	20,000	126,093	106,093	30,000	131,945	101,945
Grants and intergovernmental	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-
<b>Total revenues</b>	<u>740,000</u>	<u>901,150</u>	<u>161,150</u>	<u>1,277,720</u>	<u>1,429,695</u>	<u>151,975</u>
<b>EXPENDITURES:</b>						
Current:						
General government	-	-	-	-	-	-
Public works	68,001	64,112	3,889	515,815	512,463	3,352
Culture and recreation	-	-	-	-	-	-
Community development	-	-	-	-	-	-
Capital outlay	1,571,914	419,726	1,152,188	1,518,188	947,851	570,337
Debt service:						
Principal	-	-	-	-	-	-
Interest, and fiscal charges	-	-	-	-	-	-
<b>Total expenditures</b>	<u>1,639,915</u>	<u>483,838</u>	<u>1,156,077</u>	<u>2,034,003</u>	<u>1,460,314</u>	<u>573,689</u>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(899,915)</u>	<u>417,312</u>	<u>1,317,227</u>	<u>(756,283)</u>	<u>(30,619)</u>	<u>725,664</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>\$ (899,915)</u>	<u>417,312</u>	<u>\$ 1,317,227</u>	<u>\$ (756,283)</u>	<u>(30,619)</u>	<u>\$ 725,664</u>
Beginning Fund Balances		<u>1,199,585</u>			<u>1,658,567</u>	
Ending Fund Balances (Deficits)		<u>\$ 1,616,897</u>			<u>\$ 1,627,948</u>	

Special Revenue Funds								
Special Recreation			Integrated Waste Management			Other		
Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)	Budget	Actuals	Variance Positive (Negative)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	100,000	174,649	74,649
1,438,687	1,452,006	13,319	426,489	452,777	26,288	297,990	986,890	688,900
-	-	-	40,000	63,571	23,571	52,000	174,825	122,825
-	-	-	-	84,535	84,535	249,851	287,099	37,248
2,000	2,804	804	-	-	-	52,000	42,164	(9,836)
1,440,687	1,454,810	14,123	466,489	600,883	134,394	751,841	1,665,627	913,786
5,000	-	5,000	15,000	8,691	6,309	170,325	20,325	150,000
-	-	-	446,218	581,548	(135,330)	51,341	45,860	5,481
2,578,482	2,707,200	(128,718)	-	65	(65)	585,466	704,201	(118,735)
-	-	-	-	-	-	2,419,476	426,734	1,992,742
-	-	-	-	-	-	89,217	23,750	65,467
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
2,583,482	2,707,200	(123,718)	461,218	590,304	(129,086)	3,315,825	1,220,870	2,094,955
(1,142,795)	(1,252,390)	(109,595)	5,271	10,579	5,308	(2,563,984)	444,757	3,008,741
1,142,395	1,306,676	164,281	-	-	-	501,550	599,936	98,386
1,142,395	1,306,676	164,281	-	-	-	501,550	599,936	98,386
\$ (400)	54,286	\$ 54,686	\$ 5,271	10,579	\$ 5,308	\$ (2,062,434)	1,044,693	\$ 3,107,127
(54,286)			1,612,028			6,542,085		
\$ -			\$ 1,622,607			\$ 7,586,778		

# City of Millbrae

## Combining Schedules of Revenues, Expenditures and Changes in Fund Balances

### Budget and Actual - Non-Major Governmental Funds

For the year ended June 30, 2025

	Special Revenue Funds					
	Measure W			Affordable Housing		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
<b>REVENUES:</b>						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other taxes	329,715	343,075	13,360	-	-	-
License and permits	-	-	-	-	-	-
Charges for services	-	-	-	75,000	-	(75,000)
Use of money and property	7,000	85,966	78,966	-	-	-
Grants and intergovernmental	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-
<b>Total revenues</b>	<u>336,715</u>	<u>429,041</u>	<u>92,326</u>	<u>75,000</u>	<u>-</u>	<u>(75,000)</u>
<b>EXPENDITURES:</b>						
Current:						
General government	-	-	-	-	-	-
Public works	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Community development	-	-	-	-	19,000	(19,000)
Capital outlay	750,000	-	750,000	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest, and fiscal charges	-	-	-	-	-	-
<b>Total expenditures</b>	<u>750,000</u>	<u>-</u>	<u>750,000</u>	<u>-</u>	<u>19,000</u>	<u>(19,000)</u>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(413,285)</u>	<u>429,041</u>	<u>842,326</u>	<u>75,000</u>	<u>(19,000)</u>	<u>(94,000)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>\$ (413,285)</u>	<u>429,041</u>	<u>\$ 842,326</u>	<u>\$ 75,000</u>	<u>(19,000)</u>	<u>\$ (94,000)</u>
Beginning Fund Balances		<u>863,379</u>			<u>1,978,649</u>	
Ending Fund Balances (Deficits)		<u>\$ 1,292,420</u>			<u>\$ 1,959,649</u>	



Debt Service Funds						Capital Project Fund		
Library Fund			2004 Pension Obligation Bonds			Recreation Center Capital Projects		
Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
\$ 710,927	\$ 818,310	\$ 107,383	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	61,342	59,669	(1,673)	45,000	47,375	2,375
-	-	-	-	-	-	-	200,000	200,000
-	-	-	1,385,000	1,385,000	-	-	-	-
710,927	818,310	107,383	1,446,342	1,444,669	(1,673)	45,000	247,375	202,375
21,427	21,427	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	165,000	-	165,000
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	8,065	39,119	(31,054)
360,000	360,000	-	1,385,000	1,385,000	-	-	-	-
294,538	294,038	500	9,111	4,611	4,500	-	-	-
675,965	675,465	500	1,394,111	1,389,611	4,500	173,065	39,119	133,946
34,962	142,845	107,883	52,231	55,058	2,827	(128,065)	208,256	336,321
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
\$ 34,962	142,845	\$ 107,883	\$ 52,231	55,058	\$ 2,827	\$ (128,065)	208,256	\$ 336,321
1,387,920			113,256			(1,621,904)		
\$ 1,530,765			\$ 168,314			\$ (1,413,648)		

**City of Millbrae**  
**Combining Schedules of Revenues, Expenditures and Changes in Fund Balances**  
**Budget and Actual - Non-Major Governmental Funds**  
**For the year ended June 30, 2025**

	Total		
	Budget	Actual	Variance Positive (Negative)
<b>REVENUES:</b>			
Property taxes	\$ 710,927	\$ 818,310	\$ 107,383
Other taxes	2,297,435	2,415,882	118,447
License and permits	100,000	174,649	74,649
Charges for services	2,238,166	2,891,673	653,507
Use of money and property	255,342	689,444	434,102
Grants and intergovernmental	249,851	571,634	321,783
Miscellaneous	1,439,000	1,429,968	(9,032)
<b>Total revenues</b>	<b>7,290,721</b>	<b>8,991,560</b>	<b>1,700,839</b>
<b>EXPENDITURES:</b>			
Current:			
General government	211,752	50,443	161,309
Public works	1,081,375	1,203,983	(122,608)
Culture and recreation	3,328,948	3,411,466	(82,518)
Community development	2,419,476	445,734	1,973,742
Capital outlay	3,937,384	1,430,446	2,506,938
Debt service:			
Principal	1,745,000	1,745,000	-
Interest, and fiscal charges	303,649	298,649	5,000
<b>Total expenditures</b>	<b>13,027,584</b>	<b>8,585,721</b>	<b>4,441,863</b>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(5,736,863)</b>	<b>405,839</b>	<b>6,142,702</b>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	1,643,945	1,906,612	262,667
<b>Total other financing sources (uses)</b>	<b>1,643,945</b>	<b>1,906,612</b>	<b>262,667</b>
<b>Net change in fund balances</b>	<b>\$ (4,092,918)</b>	<b>2,312,451</b>	<b>\$ 6,405,369</b>
Beginning Fund Balances		13,679,279	
Ending Fund Balances (Deficits)		<u>\$ 15,991,730</u>	

## INTERNAL SERVICE FUNDS

*Municipal Garage* accounts for the purchase and maintenance of all motor vehicles except fire engines.

*Unemployment Insurance* accounts for the accumulation, claims and payment of unemployment benefits.

*Workers' Compensation* accounts for the resources, claims, and payment of Workers' Compensation benefits.

*General Liability* accounts for the resource, claims, and insurance premiums related to general liability costs.

*Leave Accrual* accounts for the accumulation of earned compensation.

*OPEB* accounts for the City's Other Post-Employment Benefits.

**City of Millbrae**  
**Combining Statement of Net Position**  
**Internal Service Funds**  
**June 30, 2025**

	Municipal Garage	Unemployment Insurance	Workers' Compensation
<b>ASSETS</b>			
Current assets:			
Cash and investments	\$ 2,740,767	\$ 81,631	\$ 3,941,246
Accounts - net	-	-	-
Total current assets	2,740,767	81,631	3,941,246
Noncurrent assets:			
Capital assets:			
Non-depreciable capital assets	95,765	-	-
Depreciable capital assets, net	2,052,334	-	-
Total capital assets	2,148,099	-	-
Total noncurrent assets	2,148,099	-	-
<b>Total assets</b>	4,888,866	81,631	3,941,246
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred employer pension contributions	60,252	-	18,000
Deferred outflows of resources - pension	92,432	-	27,613
<b>Total deferred outflows of resources</b>	152,684	-	45,613
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and accrued payroll	87,885	11,627	3,240
Due to other funds	-	-	-
Compensated absences	-	-	-
Accrued self insurance	-	-	285,000
Total current liabilities	87,885	11,627	288,240
Noncurrent liabilities:			
Compensated absences	-	-	-
Accrued self-insurance	-	-	1,302,000
Long-term debt			
Due in more than one year	-	-	-
Net Pension Liability	488,001	-	145,788
Total noncurrent liabilities	488,001	-	1,447,788
<b>Total liabilities</b>	575,886	11,627	1,736,028
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows of resources - pension	25,957	-	7,754
<b>Total deferred inflows of resources</b>	25,957	-	7,754
<b>NET POSITION</b>			
Net investment in capital assets	2,148,099	-	-
Unrestricted	2,291,608	70,004	2,243,077
<b>Total net position</b>	\$ 4,439,707	\$ 70,004	\$ 2,243,077

General Liability	Leave Accrual	OPEB	Total
\$ 93,046	\$ 428,422	\$ 9,008	\$ 7,294,120
-	-	-	-
93,046	428,422	9,008	7,294,120
-	-	-	95,765
-	-	-	2,052,334
-	-	-	2,148,099
-	-	-	2,148,099
93,046	428,422	9,008	9,442,219
19,830	-	-	98,082
30,421	-	-	150,466
50,251	-	-	248,548
4,393	-	-	107,145
-	-	-	-
-	95,818	-	95,818
99,365	-	-	384,365
103,758	95,818	-	587,328
-	862,364	-	862,364
-	-	-	1,302,000
-	-	-	-
160,610	-	-	794,399
160,610	862,364	-	2,958,763
264,368	958,182	-	3,546,091
8,543	-	-	42,254
8,543	-	-	42,254
-	-	-	2,148,099
(129,614)	(529,760)	9,008	3,954,323
\$ (129,614)	\$ (529,760)	\$ 9,008	\$ 6,102,422

# City of Millbrae

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

### Internal Service Funds

For the year ended June 30, 2025

	Municipal Garage	Unemployment Insurance	Workers' Compensation
<b>OPERATING REVENUES:</b>			
Interdepartmental charges	\$ 1,251,306	\$ -	\$ -
Miscellaneous	7,718	-	-
<b>Total operating revenues</b>	<b>1,259,024</b>	<b>-</b>	<b>-</b>
<b>OPERATING EXPENSES:</b>			
Personnel services	420,955	-	157,879
Contractual services	97,403	-	34,207
Materials, supplies and other services	564,343	1,320	28,675
Depreciation	278,942	-	-
Insurance premiums and claims	29,060	29,584	62,929
<b>Total operating expenses</b>	<b>1,390,703</b>	<b>30,904</b>	<b>283,690</b>
<b>OPERATING INCOME (LOSS)</b>	<b>(131,679)</b>	<b>(30,904)</b>	<b>(283,690)</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>			
Interest revenue	141,460	3,999	158,089
<b>Total nonoperating revenues (expenses)</b>	<b>166,980</b>	<b>3,999</b>	<b>158,089</b>
<b>Change in net position</b>	<b>35,301</b>	<b>(26,905)</b>	<b>(125,601)</b>
<b>NET POSITION</b>			
Beginning of year	4,404,406	96,909	2,368,678
End of year	<u>\$ 4,439,707</u>	<u>\$ 70,004</u>	<u>\$ 2,243,077</u>

General Liability	Leave Accrual	OPEB	Total
\$ 1,592,563	\$ -	\$ -	\$ 2,843,869
-	-	-	7,718
1,592,563	-	-	2,851,587
96,792	41,491	-	717,117
2,355	-	-	133,965
18,505	-	-	612,843
-	-	-	278,942
1,234,039	-	-	1,355,612
1,351,691	41,491	-	3,098,479
240,872	(41,491)	-	(246,892)
-	17,053	358	320,959
-	17,053	358	346,479
240,872	(24,438)	358	99,587
(370,486)	(505,322)	8,650	6,002,835
\$ (129,614)	\$ (529,760)	\$ 9,008	\$ 6,102,422

**City of Millbrae**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the year ended June 30, 2025**

	Municipal Garage	Unemployment Insurance	Workers' Compensation
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from others	\$ 7,718	\$ -	\$ -
Receipts from other funds	1,270,137	-	10,279
Payments to suppliers	(619,884)	10,307	(61,934)
Payments to employees	(405,535)	-	(153,273)
Claims paid	(29,060)	(29,584)	(167,929)
<b>Net cash provided by (used in) operating activities</b>	<b>223,376</b>	<b>(19,277)</b>	<b>(372,857)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Cash received from other funds	-	-	-
<b>Net cash provided by noncapital financing activities</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Acquisition of capital assets	(763,784)	-	-
Proceed from sale of capital assets	25,520	-	-
<b>Net cash (used in) capital and related financing activities</b>	<b>(738,264)</b>	<b>-</b>	<b>-</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Interest	141,460	3,999	158,089
<b>Net cash provided by investing activities</b>	<b>141,460</b>	<b>3,999</b>	<b>158,089</b>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b>(373,428)</b>	<b>(15,278)</b>	<b>(214,768)</b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b>3,114,195</b>	<b>96,909</b>	<b>4,156,014</b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b>\$ 2,740,767</b>	<b>\$ 81,631</b>	<b>\$ 3,941,246</b>
<b>FINANCIAL STATEMENT PRESENTATION:</b>			
Cash and investments	\$ 2,740,767	\$ 81,631	\$ 3,941,246
<b>Total</b>	<b>\$ 2,740,767</b>	<b>\$ 81,631</b>	<b>\$ 3,941,246</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:</b>			
Operating income	\$ (131,679)	\$ (30,904)	\$ (283,690)
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation	278,942	-	-
Changes in assets and liabilities:			
Accounts receivable	18,831	-	10,279
Deferred outflows - pension	40,476	-	12,092
Accounts payable and accrued payroll	41,862	11,627	948
Compensated absences	-	-	-
Accrued self insurance	-	-	(105,000)
Net pension liability	(9,262)	-	(2,767)
Deferred inflows - pension	(15,794)	-	(4,719)
<b>Total adjustments</b>	<b>355,055</b>	<b>11,627</b>	<b>(89,167)</b>
<b>Net cash provided by operating activities</b>	<b>\$ 223,376</b>	<b>\$ (19,277)</b>	<b>\$ (372,857)</b>



General Liability	Leave Accrual	OPEB	Total
\$ -	\$ -	\$ -	\$ 7,718
1,592,563	-	-	2,872,979
(24,867)	-	-	(696,378)
(91,716)	-	-	(650,524)
(1,279,782)	-	-	(1,506,355)
196,198	-	-	27,440
(103,152)	-	-	(103,152)
(103,152)	-	-	(103,152)
-	-	-	(763,784)
-	-	-	25,520
-	-	-	(738,264)
-	17,053	358	320,959
-	17,053	358	320,959
93,046	17,053	358	(493,017)
-	411,369	8,650	7,787,137
\$ 93,046	\$ 428,422	\$ 9,008	\$ 7,294,120
\$ 93,046	\$ 428,422	\$ 9,008	\$ 7,294,120
\$ 93,046	\$ 428,422	\$ 9,008	\$ 7,294,120
\$ 240,872	\$ (41,491)	\$ -	\$ (246,892)
-	-	-	278,942
-	-	-	29,110
13,322	-	-	65,890
(4,007)	-	-	50,430
-	41,491	-	41,491
(45,743)	-	-	(150,743)
(3,048)	-	-	(15,077)
(5,198)	-	-	(25,711)
(44,674)	41,491	-	274,332
\$ 196,198	\$ -	\$ -	\$ 27,440

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# STATISTICAL SECTION (Unaudited)

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This part of the City of Millbrae's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial condition.

## **Contents**

### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenues source, the property tax.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability issues additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

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**CITY OF MILLBRAE**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(Dollars in millions)**



	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Governmental Activities</b>										
Net investment in capital assets	46.0	47.5	48.0	51.3	54.0	66.9	80.8	81.5	82.4	85.1
Restricted	26.2	29.8	30.2	28.6	42.1	34.5	35.1	40.1	40.6	41.4
Unrestricted	(20.1)	(19.4)	(25.9)	(26.4)	(25.8)	(26.3)	(36.6)	(22.3)	(22.7)	(21.8)
Total governmental activities net position	52.1	57.9	52.3	53.5	70.3	75.1	79.3	99.3	100.3	104.7
<b>Business-type activities</b>										
Net investment in capital assets	15.9	18.8	21.9	22.2	24.1	25.8	30.6	39.6	49.0	53.5
Unrestricted	6.4	3.9	4.1	12.3	18.4	22.9	21.1	21.4	18.6	20
Total business-type activities net position	22.3	22.7	26.0	34.5	42.5	48.7	51.7	61.0	67.6	73.5
<b>Primary government</b>										
Net investment in capital assets	61.9	66.4	69.9	73.5	78.0	92.7	111.4	121.1	131.4	138.6
Restricted	26.2	29.8	30.2	28.6	42.1	34.5	35.1	40.1	40.6	41.4
Unrestricted	(13.6)	(15.5)	(21.8)	(14.1)	(7.4)	(3.4)	(15.5)	(0.9)	(4.1)	(1.8)
Total primary government net position	74.5	80.7	78.3	88.0	112.7	123.8	131.0	160.3	167.9	178.2

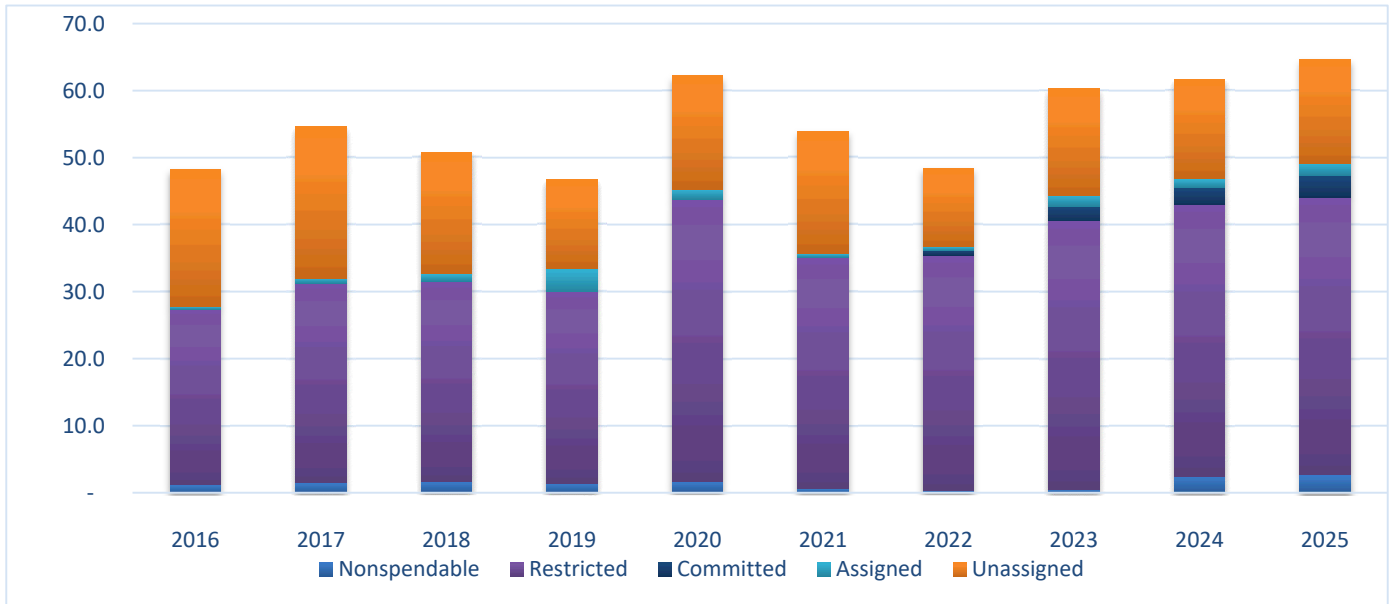
**CITY OF MILLBRAE**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(Dollars in millions)**

<b>Expenses</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Governmental Activities:										
General Government	5.6	4.3	3.7	3.6	5.8	5.3	6.9	4.6	7.6	7.1
Public Safety	13.0	16.3	16.0	19.1	16.7	17.2	18.8	14.7	19.7	21.9
Public Works	3.0	4.3	5.1	4.6	4.2	3.8	4.8	4.5	5.3	6.0
Culture and Recreation	3.1	3.3	4.0	4.2	4.0	2.8	5.1	3.9	6.7	5.6
Community Development	3.2	3.0	2.9	3.7	3.3	2.6	5.0	3.8	4.3	4.1
Interest on Long-Term Debt	1.4	1.4	1.4	1.3	1.3	1.3	1.2	1.2	1.1	1.0
Total Governmental Activities Expenses	29.3	32.6	33.1	36.5	35.4	33.0	41.9	32.7	44.7	45.7
Business-Type Activities:										
Municipal Water System	8.4	8.4	7.4	7.2	7.4	7.7	8.4	8.1	10	11
Municipal Wastewater										
Treatment Facility	8.6	8.4	9.1	9.2	10.2	11.0	12.8	9.3	13.1	13.7
Storm Drain	0.3	0.8	0.9	1.0	1.0	0.9	1.0	0.9	1.3	1.3
Total Business-Type Activities Expenses	17.3	17.6	17.4	17.4	18.6	19.6	22.2	18.3	24.4	26
Total Primary Government Expenses	46.6	50.2	50.5	53.9	54.0	52.6	64.1	51.0	69.1	71.7
<b>Program Revenues</b>										
Governmental Activities:										
Charges for Services:										
General Government	0.8	2.4	1.9	0.8	2.6	3.1	3.1	3.1	0.8	0.9
Public Safety	1.9	0.3	0.3	1.3	0.1	1.0	1.3	1.0	1.0	1.8
Public Works	0.5	0.7	0.7	1.3	2.4	1.0	1.4	2.2	1.8	2.1
Culture and Recreation	0.9	0.6	0.5	0.6	8.1	0.4	0.6	1	1.4	1.5
Community Development	1.7	1.3	1.6	1.6	-	3.1	1.3	5.1	2.6	4.7
Capital Grants and Contributions	-	-	0.3	-	-	4.7	7.9	5	0.3	0.3
Operating Grants and Contributions	0.9	5.1	2.2	1.7	-	5.1	4.3	2	2.7	2.8
Total Government Activities										
Program Revenues	6.7	10.4	7.5	7.3	13.3	18.4	19.9	19.4	10.6	14.1
Business-Type Activities:										
Charges for Services:										
Municipal Water System	6.0	5.7	8.2	10.2	11.3	10.8	10.4	10.9	12.1	13.5
Municipal Wastewater										
Treatment Facility	9.9	11.2	12.2	13.6	13.4	13.1	13.2	14.9	16.5	15.8
Storm Drain	0.3	0.3	0.3	0.3	0.5	0.3	0.3	0.3	0.3	0.3
Total Business-Type Activities										
Program Revenues	16.2	17.2	20.7	24.1	25.3	24.2	23.9	26.1	28.9	29.6
Total Primary Government										
Program Revenues	22.9	27.6	28.2	31.4	38.6	42.6	43.8	45.5	39.5	43.7
<b>Net (Expenses)/Revenue</b>										
Governmental Activities	(22.6)	(22.2)	(25.6)	(29.3)	(15.7)	(14.6)	(22.0)	(13.3)	(34.1)	(31.6)
Business-Type Activities	(1.1)	(0.4)	3.3	6.7	6.6	4.5	1.7	7.8	4.5	3.6
Total Primary Government Net Expense	(23.7)	(22.6)	(22.3)	(22.6)	(9.1)	(10.1)	(20.3)	(5.5)	(29.6)	(28.0)

**CITY OF MILLBRAE**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(Dollars in millions)**  
**(Continued)**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>General Revenues and Other</b>										
<b>Changes in Net Position</b>										
Governmental Activities:										
Taxes:										
Property Taxes	11.4	12.0	12.5	13.4	14.6	13.4	13.9	17.1	16.6	17.6
Sales Taxes	2.8	2.8	3.1	3.3	2.9	2.6	3.4	3.3	3.4	3.3
Transient Occupancy Tax	8.2	8.0	8.5	8.8	6.4	2.3	4.9	8	9.4	9.5
Franchise Tax	1.1	1.2	1.1	1.1	1.1	1.1	1.3	1.3	1.4	1.4
Other Taxes	1.2	1.3	1.5	1.5	1.6	1.5	1.9	1.9	1.8	1.9
Miscellaneous	1.4	2.0	1.8	1.8	2.4	0.2	0.1	0.1	0.1	0.2
Interest Earnings	0.7	0.2	0.3	1.3	2.2	(0.3)	(1.9)	2.2	3.2	3.2
Transfers	0.1	(0.6)	(1.1)	(0.7)	(0.9)	(1.4)	(0.9)	(0.5)	(0.8)	(1.1)
Extraordinary item	-	1.3	-	-	2.3	-	5.3	0.0	-	-
Total Government Activities	26.9	28.2	27.7	30.6	32.5	19.4	27.9	33.4	35.1	36.0
Business-Type Activities:										
Interest Earnings	0.3	0.1	0.2	0.9	0.5	0.4	0.4	0.9	1.3	1.3
Miscellaneous	-	-	-	-	-	-	-	-	-	-
Transfers and Other	(0.1)	0.6	1.1	0.7	0.9	1.4	0.9	0.5	0.8	1.1
Total Business-Type Activities	0.2	0.7	1.3	1.6	1.4	1.7	1.3	1.4	2.1	2.4
Total Primary Government	27.1	28.9	29.0	32.2	33.9	21.2	29.23	34.8	37.2	38.4
 <b>Change in Net Position</b>										
Governmental Activities	4.2	5.8	2.0	1.3	16.8	4.8	5.9	20	0.9	4.4
Business-Type Activities	(0.9)	0.4	4.7	8.3	8.0	6.3	3.0	9.3	6.7	6.0
Total Primary Government	3.3	6.2	6.7	9.6	24.8	11.1	8.9	29.3	7.6	10.4

**CITY OF MILLBRAE**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years (Modified Accrual Basis of Accounting)**  
**(Dollars in Millions)**



	June 30,				
	2016	2017	2018	2019	2020
<b>General Fund</b>					
Nonspendable	1.2	1.5	1.7	1.4	1.7
Assigned	0.4	0.7	1.2	3.5	1.5
Unassigned	20.5	22.7	18.1	13.2	16.9
<b>Total General Fund</b>	<u>22.1</u>	<u>24.9</u>	<u>21.0</u>	<u>18.1</u>	<u>20.1</u>

<b>All Other Governmental Funds</b>					
Restricted	26.2	29.8	29.8	28.6	42.1
Committed	-	-	0.6	0.8	0.8
Unassigned	-	(0.1)	-	-	-
<b>Total all other governmental funds</b>	<u>26.2</u>	<u>29.7</u>	<u>30.4</u>	<u>29.4</u>	<u>42.9</u>

	June 30,				
	2021	2022	2023	2024	2025
<b>General Fund</b>					
Nonspendable	0.6	0.3	0.5	2.5	2.7
Assigned	0.6	0.6	1.6	1.3	1.8
Unassigned	18.2	15.6	17.4	16.6	16.9
<b>Total General Fund</b>	<u>19.4</u>	<u>16.4</u>	<u>19.5</u>	<u>20.4</u>	<u>21.4</u>

<b>All Other Governmental Funds</b>					
Restricted	34.5	35.1	40.1	40.6	41.4
Committed	1.2	0.8	2.2	2.5	3.3
Unassigned	-	(3.9)	(1.5)	(1.8)	(1.4)
<b>Total all other governmental funds</b>	<u>35.7</u>	<u>32.0</u>	<u>40.8</u>	<u>41.3</u>	<u>43.3</u>



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**CITY OF MILLBRAE**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year Ended June 30,		
	2016	2017	2018
<b>Revenue</b>			
Taxes	25,305,817	25,736,381	27,319,013
Licenses, permits and fees	669,389	612,279	651,132
Charges for services	2,888,755	2,437,313	2,303,966
Fines and Forfeitures	1,584,307	1,550,814	1,296,068
Use of money and property	1,210,899	956,301	1,082,150
Grants and intergovernmental	373,409	955,343	655,832
Miscellaneous	1,392,308	1,727,033	1,815,007
Total Revenues	33,424,884	33,975,464	35,123,168
<b>Expenditures</b>			
Current:			
General government	4,907,667	3,747,857	4,709,913
Public safety	12,373,974	13,759,054	15,683,208
Public Works	2,052,366	3,782,092	4,338,142
Culture and recreation	2,941,985	3,189,469	3,802,998
Community development	2,707,551	2,850,662	2,625,076
Capital outlay	1,188,912	2,337,047	4,526,373
Debt service:			
Principal repayment	1,360,000	1,417,000	1,477,000
Interest and fiscal charges	490,680	479,177	462,679
Total Expenditures	28,023,135	31,562,358	37,625,389
Excess (deficiency) of revenues over (under) expenditures	5,401,749	2,413,106	(2,502,221)
<b>Other Financing Sources (Uses)</b>			
Transfers in	1,373,422	1,266,671	2,401,521
Transfers (out)	(1,374,262)	(1,884,671)	(5,545,991)
Proceeds from insurance	-	-	1,202,745
Sale of capital assets	-	-	3,000
Total other financing sources (uses)	(840)	(618,000)	(1,938,725)
Net change in fund balances before extraordinary item	5,400,909	1,795,106	(4,440,946)
Extraordinary item	-	4,401,067	-
Net change in fund balances	5,400,909	6,196,173	(4,440,946)
Debt services as a percentage of noncapital expenditures	6.9%	6.5%	5.8%

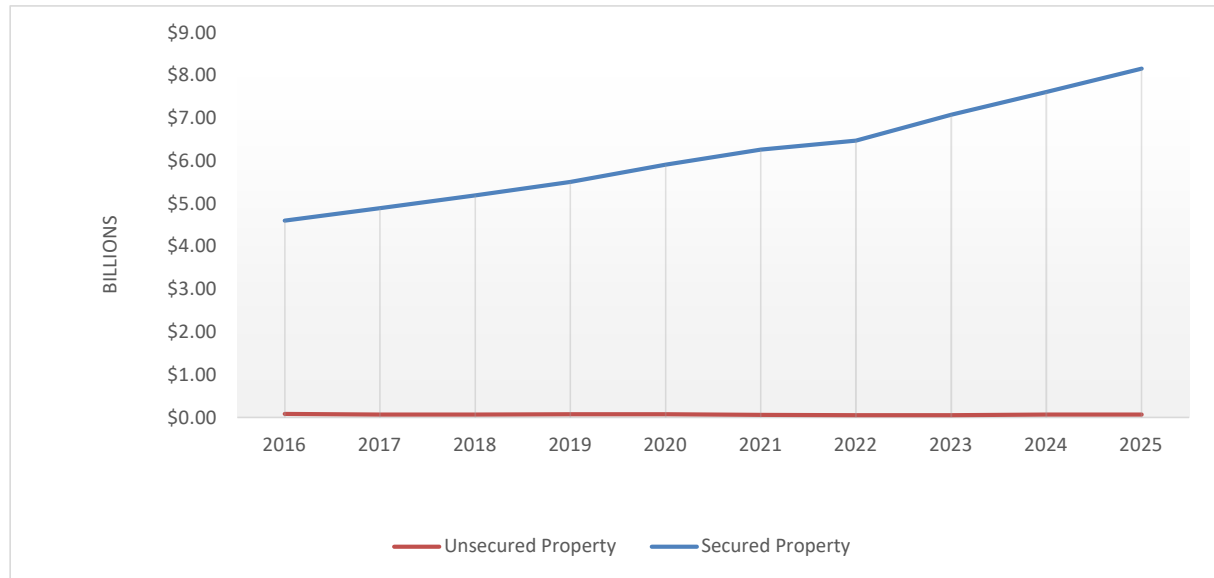
**Fiscal Year Ended June 30,**

<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
29,019,266	27,533,455	21,773,086	26,339,269	32,650,834	33,846,522	35,097,695
842,787	545,742	2,294,811	930,215	3,732,681	2,088,291	3,413,047
2,854,067	15,326,309	4,338,574	8,602,694	9,318,118	4,207,341	5,242,555
1,187,345	1,096,915	929,228	1,260,625	884,440	979,351	1,600,017
1,802,835	2,797,825	159,144	(1,420,038)	2,627,155	3,531,126	3,543,670
484,843	1,185,193	4,282,690	3,259,608	2,624,955	1,461,946	1,829,626
1,823,647	2,353,434	3,536,668	3,808,147	4,166,188	3,965,522	4,229,856
<u>38,014,790</u>	<u>50,838,873</u>	<u>40,026,068</u>	<u>42,780,520</u>	<u>56,004,371</u>	<u>50,080,099</u>	<u>54,956,466</u>
4,710,426	4,428,761	4,222,434	4,717,439	5,647,795	6,138,846	5,550,702
17,303,089	15,380,748	16,881,861	18,140,885	19,540,010	20,122,560	22,982,230
4,409,164	3,653,969	3,045,365	3,385,207	4,194,452	5,182,075	5,959,672
4,080,803	4,109,442	4,085,952	4,677,133	4,796,985	5,288,133	5,821,506
3,547,974	3,330,402	2,779,669	4,266,138	4,275,435	4,467,078	4,315,342
3,564,160	3,762,806	13,407,979	16,606,457	2,397,528	4,434,989	4,104,793
1,543,000	1,613,000	1,683,000	1,757,000	1,840,000	1,918,000	1,745,000
442,834	419,318	401,923	378,121	353,388	327,312	298,649
<u>39,601,450</u>	<u>36,698,446</u>	<u>46,508,183</u>	<u>53,928,380</u>	<u>43,045,593</u>	<u>47,878,993</u>	<u>50,777,894</u>
<u>(1,586,660)</u>	<u>14,140,427</u>	<u>(6,482,115)</u>	<u>(11,147,860)</u>	<u>12,958,778</u>	<u>2,201,106</u>	<u>4,178,572</u>
1,845,000	1,757,304	9,163,185	6,272,394	2,239,464	1,513,898	1,906,612
(4,175,520)	(2,641,218)	(10,525,772)	(7,176,699)	(3,284,464)	(2,383,898)	(3,058,418)
-	-	-	3,803,555	-	-	-
-	-	-	1,490,284	-	35,000	-
<u>(2,330,520)</u>	<u>1,366,086</u>	<u>(1,362,587)</u>	<u>4,389,534</u>	<u>(1,045,000)</u>	<u>(835,000)</u>	<u>(1,151,806)</u>
<u>(3,917,180)</u>	<u>15,506,513</u>	<u>(7,844,702)</u>	<u>(6,758,326)</u>	<u>11,913,778</u>	<u>1,366,106</u>	<u>3,026,766</u>
-	-	-	-	-	-	-
<u>(3,917,180)</u>	<u>15,506,513</u>	<u>(7,844,702)</u>	<u>(6,758,326)</u>	<u>11,913,778</u>	<u>1,366,106</u>	<u>3,026,766</u>
5.6%	6.3%	6.5%	5.8%	5.4%	5.2%	5.2%

**CITY OF MILLBRAE  
STATISTICS**

**ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**

**LAST TEN FISCAL YEARS**



Fiscal Year	Residential Property	Commercial Property	Industrial Property	Other	TOTAL Secured Property	TOTAL Unsecured Property	Total Assessed (a)	Estimated Full Market (a)	Total Direct Tax Rate (b)
2016	4,034,137,050	498,922,841	40,581,168	31,913,768	4,605,554,827	82,815,102	4,688,369,929	4,688,369,929	0.14187%
2017	4,306,533,850	514,038,816	41,197,315	35,892,670	4,897,662,651	70,504,021	4,968,166,672	4,968,166,672	0.14091%
2018	4,767,399,564	309,664,835	42,017,509	76,382,641	5,195,464,549	72,447,955	5,215,508,979	5,215,508,979	0.15790%
2019	5,074,098,222	316,985,101	42,855,836	82,006,123	5,515,945,282	78,659,325	5,542,212,635	5,542,212,635	0.15790%
2020	5,456,446,240	329,623,902	46,785,727	83,606,515	5,916,462,384	74,534,247	5,943,285,903	5,943,285,903	0.15790%
2021	5,713,669,341	359,614,213	55,664,765	138,395,782	6,267,344,101	62,516,676	6,281,238,251	6,281,238,251	0.15790%
2022	5,931,378,291	361,761,862	56,238,188	125,830,170	6,475,208,511	53,685,149	6,480,129,404	6,480,129,404	0.15790%
2023	6,412,213,345	398,220,141	143,055,494	131,007,549	7,084,496,529	55,449,556	7,091,034,876	7,091,034,876	0.15790%
2024	6,855,186,486	447,994,253	74,901,428	236,138,347	7,614,220,514	69,364,328	7,624,829,913	7,624,829,913	0.15790%
2025	7,320,987,726	509,492,598	169,559,270	157,058,676	8,157,098,270	70,100,406	8,149,671,123	8,149,671,123	0.15790%

(a) The California State Constitution requires property to be assessed at one hundred percent (100%) of the most recent purchase price, plus an increment of no more than two percent (2%) annually, plus any local over-rides. These values are considered to be full market values. Excludes tax-exempt properties.

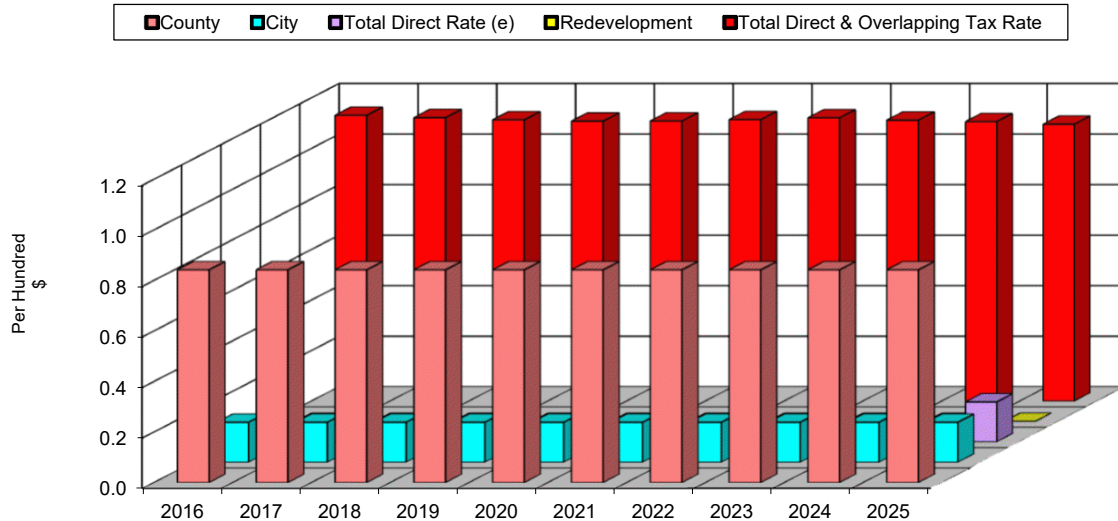
(b) California cities do not set their own direct tax rate. The California State Constitution establishes the rate at one percent (1%) and allocates a portion of that amount, by an annual calculation to all taxing entities within a tax rate area. The City of Millbrae encompasses more than fifteen (15) tax rate areas.

Sources: Avenu Insights & Analytics  
San Mateo County Assessor Combined Tax Rolls

**CITY OF MILLBRAE  
STATISTICS**

**PROPERTY TAX RATES ALL OVERLAPPING GOVERNMENTS**

**LAST TEN FISCAL YEARS**



Fiscal Year	Basic Levy (a)	Schools	Other	Total Direct & Overlapping Tax Rate (b)	City (c)	County	Redevelopment (d)	Total Direct Rate (e)
2016	1.0000	0.1177	0.0129	1.1306	0.1579	0.8421	-	0.14187
2017	1.0000	0.1092	0.0122	1.1214	0.1579	0.8421	-	0.14091
2018	1.0000	0.1011	0.0117	1.1128	0.1579	0.8421	-	0.15790
2019	1.0000	0.0112	0.0964	1.1076	0.1579	0.8421	-	0.15790
2020	1.0000	0.0974	0.0108	1.1082	0.1579	0.8421	-	0.15790
2021	1.0000	0.1031	0.0104	1.1135	0.1579	0.8421	-	0.15790
2022	1.0000	0.1106	0.0102	1.1208	0.1579	0.8421	-	0.15790
2023	1.0000	0.1023	0.0093	1.1116	0.1579	0.8421	-	0.15790
2024	1.0000	0.0964	0.0093	1.1057	0.1579	0.8421	-	0.15790
2025	1.0000	0.0859	0.0093	1.0952	0.1579	0.8421	-	0.15790

- (a) In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for payment of any voter approved bonds.
- (b) Overlapping rates are those of local and county government that apply to property owners within the City. Not all overlapping rates apply to all City property owners.
- (c) The City's share of the 1.00% levy is based on the City's share of the General Fund tax rate area with the largest net taxable value within the City. Educational Revenue Augmentation (ERAF) General Fund tax shifts may not be included in tax ratio figures.
- (d) The Redevelopment Agency (RDA) rate is based on the largest RDA tax rate area and includes only rate (s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABx1 26 eliminated RDAs from California for fiscal year 2012/13 and years thereafter.
- (e) Total Direct Rate is the weighted average of all individual direct rates applied by the Government preparing the statistical section information.

Sources: Avenu Insights & Analytics  
San Mateo County Assessor Annual Tax Increment Tables

**CITY OF MILLBRAE  
STATISTICS**

**TOP TEN PROPERTY TAXPAYERS**

Top Property Owners Based on Net Values

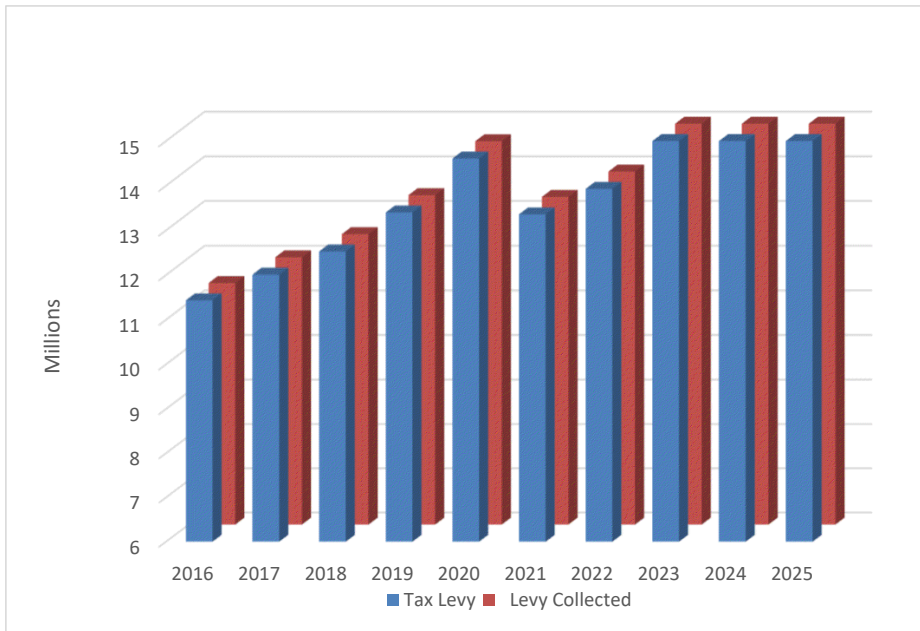
Owner / Taxpayer	Fiscal Year 2024-25		Fiscal Year 2015-16	
	Taxable Assessed Value	Total Percent City Taxable Assessed Value	Taxable Assessed Value	Total Percent City Taxable Assessed Value
Gateway Millbrae Hotel Devel LLC Lessor	377,100,492	4.71%		
SFO Millbrae LLC	199,030,019	2.44%		
Millbrae Adrian Science Park LLC	104,032,000	1.28%		
ARE 230 Adrian Road LLC	71,037,086	0.87%		
Anton Millbrae LLC Lessee	51,000,000	0.63%		
Rac Investment Group LLC	40,015,256	0.49%		
Magnolia Of Millbrae Inc.	33,727,084	0.41%	28,623,886	0.62%
Green Banker LLC	33,514,929	0.41%		
1201 Broadway-Owner LLC	31,497,005	0.39%		
RHC Associates	19,938,354	0.24%	16,921,511	0.37%
<b>TOTAL TOP TEN</b>	<b>960,892,225</b>	<b>11.88%</b>	<b>45,545,397</b>	<b>0.99%</b>
<b>Total Secured Assessed Valuation:</b>	<b><u>\$ 8,157,098,270</u></b>		<b><u>\$ 4,605,554,827</u></b>	

Source: Avenu Insights & Analytics, San Mateo County Assessor Combined Tax Rolls

**CITY OF MILLBRAE  
STATISTICS**

**PROPERTY TAX LEVIES AND COLLECTIONS**

**LAST TEN FISCAL YEARS**



Source: Source: Muniservices, LLC / Neumo

Fiscal Year	TOTAL TAX LEVY (a)	TOTAL LEVY COLLECTED	% of Tax Collected (b)	San Mateo County Collection Fee
2016	11,434,498	11,434,498	100.0%	45,289
2017	12,010,916	12,010,916	100.0%	47,110
2018	12,528,779	12,528,779	100.0%	44,112
2019	13,402,214	13,402,214	100.0%	57,221
2020	14,607,473	14,607,473	100.0%	61,640
2021	13,360,403	13,360,403	100.0%	67,804
2022	13,930,309	13,930,309	100.0%	74,584
2023	17,067,911	17,067,911	100.0%	69,664
2024	16,622,475	16,622,475	100.0%	79,503
2025	17,632,122	17,632,122	100.0%	89,048

In 1995, the County began providing the City 100% of its Secured Tax levy pursuant to an agreement which allows the County to keep all interest and delinquency charges collected.

- (a) In Fiscal Year 2011-2012 Redevelopment was dissolved and Redevelopment funds were redistributed to all taxing entities pursuant to California Health and Safety Code Section 34183

California cities do not set their own direct tax rate. The California State Constitution establishes the rate at one percent (1%) and San Mateo County allocates a portion of that amount, by an annual calculation to all taxing entities within a tax rate area. The City of Millbrae encompasses more than fifteen (15) tax rate areas. Under the Teeter Plan, the City of Millbrae receives 100% of the tax levy representing its share, and the County of San Mateo pursues any delinquencies.

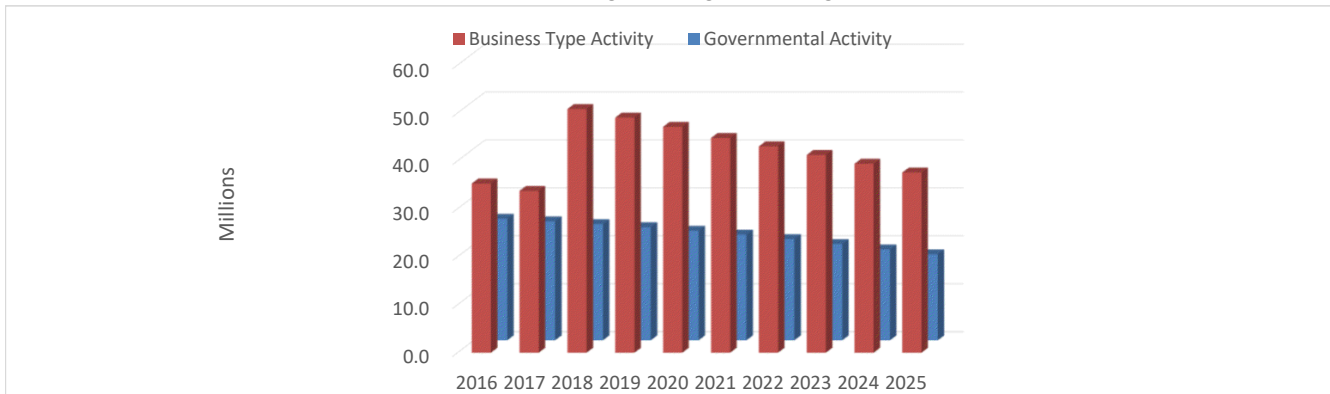
- (b)

Source: County of San Mateo Controller's Office  
City of Millbrae Financial Records

**CITY OF MILLBRAE  
STATISTICS**

**RATIO OF OUTSTANDING DEBT BY TYPE**

**LAST TEN FISCAL YEARS**



**Governmental Activity**

Fiscal Year	General Obligation Bonds	Pension Obligation Bonds	Lease Revenue Financing (a)	TOTAL
2016	9,586,511	13,991,203	1,743,000	25,320,714
2017	9,366,768	13,880,379	1,556,000	24,803,147
2018	9,137,026	13,725,187	1,359,000	24,221,213
2019	8,887,281	13,522,022	1,156,000	23,565,303
2020	8,622,539	13,261,919	943,000	22,827,458
2021	8,337,796	12,945,527	720,000	22,003,323
2022	8,033,053	12,563,790	488,000	21,084,843
2023	7,703,310	12,106,794	248,000	20,058,104
2024	7,348,567	11,574,226	-	18,922,793
2025	6,968,822	10,955,745	-	17,924,567

**Business Type Activity**

Fiscal Year	Certificates of Participation	State Revolving Loan (b)	TOTAL	Total Primary Government	Personal Income Percentage (c)	Per Capita (c)
2016	11,950,000	23,319,946	35,269,946	60,590,660	6.08%	2,615
2017	11,775,000	21,968,680	33,743,680	58,546,827	5.70%	2,568
2018	30,225,000	20,603,903	50,828,903	75,050,116	6.85%	3,284
2019	29,820,000	19,225,478	49,045,478	72,610,781	6.05%	3,136
2020	29,295,000	17,833,268	47,128,268	69,955,726	5.68%	3,064
2021	44,779,748	-	44,779,748	65,864,591	5.10%	2,926
2022	43,022,610	-	43,022,610	64,107,453	4.26%	2,848
2023	41,229,706	-	41,229,706	61,287,810	3.49%	2,725
2024	39,397,734	-	39,397,734	58,320,527	2.90%	2,525
2025	37,575,843	-	37,575,843	55,500,410	2.55%	2,396

Debt amounts exclude any premiums, discounts, or other amortization amounts.

(a) In 2011, the 1999 Certificates of Participation were refinanced through a lease revenue financing. Includes 2018 Wastewater Rev Bond

(b) In 2021, the State Revolving Loan, along with the 2009 Certification of Participation Bonds (Series A & B) were refinanced through 2021 Wastewater Revenue Bonds.

(c) Demographic Statistics for San Mateo County Personal Income and City of Millbrae population data.

Sources: City of Millbrae Financial Records  
State of California, Department of Finance (population)  
U.S. Department of Commerce, Bureau of the Census (income)  
Avenu Insights & Analytics



**CITY OF MILLBRAE  
STATISTICS**

**RATIO OF GENERAL BONDED DEBT OUTSTANDING**

**LAST TEN FISCAL YEARS**

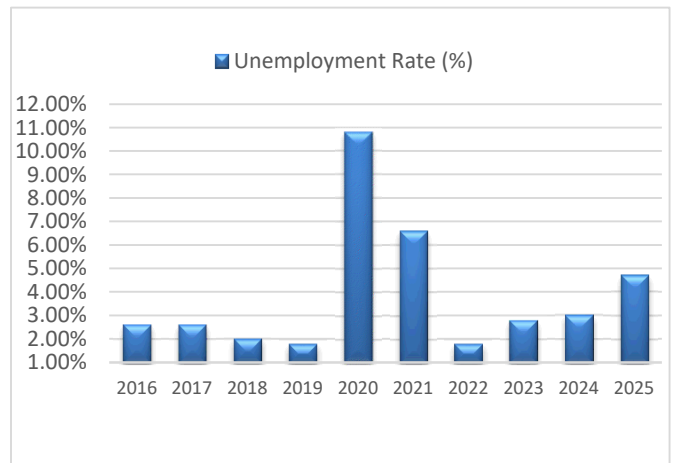
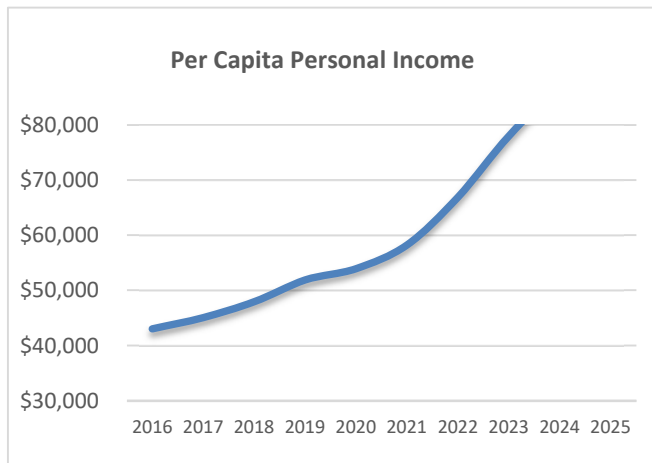
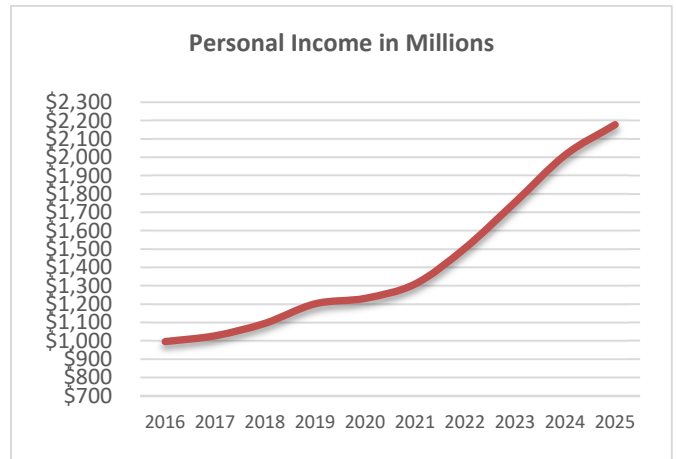
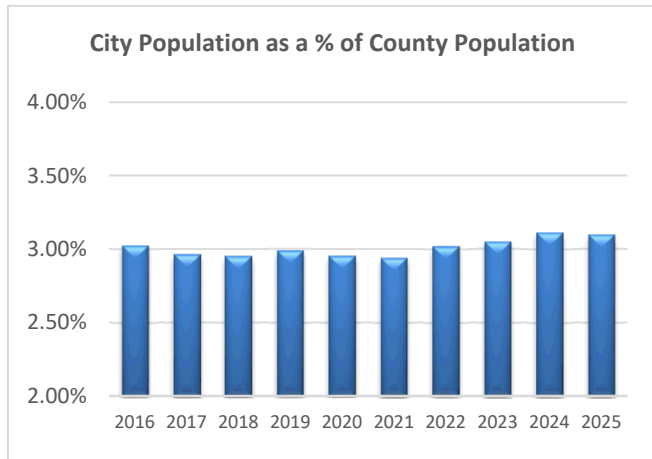
<b>Fiscal Year</b>	<b>Library Bonds</b>	<b>Less Amount Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Total City Taxable Assessed Value</b>	<b>Per Capita</b>
2016	9,586,511	934,817	8,651,694	0.20%	373.43
2017	9,366,768	967,778	8,398,990	0.19%	368.44
2018	9,137,026	1,011,089	8,125,937	0.18%	355.56
2019	8,887,281	1,055,762	7,831,519	0.16%	338.24
2020	8,622,539	1,117,854	7,504,685	0.15%	328.69
2021	8,337,796	1,180,080	7,157,716	0.15%	317.99
2022	8,033,053	1,215,315	6,817,738	0.12%	302.85
2023	7,703,310	1,288,617	6,414,693	0.09%	285.26
2024	7,348,567	1,387,920	5,960,647	0.07%	258.11
2025	6,968,822	1,530,765	5,438,057	0.07%	234.76

Sources: State of California, Department of Finance  
California Municipal Statistics, Inc.

**CITY OF MILLBRAE  
STATISTICS**

**DEMOGRAPHIC AND ECONOMIC STATISTICS**

**LAST TEN CALENDAR YEARS**



Calendar Year	City Population	San Mateo County Population	City Population % of County Population	Personal Income in Millions	Per Capita Personal Income	Unemployment Rate (%)
2016	23,168	765,895	3.02%	\$996.7	\$43,019	2.6%
2017	22,796	770,256	2.96%	\$1,027.9	\$45,089	2.6%
2018	22,854	774,155	2.95%	\$1,096.0	\$47,958	2.0%
2019	23,154	774,485	2.99%	\$1,201.0	\$51,880	1.8%
2020	22,832	773,244	2.95%	\$1,232.0	\$53,958	10.8%
2021	22,509	765,245	2.94%	\$1,310.0	\$58,242	6.6%
2022	22,512	744,662	3.02%	\$1,506.0	\$66,898	1.8%
2023	22,487	737,644	3.05%	\$1,755.0	\$78,030	2.8%
2024	23,093	741,565	3.11%	\$2,013.6	\$87,196	3.0%
2025	23,164	748,337	3.10%	\$2,177.7	\$94,014	4.7%

Sources: State of California, Department of Finance  
State of California Employment Development Department  
US Census Bureau  
Compiled by Avenu Insights & Analytics  
San Mateo County Controller's Office

**CITY OF MILLBRAE  
STATISTICS**

**COMPUTATION OF DIRECT AND OVERLAPPING DEBT  
June 30, 2025**

2024-25 Assessed Valuation: \$ 8,177,111,123

	Total Debt 6/30/2025	% Applicable (1)	City's Share of Debt 6/30/25
<b><u>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:</u></b>			
San Mateo Community College District	655,171,697	2.511%	16,451,361
San Mateo Union High School District	668,248,421	7.404%	49,477,113
Millbrae School District	42,989,527	66.167%	28,444,880
<b>City of Millbrae</b>	<b>6,968,824</b>	<b>100.00%</b>	<b>6,968,824</b>
California Statewide Communities Development Authority			
Assessment District No. 03-1, Glenborough/Pauls Project Area	930,675	100%	930,675
California Statewide Communities Development Authority			
Assessment District No. 06-1, Park Broadway Project Area	1,002,395	100%	1,002,395
<b>TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT</b>			<b><u>\$103,275,249</u></b>
<b><u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u></b>			
San Mateo County General Fund Obligations	530,970,772	2.511%	\$13,332,676
San Mateo County Board of Education Certificates of Participation	2,330,000	2.511%	\$58,506
<b>City of Millbrae Pension Obligation Bonds</b>	<b>2,811,886</b>	<b>100.00%</b>	<b>2,811,886</b> <sup>(2)</sup>
San Mateo County Mosquito and Vector Control District General Fund Obligations	3,185,295	2.511%	79,983
<b>TOTAL DIRECT AND OVERLAPPING GENERAL FUND DEBT</b>			<b><u>\$16,283,051</u></b>
<b><u>OVERLAPPING TAX INCREMENT DEBT (Successor Agency):</u></b>	<b>4,235,000</b>	<b>100.00%</b>	<b>\$4,235,000</b>
<b>TOTAL DIRECT DEBT</b>			<b>9,780,710</b>
<b>TOTAL OVERLAPPING DEBT</b>			<b>\$114,012,590</b>
<b>COMBINED TOTAL DEBT (2)</b>			<b>\$123,793,300</b> <sup>(3)</sup>

(1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.

(2) Excludes accreted interest.

(3) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Ratios to 2024-25 Assessed Valuation:

<b>Direct Debt (\$6,968,824)</b>	<b>0.08%</b>
Total Direct and Overlapping Tax and Assessment Debt	1.26%
<b>Total Direct Debt (\$9,561,886)</b>	<b>0.12%</b>
Combined Total Debt	1.51%

Ratios to Redevelopment Successor Agency Incremental Valuation (\$1,838,354,549):

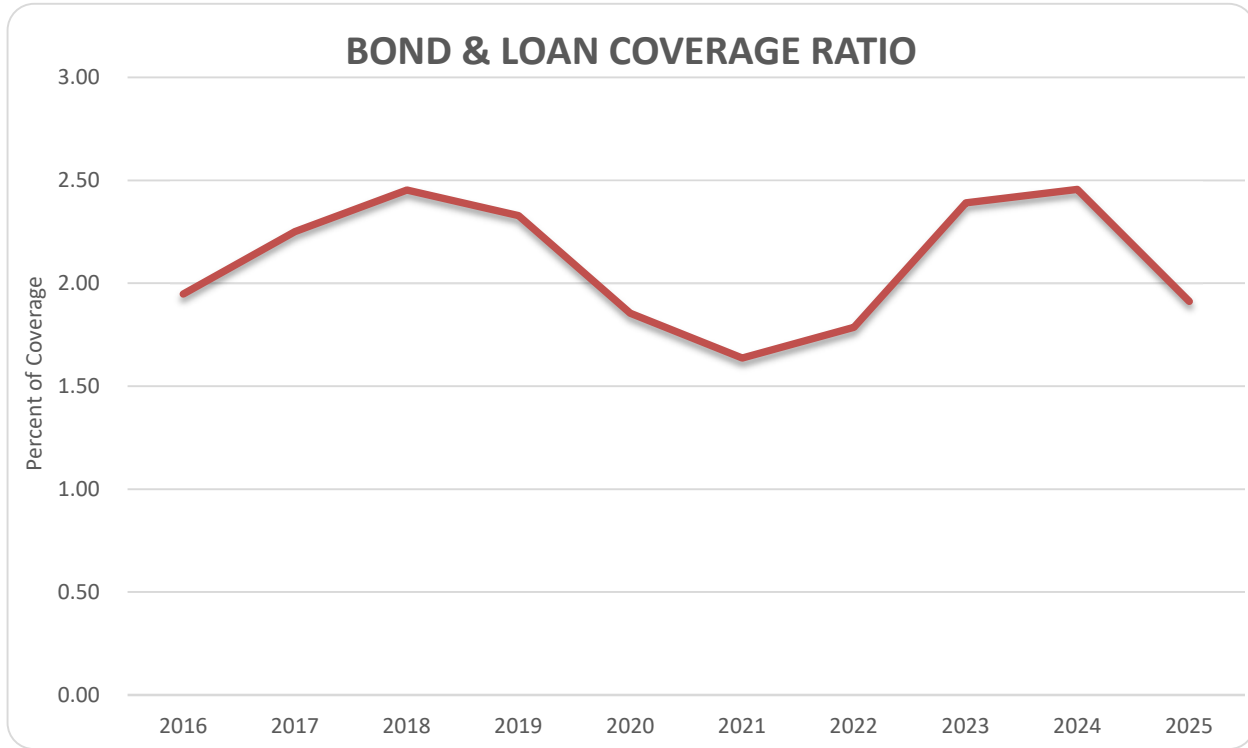
Total Overlapping Tax Increment Debt	0.23%
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Source: California Municipal Statistics, Inc.

**June 30, 2025**

**CITY OF MILLBRAE  
STATISTICS**

**SEWER FUND REVENUE BOND AND LOAN COVERAGE  
SEWER AUTHORITY  
LAST TEN FISCAL YEARS**



Fiscal Year	Gross Revenue (a)	Operating Expenditures (b)	Funds Available for Debt Service	Debt Service Requirements			BOND & LOAN COVERAGE RATIO
				Principal	Interest	Total	
2016	10,123,692	5,562,583	4,561,109	1,502,886	838,469	2,341,355	1.95
2017	11,274,570	6,003,585	5,270,985	1,526,266	814,951	2,341,217	2.25
2018	12,378,916	6,644,016	5,734,900	1,544,778	793,882	2,338,660	2.45
2019	14,541,633	6,589,159	7,952,474	1,783,425	1,631,245	3,414,670	2.33
2020	13,826,448	7,566,724	6,259,724	1,917,210	1,459,232	3,376,441	1.85
2021	13,341,959	7,888,591	5,453,368	1,956,132	1,376,037	3,332,169	1.64
2022	13,446,520	8,493,009	4,953,511	1,130,000	1,644,181	2,774,181	1.79
2023	15,555,535	8,932,169	6,623,366	1,185,000	1,586,306	2,771,306	2.39
2024	17,363,080	10,560,705	6,802,375	1,245,000	1,525,556	2,770,556	2.46
2025	16,466,864	11,166,555	5,300,309	1,310,000	1,461,681	2,771,681	1.91

Note:

(a) Includes all Wastewater Operating Revenues, Non-operating Interest Revenue, and Connection Fees

(b) Includes Wastewater Operating Expenditures exclusive of depreciation and GASB 87 Pension adjustment

Source: City of Millbrae Financial Records

**CITY OF MILLBRAE  
STATISTICS**

**Principal Employers  
Last Fiscal Year and Nine Years Ago**

	Fiscal Year 2024-25			Fiscal Year 2015-16		
	Number of Employees	Rank	Percent of city Labor Force	Number of Employees	Rank	Percent of city Labor Force
Westin Hotel - San Francisco Airport	244	1	1.9%	215	3	1.8%
Millbrae Elementary School District	220	2	1.7%	234	2	1.9%
San Francisco Public Utilities Commission (PUC)*	191	3	1.5%	250	1	2.0%
City of Millbrae	148	4	1.2%	115	6	0.9%
Millbrae Care Center (formerly Millbrae Skilled Care, A&C Health Care Services)	133	5	1.1%	110	8	0.9%
Mills High School (San Mateo UHSD)	127	6	1.0%	113	7	0.9%
Magnolia of Millbrae, Inc	123	7	1.0%	120	5	1.0%
Trader Joe's	109	8	0.9%			
Safeway	104	9	0.8%			
Cadence Living Millbrae	97	10	0.8%			
<b>Total Top 10 Employers</b>	<b>1,496</b>		<b>11.9%</b>	<b>1,157</b>		<b>9.5%</b>
<b>City Labor Force (1)</b>	<b>12,900</b>			<b>12,200</b>		

Source: Avenu Insights & Analytics

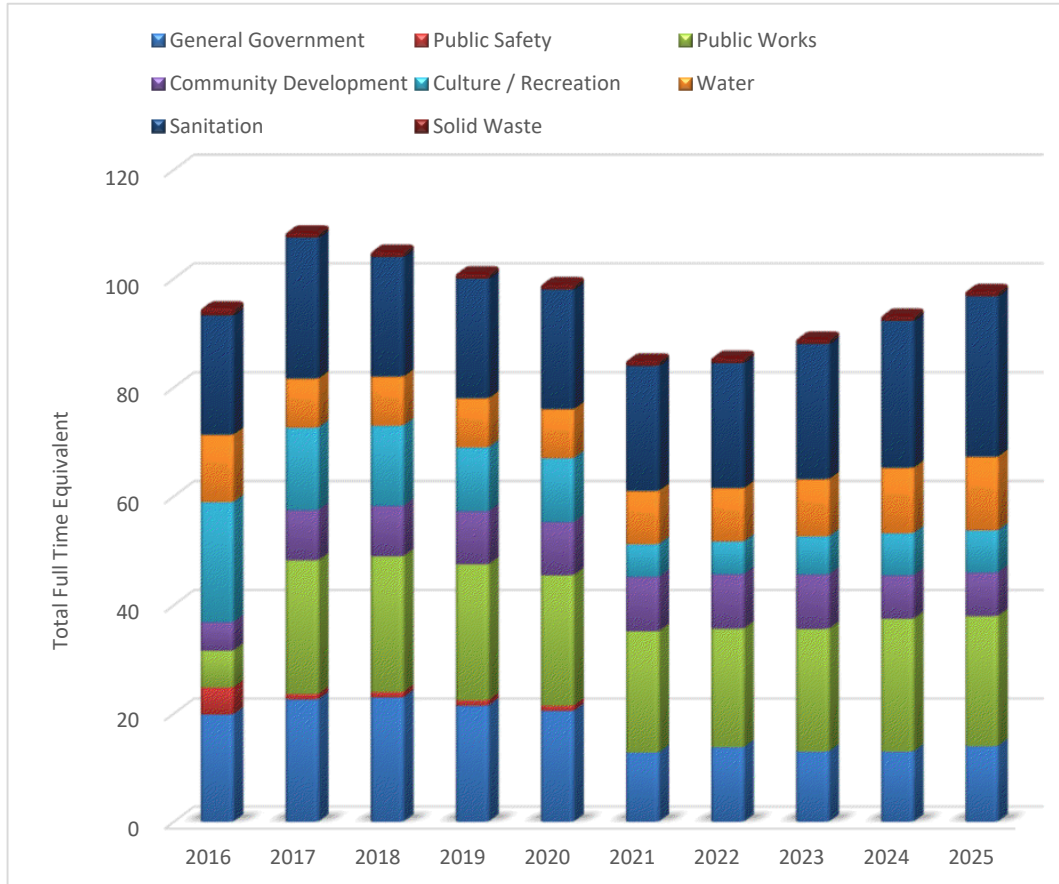
Source: City of Millbrae - ACFR 2016 Publication

Results based on direct correspondence with city's local businesses.

(1.) Total City Labor Force provided by EDD Labor Force Data.

**CITY OF MILLBRAE  
STATISTICS**

**FULL-TIME EQUIVALENT CITY EMPLOYEES BY FUNCTION / PROGRAM  
LAST TEN FISCAL YEARS**



Function / Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Government	19.85	22.65	23.00	21.50	20.50	12.80	13.80	13.00	13.00	14.00
Public Safety	5.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00	0.00	0.00
Public Works	6.79	24.59	25.00	25.00	24.00	22.40	21.90	22.65	24.50	24.00
Community Development	5.25	9.25	9.25	9.75	9.75	10.00	10.00	10.00	8.00	8.00
Culture / Recreation	22.04	15.15	14.75	11.75	11.75	6.00	6.00	7.00	7.75	7.75
Water	12.39	9.00	9.00	9.00	9.00	9.80	9.80	10.50	12.00	13.50
Sanitation	21.95	25.91	22.00	22.00	22.00	23.00	23.00	24.85	27.00	29.50
Solid Waste	1.37	0.95	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
<b>TOTAL</b>	<b>94.64</b>	<b>108.50</b>	<b>105.00</b>	<b>101.00</b>	<b>99.00</b>	<b>85.00</b>	<b>85.50</b>	<b>89.00</b>	<b>93.25</b>	<b>97.75</b>

Note: The City's Public Safety functions are provided by the Central County Fire Department (since 2015) and the San Mateo County Sheriff's Office (since 2012). Starting 2021, part-time employees are excluded in this schedule.

Source: City of Millbrae Budget / Position Allocation

**CITY OF MILLBRAE**  
**STATISTICS**  
**OPERATING INDICATORS BY FUNCTION / PROGRAM**  
**LAST TEN FISCAL YEARS**

Function / Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Public Safety</b>										
Fire										
Emergency Responses (a)	7,322	7,668	6,584	7,493	6,574	7,004	8,328	9,507	8,974	8,970
Primary Fire Inspections	1,179	1,454	1,528	1,366	1,152	1,036	1,780	904	1,203	540
Police										
Police Calls for Service	14,783	16,744	17,171	17,638	17,773	16,757	18,729	16,547	16,350	16,350
Part I and Part II Crimes	1,329	1,479	1,601	1,065	1,291	1,059	496	546	542	542
Physical Arrests (adult and juvenile)	716	614	670	715	415	445	509	790	928	928
Moving Violations	1,366	1,904	1,822	3,202	2,171	1,932	3,254	3,986	3,672	3,672
Parking Violations	5,360	4,086	5,256	4,200	4,030	3,521	8,118	7,146	4,274	4,274
<b>Public Works</b>										
Street Resurfacing (miles) (b)	0	0.8	0	4.8	0.3	0.3	1.0	1.4	3.4	3.4
Potholes Repaired (square miles)	0.0010	0.0010	0.0011	0.2413	0.2154	0.0002	0.0500	0.1018	0.1016	0.1016
<b>Culture and Recreation</b>										
Community Services										
Recreation Class Participants	5,978	4,165	4,350	4,957	3,010	786	1,340	5,986	6,937	7,667
Library										
Volumes in Collection	124,000	107,287	96,629	81,699	79,773	85,900	75,920	80,044	79,703	70,621
Total Volumes Borrowed	466,531	450,113	412,597	500,339	349,281	113,636	190,627	358,769	400,000	363,375
<b>Water</b>										
Water Service Connections	6,556	6,547	6,570	6,550	6,546	6,541	6,538	6,544	6,527	6,577
Water Main Breaks	9	10	10	7	8	8	20	24	11	10
Average Daily Consumption (gallons)	1,598,519	1,901,364	2,034,671	1,945,366	1,734,262	1,688,437	1,588,244	1,530,722	1,593,132	1,476,982
<b>Sanitation</b>										
Sewer Service Connections	6,556	6,547	6,348	6,322	6,322	6,322	6,319	6,320	6,330	6,332
Storm Drain Inlets	868	868	868	868	868	868	868	868	868	868
Sewer Main Blockages	5	5	10	4	2	1	0	2	2	1
Average Daily Treatment (gallons)	1,600,000	1,863,000	1,300,000	1,940,000	1,730,000	1,400,000	1,500,000	1,700,000	1,680,000	1,560,000
<b>Solid Waste</b>										
Recyclables Processed (tons per year)	2,597	2,674	2,583	2,548	2,648	2,747	2,350	2,271	2,444	2,001

(a) Total number of responses and inspections is a total for Central County Fire Department (CCFD). Their reporting system cannot separate responses or inspections for Millbrae only.

(b) In FY2015, a "micro surfacing" was completed resulting in significantly more street miles resurfaced.



**CITY OF MILLBRAE  
STATISTICS**

**CAPITAL ASSETS BY FUNCTION / PROGRAM  
LAST TEN FISCAL YEARS**

Function / Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Public Safety (a)</b>										
Fire Station	2	2	2	2	2	2	2	2	2	2
Police Station	1	1	1	1	1	1	1	1	1	1
<b>Public Works</b>										
Miles of Streets (lane miles)	110	110	110	110	110	110	110	110	110	110
Street Lights	1,250	1,250	1,250	1,250	1,250	1,250	1,250	1,250	1,250	1,250
Traffic Signals	5	5	5	5	5	5	5	5	5	5
Roadway Landscaping Acreage	2	2	2	2	2	2	2	2	2	2
<b>Culture and Recreation</b>										
Community Services										
City Parks	13	13	13	13	13	13	13	13	13	13
City Park Acreage	77.7	77.7	77.7	77.7	77.7	77.7	77.7	77.7	77.7	77.7
Regional Park Facilities:										
Clubhouse / Banquet Facility	2	2	2	2	2	2	2	2	2	2
Historic House	2	2	2	2	2	2	2	2	2	2
Community Center (b)	1	-	-	-	1	1	1	1	1	1
Community Gardens					1	1	1	1	1	1
City Trail	1	1	1	1	1	1	1	1	1	1
City Trail Miles	3	3	3	3	3	3	3	3	3	3
Playgrounds	6	6	6	6	6	6	6	6	6	6
Tennis Court	4	4	4	4	3	3	3	3	3	3
Baseball / Softball Diamond	9	9	9	9	9	9	9	9	9	9
Soccer / Football Field	6	6	6	6	6	6	6	6	6	6
Library										
City Library	1	1	1	1	1	1	1	1	1	1
<b>Water</b>										
Miles of Water Mains	70	70	70	70	70	70	70	70	70	70
Fire Hydrants	545	545	545	545	545	545	545	545	545	545
Storage Capacity (gallons)	2,360,000	2,360,000	2,360,000	2,360,000	2,360,000	2,360,000	610,000	2,110,000	2,110,000	2,110,000
<b>Sanitation</b>										
Miles of Sanitary Sewers	56	56	56	56	56	56	56	56	56	56
Miles of Storm Sewers	21	21	21	21	21	21	21	21	21	21
Treatment Plant	1	1	1	1	1	1	1	1	1	1
Treatment Capacity (gallons)	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000

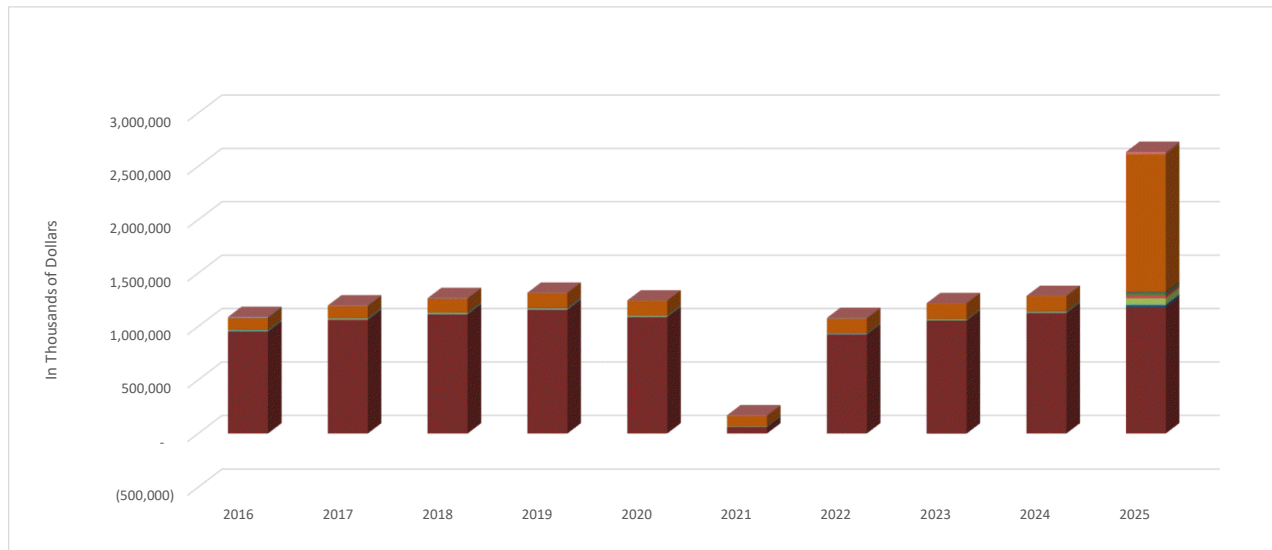
(a) In 2012, the Police Department and Force were dissolved and San Mateo County Sheriff's Office provides law enforcement services through service agreement. In 2015, Fire Department activities were transferred to Central County Fire. Police and Fire facilities remained the responsibility of the City.

(b) In July 2016, the City's Community Recreation Center burned down.

Source: City of Millbrae / GIS System

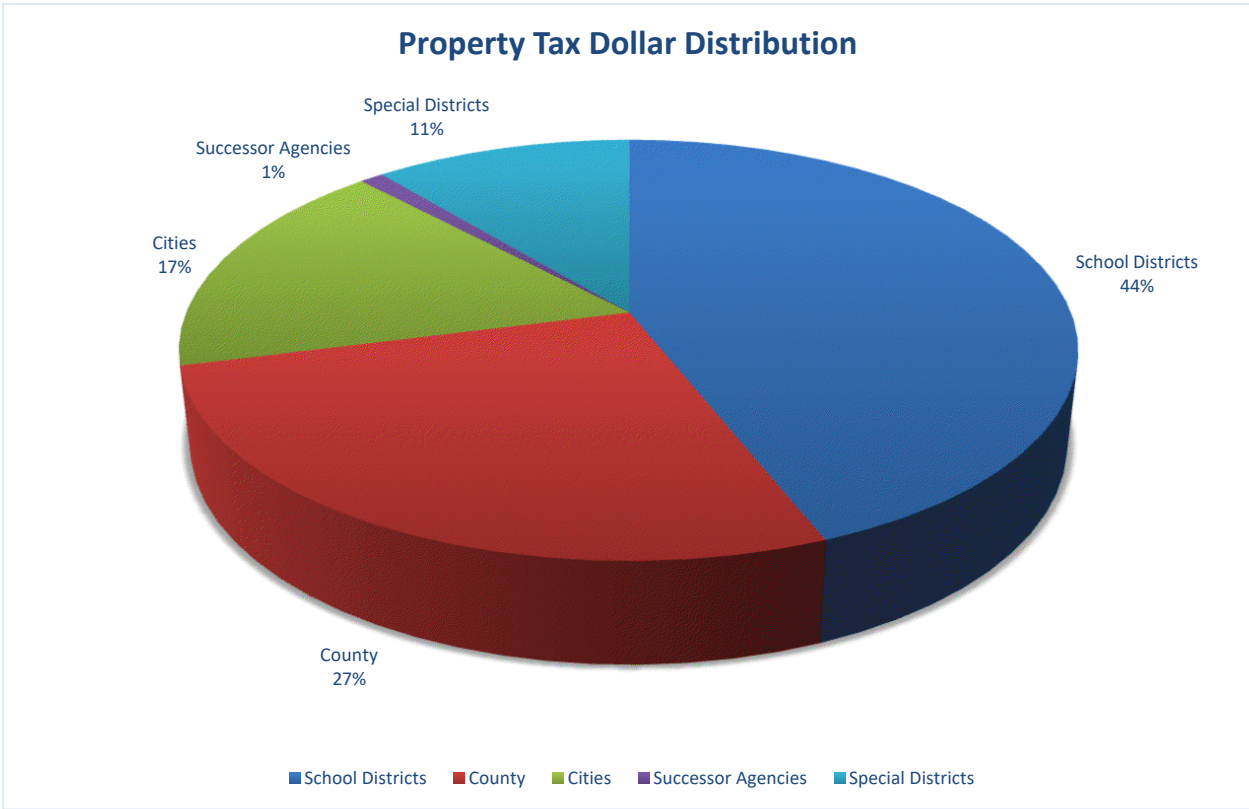
CITY OF MILLBRAE  
STATISTICS

**TAXABLE SALES BY CATEGORY**  
LAST TEN CALENDAR YEARS



CDTFA NAICS SECTOR - Category name	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Accommodation and Food Services	951,788	1,060,495	1,112,630	1,154,498	1,086,379	56,704	922,113	1,052,715	1,123,352	1,177,175
Agriculture, Forestry, Fishing and Hunting	1,412	2,211	1,666	2,226	2,741	4,779	4,088	3,684	3,126	23,660
Arts, Entertainment, and Recreation	313	492	335	802	821	5	179	232	184	1,627
Construction	6,664	6,185	6,445	6,437	3,428	847	304	57	71	4,743
Educational Services	114	115	61	161	90	162	34	59	107	847
Information	3,940	4,462	4,070	4,856	5,053	2,434	4,774	6,277	5,413	56,526
Manufacturing	2,804	4,273	2,471	3,566	4,803	3,874	8,509	5,376	4,884	26,749
Mining, Quarrying, and Oil and Gas Extraction	14	35	9	81	58	82	145	1,245	5,229	1,064
Other Services (except Public Administration)	2,063	2,097	2,005	1,850	2,103	1,811	2,356	2,279	2,250	22,665
Professional, Scientific, and Technical Services	118	190	455	271	174	85	145	149	178	1,470
Real Estate and Rental and Leasing	1,795	1,563	1,469	1,432	1,181	321	726	905	703	7,124
Retail Trade	109,534	109,286	129,616	137,653	134,891	93,709	130,851	143,191	138,359	1,290,529
Utilities	7,861	4,373	2,918	1,006	119	2,005	3,887	(40)	60	34
All Other NAICS Sectors	1,209	1,200	1,503	1,684	1,793	3,486	1,992	2,086	1,997	21,862
<b>Grand Total</b>	<b>1,089,631</b>	<b>1,196,979</b>	<b>1,265,653</b>	<b>1,316,524</b>	<b>1,243,635</b>	<b>170,305</b>	<b>1,080,105</b>	<b>1,218,215</b>	<b>1,285,914</b>	<b>2,636,074</b>

Note: To maintain confidentiality, the names of the ten largest revenue payers are not disclosed.  
The categories presented are intended to provide alternative information regarding the sources of the City's revenue.



School Districts	44.00%
County	27.00%
Cities	17.00%
Successor Agencies	1.00%
Special Districts	11.00%
<b>Total</b>	<b>100.00%</b>

The chart shows the distribution of the 1% general tax, based on the assessed value, for the fiscal year 2022-23.

Source: San Mateo County Treasurer-Tax Collector Office